

City of Fairfield, California

Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2008

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CITY OF FAIRFIELD, CALIFORNIA

COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2008

City Council

Harry T. Price, Mayor John Mraz, Vice-Mayor Chuck Timm Rick Vaccaro Catherine Moy

City Clerk

Arletta K. Cortright

City Treasurer

Oscar G. Reyes, Jr.

Executive Staff

Sean Quinn, City Manager
Greg Stepanicich, City Attorney
Gene Cortright, Director of Public Works
John De Lorenzo, Director of Community Services
Barbara Dillon, Director of Human Resources
Vince Webster, Fire Chief
Kenton Rainey, Police Chief
Bob Leland, Director of Finance
Eve Somjen, Director of Community Development

Prepared by City of Fairfield Finance Department Telephone: (707) 428-7569 * Fax: (707) 428-7597

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City of Fairfield

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City of Fairfield

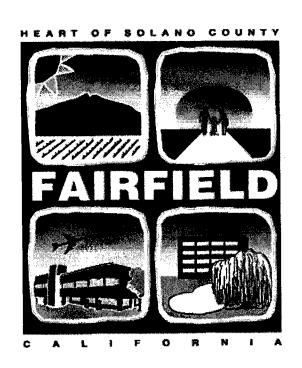
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City of Fairfield

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Home of Travis Air Force Base

CITY OF FAIRFIELD

Founded 1856

Incorporated December 12, 1903

November 14, 2008

COUNCIL

Mayor Harry T. Price 707 428.7395

Vice-Mayor John Mraz 707,429,6298

Councilmembers 707.429.6298

Chuck Timm

Catherine Moy Rick Vaccaro

•••

City Manager Sean Quinn 707.428.7400

City Attorney Greg Stepanicich 707.428.7419

City Clerk Arletta Cortright 707 428.7384

City Treasurer Oscar G. Reyes, Jr. 707,428,7495

DEPARTMENTS

Community Services 707.428.7465

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Finance 707.428.7496

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Human Resources 707.428.7394

Community Development 707,428,7461

Police 707.428.7551

Public Works 707.428.7485

Honorable Mayor and City Council City of Fairfield, California

We are pleased to submit to you the Comprehensive Annual Financial Report (CAFR) of the City of Fairfield (the City) for the fiscal year ended June 30, 2008. State law requires that all general-purpose local governments publish a complete set of financial statements presented in conformity with general accepted accounting principles (GAAP) and audited in accordance with generally accepted accounting standards by a firm of licensed certified public accountants.

REPORTING MODEL

The CAFR is presented in four sections: introductory, financial, statistical and single audit. The introductory section includes this transmittal letter, the City's organizational chart and a list of municipal officers. The financial section includes management's discussion and analysis (MD&A), government-wide financial statements, fund financial statements, notes to the financial statements, and required supplementary information, as well as the auditor's report on the financial statements and schedules. The MD&A will provide additional information regarding management of the City's finances and should be read in conjunction with the transmittal letter. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis. Information related to the single audit, including the schedule of federal financial assistance, findings and recommendations, and auditor's reports on the internal control structure and compliance with applicable laws and regulations, are included in the single audit section of this report.

Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to fairly represent the financial position and the results of operations of the various funds within the City. All disclosures necessary to enable the reader to gain—an—understanding of the City's financial activities have been included.

THE REPORTING ENTITY AND ITS SERVICES

This report includes all activities considered to be a part of, controlled by, and dependent on the City. Accordingly, this report includes the financial activities of the Fairfield Water Facilities Improvement District No. 1 (the Water Improvement District), the Fairfield Sewer Facilities Improvement District No. 1 (the Sewer Improvement District), the Fairfield Municipal Park Improvement District No. 1 (the Park Improvement District), the Fairfield Redevelopment Agency (the Agency), the Housing Authority of the City of Fairfield (the Housing Authority), the Fairfield Public Improvement Corporation (the Corporation), the Fairfield Public Financing Authority (the Financing Authority), the Fairfield Storm Drain Facilities Improvement District No. 1 (the Storm Drain Improvement District), and the Fairfield Community Facilities Districts (the Community Facilities Districts).

Fairfield is a general law city and operates under a Council-Manager form of government. The City provides a full range of municipal services, including police, fire, water, public transportation, streets and highways, housing assistance, cultural and recreation facilities, social services, golf course, public

works and parks, planning, redevelopment, economic development, and general administration. Sewer service is provided by agreement with the Fairfield-Suisun Sewer District, which operates and maintains interceptors and the treatment plant, while the City maintains local collector sewers.

CITY MANAGEMENT

Fairfield has benefited from stability of leadership and experience. Harry Price was elected Mayor in 2005 and has served on the City Council since 1997. Sean Quinn was appointed to City Manager in December 2007 and serves as the Executive Director of the Fairfield Redevelopment Agency and Housing Authority. Prior to becoming City Manager he served as the Director of Community Development for Fairfield since 1995. City Attorney Greg Stepanicich has served the City since 1997. The other members of the executive management team average 12.4 years of service with the City.

The City has developed a reputation for progressive and business-like management that in past years has earned it statewide and national recognition for its financial management and entrepreneurial orientation. Its leadership has stressed long-term planning and the ability to turn fiscal and other challenges into opportunities. The need for a businesslike outlook becomes ever more critical as other traditional sources of government revenues, such as state subvention and property tax allocations, are eliminated or curtailed. The City's long-term financial health is dependent on taking-an active economic development role to create large and stable sources of revenue to provide a high level of service required by a growing community in an efficient and cost-effective manner.

There has long been a strong focus on sound management of the City's financial resources to permit flexibility and to preserve the City's good reputation in financial markets. In 1981 the Assembly Office of Research cited Fairfield as having maintained "a very healthy fiscal position" post-Proposition 13. In 1982 the *Wall Street Journal* stated in a feature article on the City: "Perhaps no city, though, has been as enterprising as Fairfield." The *New York Times* in 1987 called Fairfield "one of the first and most aggressive practitioners of government entrepreneurship." The California Taxpayers Association calls Fairfield's financial system "a pioneering method of government budgeting founded on incentives." This budgeting system won former long-time City Manager B. Gale Wilson the Outstanding Management Innovation Award in 1980 from the International City Management Association. Fairfield was awarded the prestigious Helen Putnam Award for Excellence by the League of California Cities for its assistance to the neighboring city of Rio Vista during that city's financial crisis in the spring of 1987. The City was cited extensively in the 1992 best-selling book "Reinventing Government."

CITY ACCOMPLISHMENTS AND INITIATIVES

The Council adopted the following priorities in January 2007 at the annual goal-setting session. Here is the progress made on each item during the past year:

1. Continue to Improve Public Safety - The goal was to decrease violent crime in 2007 and make Fairfield a safer community. This was to be accomplished through better deployment of officers, collecting and reviewing crime data.

Accomplishments – The Police Department has implemented the philosophy of Community Oriented Policing and Problem Solving (COPPS) that addresses crime through problem-solving tactics and community-police partnerships. In support of the COPPS philosophy, the Police Department implemented a new Public Service Area (PSA) geographical team policing structure. Under this structure the city has been divided into five PSA's and each is led by a Lieutenant. Together with the members of their PSA team, the Lieutenant is responsible and accountable to provide continuous service to their PSA's by addressing issues of crime and social disorder. Council also implemented the Community Safety Ordinance that provides an additional enforcement tool to reduce public nuisance activity on real property. The approved Ordinance provides administrative and civil remedies against property owners who permit, allow, or fail to prevent ongoing criminal or nuisance activities that occur on their properties.

2. Youth Development - The goal was to partner with Community Services and local non-profit agencies to provide after-school programs and activities to engage the community in positive activities, particularly in high-risk areas.

Accomplishments – Council proposed and started a Police Activities League (PAL) to offer education, athletics, and other recreational activities for Fairfield's youth in the 7th – 12th grades. These activities will help develop discipline, positive self-image, mutual trust and respect to create a positive bond between police officers and atrisk youth. In addition, the Fairfield Community Services Foundation's mobile recreation program known as "Fun on the Run" continued to bring quality recreation programs to kids in underserved areas who cannot afford to take advantage of after school fee-based programs. The activities include sports, arts & crafts, and team building. Moreover, the Community Services Department continued to offer it's award winning The Place To Be After Three program providing: peer tutors and teachers, mentorship opportunities, life skills, sports, health, fitness, dance and poetry programs.

3. Continuing Economic Development - The goals were to continue support of current programs, maintain the long-term strategy of attracting businesses with top quality jobs, and to develop a marketing campaign promoting the City as "pro-business."

Accomplishments - Staff facilitated the complex deals necessary to bring businesses with high quality jobs to Fairfield. A Mercedes Benz dealership has agreed to join the Auto Mall. Staff assisted in the 20-acre land deal for NorthBay Healthcare to expand into Green Valley Corporate Park. In 2007, NorthBay broke ground on its administrative center and also has future plans for a hospital on this property. Staff also assisted CalBee executives in moving their manufacturing plant from Sebastopol to Fairfield, and moving their headquarters from Torrance to Fairfield. The move was much publicized, with articles appearing in Site Selection Magazine, Kiplinger California Letter, East Bay Business Times, Yahoo! News, Forbes online, and many more sources. In addition, a new Community Facilities District (CFD) was created to assist with financing developer Garaventa's share of proposed traffic and infrastructure improvements for the Northern Connector major arterial roadway. As a part of this project, Garaventa will build residential and commercial developments.

4. Dealing with Finances and Projected Deficit - The goal was to bring the General Fund budget back into balance through expense reductions while maintaining a minimum 5% General Fund reserve, minimizing layoffs and reductions in service levels.

Accomplishments - Staff developed a Downsizing Plan to reduce annual City expenses by \$7.2 million (a 9% reduction in General Fund expense), given the existing imbalance between revenues and expenses, the recent downturn in the economy and the loss of Measure Q income. As a result, 45 positions were eliminated, but only three resulted in actual layoffs. Staff implemented a new Human Resources Information System (HRIS) which allows the City to track and report data on the City's workforce. In addition, staff coordinated a property appraisal project with City departments to appraise approximately 170 City structures for insurance coverage.

ECONOMIC CONDITION AND OUTLOOK

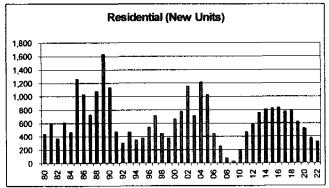
General Economic Overview

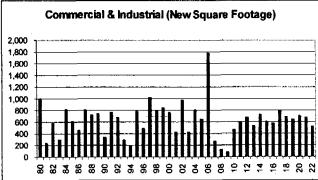
As of October 2008 the national economy has lost 1.2 million jobs since the beginning of 2008 and unemployment is 6.5%. Annual inflation growth has averaged 4.6% since January. A record 9% of mortgages are either past due or in foreclosure, and global credit markets are in turmoil. Most economists believe the US is currently in a recession.

The State of California passed a \$103.4 billion general fund state budget, after a record 85 day delay. The revenue assumptions in that budget assumed economic growth would improve late this year or in the first half of 2009. The adopted budget cut \$2.5 million from Fairfield's Redevelopment Agency, which will affect economic development projects. Now, the State budget is facing another \$28 billion deficit over the next 20 months and the Governor has called a special session to deal with the budget crisis; more State takeaways of local funding may result.

The local economy presents numerous problems affecting the City. Fairfield's unemployment rate is 8.0%. Sales tax revenues have declined for eight consecutive quarters through the 2nd Quarter 2008. Retail sales have been

falling nationally and locally resulting in recent store closures, including automobiles that present a large share of City revenues. According to the sales tax auditing firm HdL, "elected officials should be forewarned that a recovery in FY2009/10 sales tax revenues is unlikely." Property taxes have declined \$600,000 from earlier revenue estimates and Solano County warns that additional parcels will be reassessed at lower levels next year. The Vallejo-Fairfield area is the 4th highest in the nation in the rate of foreclosures, and the median home price dropped 28% in September. As a result, property sales of foreclosed properties have increased but are locking in low values and resetting lower market values for other properties. Commercial development has been slow and new residential development has been virtually non-existent, with only 26 housing units approved over the last twelve months (the historic annual average has been over 700 units). The charts below illustrate historical and forecasted local new development.





Local Growth Projections

The Association of Bay Area Governments (ABAG) periodically prepares a report that forecasts growth throughout the nine-county San Francisco Bay Area. The following tables are projections from ABAG's *Projections 2007* that show Solano County is the fastest-growing county in the nine-county Bay Area in terms of population and households, ranks second in employed residents, remains highly competitive in total jobs, and that Fairfield is the fastest-growing city in the county. Recent economic events have affected all cities. However, Fairfield is still poised to be a high growth area. ABAG projects Fairfield will reach 129,700 in population by the year 2020. The following charts compare actual and projected population and employment levels from 2005 to 2020 from ABAG's report.

DEMOGRAPHIC CHANGE IN BAY AREA: 2005-2020											
Populatio	n	Household	ls	Total Jobs	\$	Employed Res	idents				
Solano	22%	Solano	21%	Santa Clara	36%	Santa Clara	45%				
Santa Clara	18%	Santa Clara	18%	Sonoma	35%	Solano	34%				
Contra Costa	13%	Contra Costa	16%	Contra Costa	35%	Contra Costa	26%				
Alameda	13%	Sonoma	14%	San Mateo	35%	Alameda	25%				
Sonoma	12%	Napa	13%	Solano	34%	San Mateo	25%				
Napa	11%	Alameda	13%	Alameda	33%	Napa	14%				
San Mateo	11%	San Mateo	11%	San Francisco	33%	Marin	14%				
San Francisco	8%	San Francisco	8%	Napa	27%	San Francisco	9%				
Marin	7%	Marin	7%	Marin	14%	Sonoma	7%				

	D	EMOGRAPHIC	CHANGE IN	SOLANO COUNT	r: 2005-20	20		
Popula	ition	House	eholds	Total Jol	os	Employed Residents		
Fairfield	23,700	Fairfield	7,370	Fairfield	12,520	Fairfield	17,820	
Vallejo	22,100	Vallejo	6,990	Vallejo	8,310	Vallejo	17,040	
Vacaville	20,500	Vacaville	6,690	Vacaville	7,940	Vacaville	15,140	
Rio Vista	9,000	Rio Vista	3,620	Benicia	2,810	Rio Vista	4,800	
Dixon	6,200	Dixon	1,870	Rio Vista	1,770	Dixon	4,360	
Suisun City	5,300	Suisun City	1,430	Dixon	1,590	Suisun City	4,130	
Benicia	2,200	Benicia	660	Suisun City	1,370	Benicia	2,850	
Remainder	4,300	Remainder	1,380	Remainder	980	Remainder	960	

FINANCIAL INFORMATION

Internal Controls

City management is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the government—are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

Single Audit

As a recipient of federal and state financial assistance, the City also is responsible for ensuring that an adequate internal control structure is in place to ensure compliance with applicable laws and regulations related to those programs. This internal control structure is subject to periodic evaluation by management and the Finance staff of the City. In management's opinion, the City's internal controls adequately safeguard assets and provide reasonable assurance of the proper recording of financial transactions. Also, the results of the City's single audit for the fiscal year ended June 30, 2008, provided no instances of material weaknesses in the internal control structure or significant violations of applicable laws and regulations.

Budgeting Controls

In addition, the City maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual appropriated budget approved by the City Council. Activities of the general fund and special revenue funds are included in the annual appropriated budget. Project-length financial plans are adopted for the capital projects funds. Budgetary control is maintained at the department level for administrative and operating expenditures and at the project budget level for capital improvements. For the administrative and operating budgets, the line-item budget authority is delegated to department managers. The City also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. The integration of the financial activities of the various agencies is accomplished through the budget process, pooling of cash for investments, centralized cash receipting, cash disbursement and purchasing and the preparation of audited financial statements. As demonstrated by the statements and schedules included in the financial section of this report, the City continues to meet its responsibility for sound financial management.

Cash Management

The cash and investments of both the City and its affiliated agencies are managed on a pooled basis. The average investment portfolio was \$249 million in fiscal year 2007/08. Investments consisted primarily of short-term certificates of deposit, commercial paper, U.S. Government and U.S. Government Agency Securities, corporate notes, repurchase agreements and the Local Agency Investment Fund (LAIF) managed by the Treasurer of the State of California. These investments are allowed under an investment policy adopted by the

City Council, which defines eligible investments and maturities of the City's investment portfolio, and requires securities to be held by the City or by a qualified custodial institution and registered in the name of the City. The annualized return on pooled investments in 2007/08 was 4.39%, the average maturity was 1.60 years, and total interest earned was \$10,931,000. Approximately \$163 million in market value of the portfolio is managed by outside investment managers with the remaining balance of the portfolio managed by the City.

Risk Management

The City is self-insured for the first \$500,000 of general liability and first \$750,000 of workers' compensation claims. Reserves are accumulated within the City's insurance funds to meet potential losses. As protection against catastrophic loss, the City obtains commercial insurance for property claims. Excess loss coverage through the California Joint Powers Risk Management Authority (CJPRMA), a joint exercise of powers agency, provides up to \$39,500,000 for excess general liability coverage. The Fairfield Housing Authority is insured through the Housing Authority's Risk Retention Pool (HARRP). Finally, the City purchases excess workers' compensation insurance (up to \$300,000,000 per occurrence) from governmental joint powers authority.

Appropriations Limit

Proposition 4, the "Gann" initiative, was passed by California voters in 1978 and is intended to limit government appropriations. The appropriations limit is calculated each year based upon fiscal year 1978/79 appropriations, which are modified by the composite consumer price index and population changes which have occurred in subsequent years. The City's appropriations limit and the estimated appropriations subject to limit for fiscal year 2007/08 amounted to \$161,063,000 and \$47,418,000, respectively. City appropriations subject to the limit have consistently remained 40% or less of the limit itself, and are not expected to deviate from this trend in the foreseeable future. The Redevelopment Agency and Housing Authority appropriations are not subject to the above limitations.

INDEPENDENT AUDIT AND FINANCIAL REPORTING AWARDS

Caporicci & Larson, CPA's, an independent public accounting firm have examined the financial statements of the City and its affiliated agencies. Their opinion on the City's financial statements and supplemental information is included within this report.

- GFOA Certificate of Achievement Award The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Fairfield for its comprehensive annual financial report (CAFR) for the fiscal year ended June 30, 2007, marking the 20th time Fairfield has received this award in the past 21 years. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized CAFR, whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to Certificate of Achievement Program requirements, and we are submitting it to GFOA to determine its eligibility for another certificate.
- CSMFO Certificate of Award for Outstanding Financial Reporting The California Society of Municipal Finance Officers (CSMFO) has awarded a Certificate for Outstanding Financial Reporting to the City of Fairfield for 19 consecutive years, ending June 30, 2005. As of July 1, 2005 CSMFO discontinued the award program for any agency that participates in the GFOA certification program.

ACKNOWLEDGMENTS

The preparation of this report could not be accomplished without the efficient and dedicated services of all the employees of the Fairfield Finance Department. We would like to express our special appreciation to the team that worked hundreds of hours between them to prepare this document, headed by Accounting Officer Arvinda Krishnan, with Principal Accountant Michael Less, Senior Accountants Norman Veloso, Joann Alcordo, and Myles Dixon, and with Finance Technician Dave Benson. Special assistance was also provided by Chief Information Officer Steve Garrison, Management Analyst Martin Koran, Revenue Officer Geri Martin, Financial Services Supervisor Wade Brown, and City Treasurer Oscar G. Reyes, Jr. We would also like to thank the Mayor and members of the City Council for their support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Sean P. Quinn City Manager

Robert C. Leland Finance Director

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Fairfield California

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2007

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

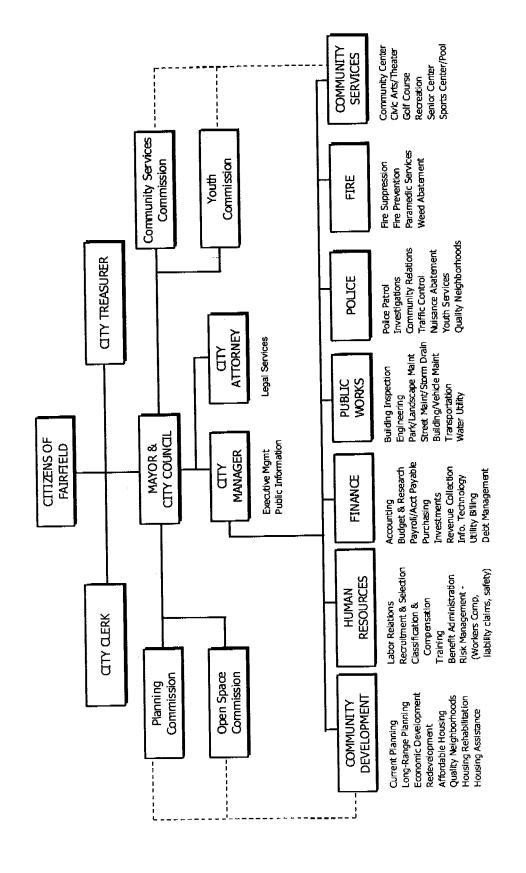


Olme S. Cox

President

Executive Director

CITY OF FAIRFIELD ORGANIZATION CHART



MISSION STATEMENT

We are committed to responding to the changing needs of our community, to providing superior quality public service, and to creating a distinctive place to live through innovation, professionalism and efficient use of resources.

CITY VALUES

WE VALUE TRUST

- We are committed to uncompromised honesty and integrity in all our actions.
- · We believe our actions should be reliable, dependable, and consistent.
- We want teamwork and a spirit of cooperative effort.
- · We strive for a record of honesty, fairness and approachability.

WE VALUE QUALITY

- · We strive for excellence, professionalism and pride in everything we do.
- We believe in providing the best quality of service and facilities.
- We expect quality from employees, vendors and contractors.

WE VALUE INNOVATION

- We have a bias for action and support reasonable risk-taking
- We strive to recognize and take advantage of any opportunity that arises.
- We encourage fiscal innovation that creates new revenue sources.
- We accept that innovators have their share of failures.

WE VALUE THE WORTH OF THE INDIVIDUAL

- We respect individuals and are sensitive to their needs.
- We are committed to fair treatment of people.
- · We seek ideas and participation from all levels.
- We encourage individual initiative and acceptance of responsibility.

WE VALUE EFFECTIVE SERVICE

- · We believe in timely, efficient and effective public service.
- · We set trends and provide leadership in municipal services.
- We conduct sound and prudent financial operations.
- We take pride in conserving public resources.
- We place a high value on cooperation with other public and private entities but will not sacrifice the best interest of the citizens of Fairfield.

WE VALUE FUTURE ORIENTATION

- · We want to make decisions that will endure the test of time.
- We want to control our own destiny.
- We will foster economic success in the private sector and develop new resources in the public sector.
- · We will promote the City's financial security and independence.
- We strive for economic development, employment, housing diversification, cultural and leisure opportunities
- We want to build a place you would like to live in.

MUNICIPAL OFFICERS

CITY COUNCIL (Elected)	Term Expires	YOUTH COMMISSION (Appointed)	
	Nov. 3. 3000	Meets 1st Sunday & 3rd Monday, 7:00 p.m. Council Chamber - Civic Center	
Harry T. Price - Mayor	Nov 3 2009	Andrew Crutchfield, Chair	Lorenzo Andrade
John Mraz - Vice Mayor	Nov 3 2009	Asia Gardner, Vice Chair	Kristen Parkinson
Chuck Timm	Nov 3 2011		Lisa Zacarias
Rick Vaccaro	Nov 3 2011	Brady Baldwin Madison Hughes	Janae Felder
Catherine Moy	Nov 3 2009	Kathleen Modrich	Kausik Mishra
		Jena Pruitt	Natalie Paniccia
REDEVELOPMENT AGENCY (Cou	<u>ncil Members)</u>		Nicole Terrell
		Carlos Arguello-Maya	Denise Martinez
HOUSING AUTHORITY		Alexandria Whitmore	Delibe Martinez
(Council plus 2 public members)			
Carmen M. Aguilar	Jun 30 2009	CITY CLERK (Elected)	N 4 2011
Mary Williams	Jul 15 2011	Arletta Cortright	Nov 4 2011
(Council/Agency meets 1st and 3rd Tueso	day, 7:00 p.m.		
Council Chambers, Civic Center)		<u>CITY TREASURER (Elected)</u>	
(Housing Authority meets as needed)		Oscar G. Reyes, Jr.	Nov 4 2011
PLANNING COMMISSION (Appo	inted)	APPOINTED OFFICIALS	
		City Manager	Sean Quinn
Gary E. Laski, Chair	Jun 30 2008	City Attorney	Greg Stepanicich
George Curry - Vice Chair	Jun 30 2009		
Gupreet Dhugga	Jun 30 2008	DEPARTMENT HEADS	
Andre Gardner	Jun 30 2009	Director of Community Development	Eve Somjen
Raymond Reyff	Jun 30 2011	Director of Finance	Bob Leland
Gian Aggarwal	Jun 30 2010	Director of Public Works	Gene Cortright
Charles B. Wood	Jun 30 2011	Police Chief	Kenton Rainey
Cigites b. Wood		Fire Chief	Vince Webster
COMMUNITY SERVICES COMMI	SSION (Appointed)	Director of Community Services	John DeLorenzo
COMMONITY SERVICES GOVERN		Director of Human Resources	Barbara Dillon
Jesse Branch, Chair	Dec 31 2008		
Clyde Jones, Sr., Vice-Chair	Dec 31 2009	OTHER EXECUTIVE STAFF	
Joseph Cherry	Dec 31 2009	Assistant City Manager	Vacant
Maggie Halls	Dec 31 2009		
Sharon Wellins	Dec 31 2008		
Maffe Temps	Dec 31 2010	Address: 1000 Webster Street	

Address:

1000 Webster Street

Fairfield, CA 94533-4883

Dec 31 2010

Dec 31 2008

Muffy Jordan

Peter Gaudet





INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of City Council of the City of Fairfield Fairfield, California

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Fairfield, California (City), as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These basic financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these basic financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards in the United States and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall basic financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Subsequent to the basic financial statements date of June 30, 2008 and the year then ended, the United States has entered into a Financial Credit Crisis. Although the United States Federal Government has taken actions which, at least in part, are intended to relieve and correct this Financial Credit Crisis, investments are subject to significant impairment and losses. To date, the City has not been informed and is not aware of any investment losses. Accordingly, such investment losses, if any, have not been reflected in the accompanying basic financial statements.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2008, and the respective changes in financial position and cash flows, where applicable, thereof and the budgetary comparison for the General Fund and the Low and Moderate Income Housing Major Special Revenue Fund for the year then ended in conformity with generally accepted accounting principles in the United States.

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Toll Free Fax: (866) 436-0927

To the Honorable Mayor and Members of City Council of the City of Fairfield Fairfield, California Page 2

As described in Note 1 to the basic financial statements, the City adopted the following Statements of the Governmental Accounting Standards Board:

- No. 45 Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pension
- No. 48 Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues

In accordance with Government Auditing Standards, we have also issued our report dated November 14, 2008 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The accompanying Required Supplementary Information, such as Management's Discussion and Analysis and other information as listed in the table of contents, are not a required part of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the Required Supplementary Information. However, we did not audit the information and express no opinion on the Required Supplementary Information.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying Supplementary Information is presented for purpose of additional analysis and is not a required part of the basic financial statements. The Supplementary Information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The Introductory and Statistical Sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on the Introductory and Statistical Sections.

Oakland, California

Caponici & Conson

November 14, 2008

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Fiscal Year Ended June 30, 2008

This discussion and analysis of the City of Fairfield's (City's) financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2008. Please read it in conjunction with the transmittal letter, the basic financial statements and the accompanying notes to those financial statements.

A. FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$535.9 million.
 Of this amount, \$72.3 million may be used to meet the City's ongoing obligations to citizens and creditors.
- As of the close of the current fiscal year, the City's governmental funds reported combined ending fund balance of \$159.1 million. Approximately 13.3% of the combined fund balance, \$21.1 million, is considered unreserved and is available for spending at the City's discretion.
- The City's total debt increased by \$104.2 million during the current fiscal year. The increase is primarily attributable to the net result of incurred or issued debt and debt payments.

B. OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which consists of three parts: (1) Government-Wide Financial Statements, (2) Fund Financial Statements, and (3) Notes to the Basic Financial Statements. This report also contains other supplementary information in addition to the basic financial statements. The financial statements presented herein include all of the activities of the City and its component units using the integrated approach as prescribed by GASB Statement No. 34.

Government-Wide Financial Statements

The Government-Wide Statements provide readers with a broad view of the City's finances, using the economic resources measurement focus and accrual basis of accounting. These accounting methods are similar to those used by private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid. Additionally, certain interfund receivables, payables and other interfund activity have been eliminated as prescribed by GASB Statement No. 34.

The Statement of Net Assets and the Statement of Activities and Changes in Net Assets report information about all assets (including infrastructure) as well as all liabilities (including long-term debt) of the City. Net assets are the difference between assets and liabilities, which is one way to measure the City's financial health. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of timing of related cash flows. Over time, increases or decreases in the City's net assets are one indicator of whether its financial health is improving or deteriorating.

In these statements, City activities are separated into two categories:

• **Governmental activities**—Most of the City's basic services are reported in this category, including administration, human resources, finance, police, fire, public works, community development, community services, and redevelopment. Property and sales taxes, user fees, interest income, franchise fees, along with state and federal grants are among the revenues that finance these activities.

• **Business-type activities**—The City charges a fee to customers to cover all or most of the cost of certain services it provides. The City's water distribution system, water treatment plants, golf courses, transit services, and senior housing program are reported as business-type activities.

Fund Financial Statements

A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Some funds are required to be established by State law or bond covenants. However, management establishes many other funds to help it control and manage money for particular purposes or to demonstrate it is meeting legal responsibilities for using certain taxes, grants or other money that is restricted in its use. Fund Financial Statements provide detailed information about the most significant funds, not the City as a whole.

The City has three types of funds:

• Governmental funds—Most of the City's basic services are reported in governmental funds, using the current financial resources measurement focus and modified accrual accounting method, which measures cash and all other financial assets that can readily be converted to cash. Governmental funds are used to account for essentially the same functions reported as "governmental activities" in the Government-Wide Financial Statements. However, unlike the Government-Wide Statements, Governmental Funds Financial Statements focus on current financial resources. The focus is on how spendable money flows into and out of those funds, and the balances left at year-end, which are available for spending. The information derived from the governmental funds help determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

To better understand the City's long-term and short-term requirements, it is useful to compare the City's Governmental Funds Statements with the governmental activities in the Government-Wide Financial Statements. Reconciliation of these statements is provided for both the governmental fund balance sheet and the statement of revenues, expenditures and changes in fund balances to facilitate this comparison.

- Proprietary funds—When the City charges customers for the services it provides—whether to outside customers or to other units of the City—these services are generally reported in proprietary funds. Proprietary funds are reported in the same way in which all activities are reported under the Government-Wide Financial Statements, using the accrual basis of accounting. The City's proprietary funds are actually the same as "business-type activities" reported in the government-wide statements but provide more detail and additional information, such as cash flow statements. The City uses internal service funds (the other component of proprietary funds) to report activities that provide supplies and services for the City's other programs and activities—such as the City's central stores, automotive services, communication services as well as it's self-insurance, public buildings, and loan funds. The internal service funds are reported with "governmental activities" in the Government-Wide Financial Statements.
- Fiduciary funds—The City is the trustee, or fiduciary, for certain funds held on behalf of a variety of third parties. The fiduciary activities are agency funds, which only report a balance sheet and do not have a measurement focus. The City's fiduciary activities are reported in separate Statements of Fiduciary Net Assets. These activities are excluded from the City's other financial statements because the City cannot use these assets to finance its operations. However, the City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

Notes to the Financial Statements

The notes provide additional information essential to a full understanding of the data provided in both the Government-Wide Statements and Fund Financial Statements. The notes to the financial statements can be found on pages 43-79 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain Required Supplementary Information concerning the City's progress in funding its obligation to provide pension benefits to its employees and is presented on page 81. The budgetary comparison schedules for the general fund and each major special revenue fund can be found on pages 29-30 in the fund financial section of the report. Additional information regarding the combining statements for all non-major and internal service funds can be found on pages 86-99.

C. GOVERNMENT-WIDE FINANCIAL ANALYSIS

The City's combined Net Assets (in millions) for the fiscal year ended June 30, 2008, totaled \$535.9 million. (The detail may not add due to rounding.)

Summary of Net Assets

(in millions)

	Governmental Activities		Business-Ty	pe Activities	Total			
	2008			2007	2008	2007		
Current and other assets Capital Assets	\$ 370.4 235.5	\$ 340.3 230.7	\$ 123.0 168.8	\$ 54.8 124.7	\$ 493.4 404.3	\$ 395.1 355.4		
Total Assets	605.9	571.0	291.8_	179.5	897.7	750.5		
Long-term liabilities outstanding Other liabilities	183.5 9.9	159.4 8.1	141.1 27.3	61.0 23.3	324.6 <u>37.2</u>	220.4 31.4		
Total liabilities	193.4	167.5_	168.4	84.3	361.8	251.8		
Net Assets: Invested in capital assets, net of related debt Restricted Unrestricted	144.4 233.3 34.8	130.3 194.8 78.5	85.9 - 37.5	70.2 - 24.9	230.3 233.3 72.3	200.5 194.8 103.4		
Total Net Assets	\$ 412.5	\$ 403.6	<u>\$ 123.4</u>	\$ 95.1	<u>\$ 535.9</u>	\$ 498.7		

The restricted net assets represent 44% of the total net assets and are subject to external restrictions. The increase of \$38.5 million in restricted net assets is due mainly to an increase in the reserves for capital projects and debt service funds. The restricted money will be available for future spending but only for specific projects around the City.

The balance of unrestricted net assets, which represents 13% of the total net assets, may be used to meet the government's ongoing obligations to citizens and creditors. During the current fiscal year the City's net assets increased by \$37.2 million. The increase to net assets is attributable to additional purchases and donations of capital assets.

A Statement of Activities and Changes in Net Assets, as of June 30, 2008, is presented below.

Statement of Activities and Changes in Net Assets (in millions)

	Governmental Activities 2008 2007		Business-type Activities 2008 2007			Total 2008 2007					
Revenues:										_	
Program Revenues:											
Charges for services	\$ 8.6	\$	8.1	\$	43.7	\$	44.3	\$	52.3	\$	52.4
Operating grants and contributions	17.1		19.0		12.3		9.4		29.4		28.4
Capital grants and contributions	17.2		13.6		4.4		2.3		21.6		15. 9
General revenues:											
Taxes:											
Property taxes	51.2		49.1						51.2		49.1
Other taxes	28.3		30.6						28:3		30.6
Grants and contributions not											
restricted to specific programs	8.8		8.6						8.8		8.6
Investment earnings	14.5		11.9		5.2		3.0		19.7		14.9
Miscellaneous	3.3		5.8						3.3_		5.8
Total revenues	149.0		146.7		65.6		59.0		214.6		205.7
Expenses:											
Administration	2.7		2.5						2.7		2.5
Human Resources	0.8		0.8						8.0		0.8
Finance	3.2		3.0						3.2		3.0
Police	34.1		29.1						34.1		29.1
Fire	16.0		14.2						16.0		14.2
Public Works	30.1		32.7						30.1		32.7
Community Development	9.1		9.5						9.1		9.5
Community Services	10.4		8.2						10.4		8.2 15.9
Redevelopment	15.2		15.9						15.2 5.1		15.9 5.7
Interest on long term debt	5.1		5.7		25.5		23.5		25.5		3./ 23.5
Water Utility					25.5 7.4		23.3 6.9		23.3 7.4		6.9
North Bay Treatment Plant					10.0		8.9		10.0		8.9
Transportation					6.9		7.2		6.9		7.2
Golf Courses					0.7		0.7		0.7		0.7
Housing Programs Fairfield Training Center					0.7		-		0.2		0.0
Total expenses	126.7		121.6		50.7		47.2		177.4		168.8
Increase in net assets before transfers	22.3		25.1		14.9		11.8		37.2		36.9
Transfers	(13.4)		(0.2)		13.4		0.2		-		-
Increase (decrease) in net assets	8.9		24.9		28.3		12.0	*********	37.2		36.9
Net assets July 1	403.6		378.7		95.1		83.1		498.7		461.8
Net assets June 30	\$ 412.5	\$	403.6	\$	123.4	\$	95.1	\$	535.9	\$	498.7

Governmental Activities

The cost of all governmental activities this year was \$126.7 million. However, as shown in the Statement of Activities, the amount that the taxpayers ultimately financed for these activities was only \$83.8 million because some of the cost was paid by those who directly benefited from the programs (\$8.6 million), or by other governments and organizations that subsidized certain programs with operating grants and contributions (\$17.1 million), and capital grants and contributions (\$17.2 million). Overall, these governmental program revenues totaled \$42.9 million. The City paid for the remaining "public benefit" portion of governmental activities with \$79.5 million in taxes (some of which could only be used for certain programs) and \$26.6 million with other revenues, such as interest and general entitlements.

Total resources available during the year to finance governmental operations were \$539.2 million consisting of Net Assets at July 1, 2007, of \$403.6 million, program revenues of \$42.9 million and General Revenues, including transfers, of \$92.7 million. Total Governmental Activities expenses during the year were \$126.7 million; thus, Net Assets increased from \$403.6 million to \$412.5 million. The following table shows the Net Cost of Governmental Activities, which totaled a cost of \$83.8 million.

Net Cost of Governmental Activities

(in millions)

		Total Cost of Services 2008 2007			Net Cost of Services 2008 2007			
Administration	\$	2.7 0.8	\$	2.5 0.8	\$	(2.5) (0.8)	\$	(2.4) (0.8)
Human Resources Finance		3.2		3.0		(3.2)		(2.9)
Police		34.1		29.1		(31.5)		(25.9)
Fire		16.0 30.1		14.2 32.7		(15.7) (6.0)		(13.9) (15.8)
Public Works Community Development		9.1		9.5		(0.8)		0.3
Community Services		10.4		8.2		(4.8)		0.6
Redevelopment	15.2		15.9		(13.4)			(14.4)
Interest on long term debt		5.1		5.7		(5.1)		(5.7)
Tötal	<u> \$ </u>	126.7	<u> \$ </u>	121.6		(83.8)		(80.9)

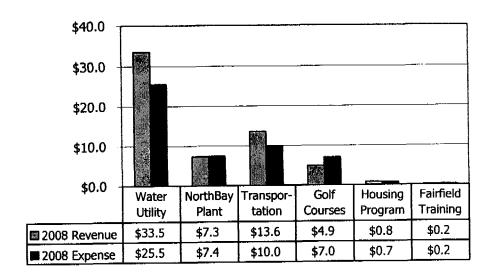
Business-Type Activities

The cost of all Business-Type activities this year was \$50.7 million. As shown in the Statement of Activities and Changes in Net Assets, the amounts paid by users of the systems was \$43.7 million, operating grants and contributions were \$12.3 million and capital grants and contributions were \$4.4 million, for a total of \$60.4 program revenues to offset the cost of these activities.

Total resources available during the year to finance Business-Type Activities were \$174.1 million consisting of Net Assets at July 1, 2006 of \$95.1 million, program revenues of \$60.4 million and General Revenues, including transfers, of \$18.6 million. Total expenses of Business-Type Activities during the year were \$50.7 million; thus Net Assets increased from \$95.1 million to \$123.4 million.

Net Cost and Revenue and Expense of Business-Type Activities (in millions)

	Total Cost of 2008	of Services 2007	Net Cost o	f Services 2007	
Water Utility	25.5	\$ 23.5	\$ 8.0	\$ 8.8	
North Bay Treatment Plant	7.4	6.9	(0.1)	0.0	
Transportation	10.0	8.9	3.6	2.0	
Golf Courses	7.0	7.2	(2.1)	(2.1)	
Housing Programs0.7		0.7	0.1	0.1	
Fairfield Training Center	0.2	0.0	0.0	0.0	
Total	\$ 50.8	\$ 47.2	\$ 9.5	\$ 8.8	



Revenue generated by the Golf Courses, together with a transfer from the General Fund, did not cover the increased cost in operation and maintenance expenses for the courses. All other business-type activities were self-sufficient and did not need additional revenue to cover the operational and capital costs.

D. FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Fund Financial Statements focus on individual parts of the City government, reporting operations in more detail than the Government-Wide Statements.

Governmental Funds

The City's governmental funds provide information on near-term inflows, outflows and balances of spendable resources. The City's governmental funds reported a combined fund balance at June 30, 2008, of \$159.1 million, an increase of \$32.3 million over the end of the previous fiscal year.

The General Fund is the chief operating fund of the City. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved and total fund balance to total funding requirements. At the end of the 2007/08 fiscal year, the total fund balance of the General Fund was \$22.6 million, of which the unreserved portion was \$21.1 million. Of this balance, \$2.5 million is unexpended prior year appropriations that comprise departmental carryover. The remaining \$18.6 million of undesignated balance is equal to 26.9% of total General Fund expenditures and transfers out.

The Low and Moderate Income Housing funds show an increase in the fund balance of \$6.3 million from the prior year. The redevelopment requirement for 20% set-aside contribution to the Low and Moderate Housing funds from the property taxes received in each project area attributes to the increase in the funds. Currently the set-aside contribution is larger than the costs of the current projects which cause the fund balance to increase. Future project costs, such as the I-80 to I-80 in-fill acquisitions and additional multi-family housing acquisitions, will utilize this funding and help revitalize the area.

The Redevelopment Agency Debt Service funds show an increase in the fund balance of \$6.8 million from the prior year with a cumulative fund deficit balance of \$77.3 million. The overall fund deficit can be attributed to the fact the Agency's inter-fund loans from the City (primarily from the Intergovernmental Loan Fund) are now required under GASB 34 to be shown in the Debt Service funds themselves rather than under General Long-Term Debt as in pre-GASB 34 fiscal years. The increase is caused by a slight increase in property tax revenue as well as lower intergovernmental expenses.

The City Projects Capital Projects fund balance increased by \$1.3 million to \$49.9 million which is largely the result of a reduction of some projects within the city when compared to the prior year.

The Redevelopment Agency Capital Project Funds show a decrease in fund balance of \$0.4 million from the prior year. This is due to a combination of scheduled projects beginning while other projects were being completed. Most of this decrease is attributed towards the transfer from the Agency's debt service fund to purchase land held for resale.

Other Governmental Funds reflect a decrease in fund balance of \$8.1 million, which is caused by an increase of debt principle payments on the pension obligation bonds along with changing a non-major fund in the prior year to a major fund in the current year.

Proprietary Funds

The City's proprietary funds provide the same type of information found in the Government-Wide Financial Statements, but in more detail. Factors concerning these funds have already been addressed in the discussion of business-type activities under the Government-Wide Statements.

E. GENERAL FUND BUDGETARY HIGHLIGHTS

Over the course of the year, the City Council may revise the City budget on more than one occasion. The Approved Budget is adopted by the City Council prior to the July 1 start of the fiscal year ("Original Budget"). The City Council may make appropriation or revenue estimate changes during the course of the fiscal year, primarily at the midyear budget review. Finally, the revenue and expenditure estimates for the *current* fiscal year are revised as part of the Approved Budget for the *following* fiscal year ("Final Budget").

Fiscal year 2007/08 was the first year of a two-year budget. The original estimates were made in April 2007, and the final estimates in May 2008. The final 2007/08 revenue estimate of \$60.2 million compares to \$60.9 million of actual revenues (1.2% variance), with the majority of the increase coming from investment interest income.

The final 2007/08 expenditure estimate of \$66.5 million compares to \$64.7 million of actual expenditures (2.7% variance), with nearly all of the decrease coming from higher projected employee vacancies. General Fund departments began the fiscal year with a total adjusted carryover (cumulative unspent appropriations from prior years) of \$7.9 million and ended at \$2.5 million, a decrease of 68.4%. However, this decrease is due to the City Council's direction to reduce all department carryover to 4% of their current year's expenditures. The carryover is designated for subsequent years' expenditures, and is part of the General Fund balance.

F. CAPITAL ASSETS AND LONG-TERM OBLIGATIONS

Capital Assets

The capital assets of the City are those assets which are used in the performance of the City's functions including infrastructure assets. The City has elected to use the "Basic Approach" as defined by GASB Statement No. 34 for infrastructure reporting. Under GASB Statement No. 34, eligible infrastructure capital assets are depreciated under the straight-line method. At June 30, 2008, net capital assets of the governmental activities totaled \$235.5 million and the net capital assets of the business-type activities totaled \$168.8 million. Depreciation on capital assets is recognized in the Government-Wide Financial Statements. Refer to note #7 on pages 60-61 for a more detailed listing of all capital assets.

Summary of Capital Assets

(in millions)

	Cost			mulated reciation	Carrying Amount		
Governmental Activities							
Land	\$	32.1			\$	32.1	
Buildings and Improvements		71.0	\$	(31.4)		39.6	
Equipment, Vehicles, Machinery		28.9		(17.4)		11.5	
Infrastructure		273.4		(138.5)		134.9	
Construction in Progress		17.4				17.4	
Total Governmental Activities	\$	422.8	\$	(187.3)	<u>\$</u>	235.5	
Business-Type Activities:							
Land	\$	15.2			\$	15.2	
Buildings and Improvements		80.3	\$	(30.7)		49.6	
Equipment, Vehicles, Machinery		26.5		(18.7)		7.8	
Infrastructure		92.3		(50.7)		41.6	
Construction in Progress		54.6				54.6	
Total Business-Type Activities	<u>\$</u>	268.9	<u>\$</u>	(100.1)	\$	168.8	

This year's major capital asset additions were:

- Acceptance of thirteen subdivisions, which mostly consist of donated infrastructure additions: i.e. roads, water and sewer lines, etc. along with the purchase of land for the Northern Connector located in the Cordelia area and the completion of the Police Training Center.
- Additional assets being constructed are: the Waterman Water Treatment Plant upgrade, I-80 interchange realignment at North Texas Street, along with other projects currently under construction.

Long-Term Indebtedness

Debt considered a liability of governmental activities increased during 2007/08 by a net of \$24.1 million to an outstanding balance of \$183.5 million as of June 30, 2008. The increase is a result of the issuance of new debt to construct additional infrastructure in the Cordelia area. The City's bonded debt per capita is a useful indicator to citizens and investors of the City's debt position. The bonded debt at June 30, 2008, is equivalent to \$106 per capita, down 4.5% from the previous fiscal year.

Debt for business-type activities increased in 2007/08 by \$80.1 million, to \$141.1 million, as a result of the issuance of new debt to upgrade the water treatment plant and install an east-west water transmission line. Refer to Note #9 on page 62 of the notes to the financial statements for a more detailed listing.

Summary of Long-Term Indebtedness

(in millions)

	Gov	Governmental Activities			Business-Type Activities				Total			
		2008		2007	2008		2007		2008		2007	
General Obligation Bonds	\$	12.0	\$	12.4					\$	12.0	\$	12.4
Pension Obligation Bonds		36.3		40.9						36.3		40.9
Special Assessment District Bonds		6.0		7.0						6.0		7.0
Open Space Revenue Bonds		0.6		0.7						0.6		0.7
Community Facilities District Bonds		33.6		-						33.6		-
Redevelopment Revenue Bonds		70.3		73.9						70.3		73.9
Utility-Water Revenue Bonds					\$	129.3	\$	48.6		129.3		48.6
Recreational Revenue Bonds					·	11.8		12.4		11.8		12.4
Long-Term Notes Payable		6.0		6.5						6.0		6.5
Compensated Absences		12.2		10.3						12.2		10.3
Claims and Judgements		6.5		7.7						6.5		7.7
Total Indebtedness	<u>\$</u>	183.5	<u>\$</u>	159.4	\$	141.1	<u>\$</u>	61.0	\$	324.6	\$	220.4

G. ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

The City annually prepares a ten-year financial plan, which focuses on long-term financial viability and allows decision-makers to better understand the on-going impact of current policy decisions. Multi-year planning also provides both an "early warning" of adverse financial trends, and more time to implement changes to ensure better outcomes. Budget development is guided by a series of budget and financial policies adopted by the City Council, including long-term planning, the Expenditure Control Budget concept, minimum reserve levels, employee compensation, cash and debt management, information technology and utility rates. Due to financial uncertainties caused by the State Budget deficit and rising personnel costs for retirement and health insurance, the City enacted a two-year budget for fiscal years 2007/08 and 2008/09. The budget was updated in June 2008 for FY 2008/09 and was based on the following key assumptions:

- New Housing Units The current level of 80 units is far below the annual average of 708 over the past 20 years. In 2008/09 only a modest improvement to 120 units is projected, followed by 403 units in 2009/10; the next six-year annual average of 670 units is still below historical standards.
- New Commercial/Industrial Square Footage The 2007/08 level of 123,000 square feet is also well below the historical average of 688,000 square feet per year. However, the next two years are projected to be

around 88% of historical levels, and the next six years should exceed the historical average. Nationally, commercial/industrial has not been as hard hit as the residential sector, and there are major projects anticipated to move ahead.

- <u>Inflation growth</u> The average has been just over 3% for 20 years, although the latest increase was
 4.29% amid higher gas and food prices. The long-term forecast remains at 3%.
- Property Tax growth The average has been a strong 10.1% growth over the past 10 years. However, in 2007/08, a collapse of supplemental roll payments will result in a decline of 1%. The budget forecast assumes that (a) 15% of properties will initially decline in value by 25%, (b) increases due to changes in ownership will shrink to 20% of their historical levels, and (c) the recovery to historical standards of growth will occur over the next six years. Given projected new construction and other growth allowed under Propositions 8 and 13, there would still be 1.8% revenue growth in 2008/09 and 3.8% in 2009/10; future growth would average 6.1%, which is still lower than historical standards.
- <u>Sales Tax growth</u> The average has been moderately strong at 6.2% growth over the past 10 years. However, the declines of the last year and a half result in a 5.2% decline in 2007/08. The budget forecast assumes 3.2% revenue growth in 2008/09 and 4.0% in 2009/10 (including addition of new auto dealerships); future growth would average 4.9%, which is lower than historical standards.
- <u>State Budget Takeaways</u> The existing level of net state budget takeaways is approximately \$6.4 million annually. The last new takeaway cost the General Fund \$1.1 million annually in lost property tax for two years ending 2005/06 (and another \$2.1 million in lost annual redevelopment tax increment revenues over the same period). There have been no new takeaways since, although the bad shape of the state budget makes this an ever-present possibility. The passage of Prop 1A in 2004 limits the exposure of cities to losses of property tax, sales tax and vehicle license fees.
- Personnel costs The General and Public Safety Funds have grown at an average rate of 8.4% over the past 10 years. This growth includes the addition of positions, as well as increases in salaries and benefits costs, and includes merit increases and costs of overtime and part-time staff. The growth for 2007/08 is nearly as high, at 7.8%. Following the recently-adopted budget cuts and proposed reduction in growth in salary and health rates, net growth after vacancies for 2008/09 would drop to 1.4%; 2009/10 growth would be 2.0% and the next six years would average 3.2%.

2008 City Goals

The following goals were approved at the Council's annual goal-setting session on January 4-5, 2008.

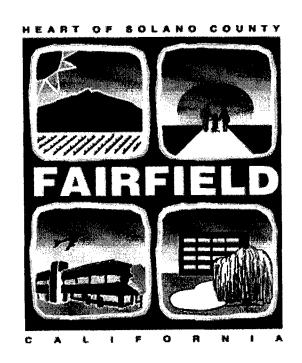
- <u>Budget</u> Council's top priority for 2008 is to deal with the City's budgetary shortfall including maintaining a 5% General Fund reserve, minimizing layoffs, and minimizing reductions in service levels. On March 13, 2008, the City Council approved \$7.2 million in General Fund budget cuts (a 9% reduction) resulting in the elimination of 45 positions, 3 of which were layoffs.
- 2. <u>Crime/Public Safety</u> This continues one of the Council's top goals for the past four years, which is to reduce crime, especially violent crime and make Fairfield a safer community. By implementing the community policing approach that brings police and citizens together to prevent crime and solve neighborhood problems, citizens are given more control over the quality of life in their community and the police become a part of the neighborhood. The Crime Free Multi Housing program will continue to certify rental housing by educating property owners and managers, inspecting properties for appearance and security issues, and educating tenants to obey property rules and criminal laws. The Building Great

Neighborhoods (BGN) program will also continue to provide a comprehensive approach of after-school and recreation programs for youth as well as infrastructure and appearance improvements and nuisance abatement. Another aspect of achieving improved public safety is the enhancement of services to the Cordelia/Green Valley area with emphasis on constructing a new fire station to better serve the citizens living in that area.

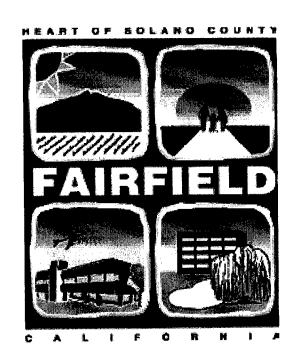
- 3. <u>Economic Development</u> The goal is to continue support of current programs and maintain the long-term strategy of attracting major businesses and developing a marketing campaign promoting the City as "probusiness." Another aspect is to explore work force development initiatives with colleges, universities and local school districts.
- 4. Youth Services The goal is to open the Matt Garcia Police Activities League (PAL) facility to offer education, athletics, and other recreational activities for Fairfield's youth in the 7th 12th grades. These activities help develop discipline, positive self-image, mutual trust and respect to create a positive bond between police officers and at-risk youth. In addition, the "Fun on the Run" program will continue to bring quality recreation programs to kids in underserved areas who cannot afford to take advantage of after school fee-based programs. The activities include sports, arts & crafts, and team building. Moreover, the Community Services Department will continue to offer it's award winning The Place To Be After Three program, providing peer tutors and teachers, mentorship opportunities, life skills, sports, health, fitness, dance and poetry programs.

H. CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report, separate reports of the City's component units or need any additional financial information, contact the Finance Department at 1000 Webster Street, Fairfield CA 94533, phone 707-428-7569, or e-mail akrishnan@ci.fairfield.ca.us.



Government-Wide Financial Statements



Statement of Net Assets June 30, 2008

	Primary Government				
	Governmental Activities	Business-Type Activities	Total		
ASSETS:					
Cash and investments	\$192,504,252	\$ 52,308,792	\$ 244,813,044		
Receivables, net	54,279,897	9,861,968	64,141,865		
Inventory	399,372	199,495	598,867		
Prepaid items	54,903	65,695	120,598		
Restricted cash and investments	37,928,204	70,829,392	108,757,596		
Land held for development	27,665,947		27,665,947		
Internal balances	16,345,567	(16,345,567)			
	,,-	1,522,044	1,522,044		
Investment in joint agencies	4,603,219	4,518,628	9,121,847		
Deferred charges, net	36,625,500	,,	36,625,500		
Net Pension Asset	30,023,300		, ,		
Capital Assets:	49,463,242	69,770,988	119,234,230		
Nondepreciable	186,079,924	99,040,852	285,120,770		
Depreciable, net	235,543,166	168,811,840	404,355,00		
Total Capital Assets					
Total assets	605,950,027	291,772,287	897,722,31		
LIABILITIES AND NET ASSETS					
LIABILITIES:	T 400 F00	r 024 EE4	12,958,07		
Accounts payable and other current liabilities	7,133,520	5,824,554	3,944,72		
Interest payable	1,369,808	2,574,915	•		
Unearned revenue	139,738	213,665	353,40		
Minority interest in joint agencies		18,711,424	18,711,42		
Net OPEB obligation	1,276,000		1,276,00		
Long-term Obligations:					
Long-term debt - due within one year	8,413,936	4,585,000	12,998,93		
Long-term debt - due in more than one year	175,091,860	136,486,697_	311,578,55		
Total liabilities	193,424,862	168,396,255	361,821,11		
NET ASSETS:					
Invested in capital assets, net of related debt	144,466,640	85,867,972_	230,334,61		
Restricted for:					
	105,466,731		105,466,73		
Capital Projects	27,880,532		27,880,53		
Debt Service	59,659,179		59,659,17		
Community Development	39,926,807		39,926,80		
Special Projects	39,920,007		35,525,44		
Permanent Fund:	10 406		10,49		
Expendable	10,496		335,37		
Nonexpendable	335,375				
	233,279,120	-	233,279,12		
Total Restricted					
Total Restricted Unrestricted	34,779,405	37,508,060	72,287,46		

Statement of Activities and Changes in Net Assets For the Year Ended June 30, 2008

			Program Revenu	ies		
			Operating	Capital		
		Charges for	Grants and	Grants and		
Functions/Programs	Expenses	Services	Contributions	Contributions	Total	
Primary government:						
Governmental Activities						
Administrative	\$ 2,703,412	\$ 1,732	\$ 171,043		\$ 172,775	
Human resources	806,325	3,504			3,504	
Finance	3,227,684	1,25 9	3,518		4,777	
Police	34,098,909	564,467	2,083,838		2,648,305	
Fire	16,015,598	153,496	204,481		357,977	
Public works	30,105,784	3,901,358	4,205,068	\$ 15,991,441	24,097,867	
Community development	9,118,440	26,441	8,241,494		8,267,935	
Community services	10,428,660	2,208,77 4	2,189,273	1,220,405	5,618,452	
Redevelopment agency	15,173,773	1,793,921			1,793,921	
Interest on long-term debt	5,080,479					
Total governmental activities	126,759,064	8,654,952	17,098,716	17,211,846	42,965,514	
Business-type activities:						
Water Utaty	25,511,488	29,538,590	4,011,415		33,550,005	
North Bay Treatment Plant	7,449,396	6,284,495		1,072,506	7,357,001	
Transportation	10,000,808	2,206,626	8,185,148	3,193,039	13,584,813	
Golf Courses	6,945,535	4,897,622			4,897,622	
Housing Program	711,292	793,492	22,825		816,317	
Police Training Center	222,786	17,216	100,000	100,000	217,216	
Total business-type activities	50,841,305	43,738,041	12,319,388	4,365,545	60,422,974	
Total primary government	\$ 177,600,369	\$ 52,392,993	\$ 29,418,104	\$ 21,577,391	\$ 103,388,488	

General Revenues and Transfers:

Taxes:

Property taxes

Sales taxes

Other taxes

Total Taxes

Unrestricted Intergovernmental revenues

Investment earnings

Miscellaneous

Transfers

Total general revenues and transfers

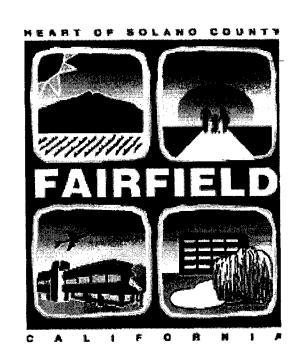
Change in net assets

Net assets - beginning of year

Net assets - end of year

Net (Expense) Revenue and Changes in Net Assets

Activities	Bu	siness-Type	
		Activities	Total
\$ (2,530,637)			\$ (2,530,637)
(802,821)			(802,821
(3,222,907)			(3,222,907
(31,450,604)			(31,450,604
(15,657,621)			(15,657,621
(6,007,917)			(6,007,917
(850,505)			(850,505
(4,810,207)			(4,810,207
(13,379,852)			(13,379,852
(5,080,479)			(5,080,479
(83,793,550)			(83,793,550
(00). 22/2007			
	\$	8,038,517	8,038,517
	•	(92,395)	(92,395
		3,584,005	3,584,005
		(2,047,913)	(2,047,913
		105,025	105,025
		(5,570)	(5,570
		9,581,669	9,581,669
(83,793,550)		9,581,669	(74,211,881
51,191,170			51,191,170
47 400 636			17,480,626
17,480,626			10,831,669
10,831,669			
			79,503,465
10,831,669			
10,831,669 79,503,465		5,205,223	8,811,864
10,831,669 79,503,465 8,811,864		5,205,223	8,811,864 19,752,457
10,831,669 79,503,465 8,811,864 14,547,234 3,311,935 (13,410,749)		13,410,749	8,811,864 19,752,457 3,311,935
10,831,669 79,503,465 8,811,864 14,547,234 3,311,935		_	8,811,864 19,752,457 3,311,935
10,831,669 79,503,465 8,811,864 14,547,234 3,311,935 (13,410,749)		13,410,749	8,811,864 19,752,457 3,311,935 111,379,721
10,831,669 79,503,465 8,811,864 14,547,234 3,311,935 (13,410,749) 92,763,749		13,410,749 18,615,972	79,503,465 8,811,864 19,752,457 3,311,935 111,379,721 37,167,840 498,733,357



Government Fund Financial Statements

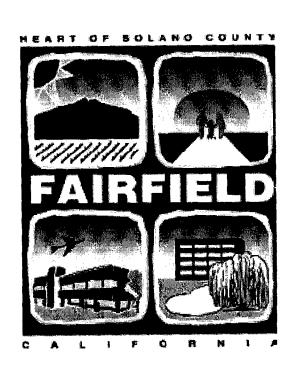
Balance Sheet Government Funds June 30, 2008

		Major Funds		
	General	Redevelopment Low/Mod Income Housing	Redevelopment	
	Fund	Special Revenue	Debt Service	
ASSETS				
Assets:				
Cash and investments	\$ 20,848,996	\$ 12,810,637	\$ 14,036,320	
Receivables, net	2,491,979	15,264,731	4,358,083	
Due from other funds		71,229		
Restricted cash and investments			7,104,770	
Land held for development		14,716,567		
Advances to other funds		3,901,284		
Total assets	\$ 23,340,975	\$ 46,764,448	<u>\$ 25,499,173</u>	
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts payable and other current liabilities	\$ 710,595	\$ 38,553	\$ 189,960	
Due to other funds	,			
Advances from other funds		269,685	91,514,788	
Deferred revenues		2,662,450	4,280,000	
Total liabilities	710,595	2,970,688	95,984,748	
Fund Balances				
Reserved for:				
Encumbrances	1,525,856	4,714,807		
Endowment	-,,	•		
Notes receivable and Advances to other fund	ds	15,475,817		
Land held for development		14,716,567		
Major Maintenance		,,		
Debt service			14,792,101	
Low and moderate income housing		8,886,569	, , ,	
Special projects and programs		, , -		
Unreserved:				
Designated for subsequent				
years' expenditures	2,585,551			
Undesignated	18,518,973		(85,277,676)	
Total fund balances	22,630,380	43,793,760	(70,485,575)	
		\$ 46,764,448	\$ 25,499,173	
Total liabilities and fund balances	<u>\$ 23,340,975</u>	φ τυ,/υτ, 110	<u> </u>	

	· —	Majo	r Funds						
Caj	Improv City Redevelopment Dist		sessment & provement Districts projects	t Non-Major Governmental		Total Governmental Funds			
\$	52,418,604 2,818,526	\$	929,568 3,941,986	\$	15,391,088 158,049		34,357,069 23,954,345	\$	150,792,282 52,987,699 71,229
			12,949,380		23,411,246		7,412,188		37,928,204 27,665,947
\$	55,237,130	_\$	17,820,934	\$	38,960,383	\$ 7	6,164,160 71,887,762	\$	10,065,444 279,510,805
\$	4,826,832 500,000	\$	101,058	\$	33,053 20,000	\$	629,680 248,989	\$	6,529,731 768,989 92,861,742 20,238,704
	5,326,832		1,767,497 2,945,824		53,053		11,528,757 12,407,426		120,399,166
	18,917,467		220,555		50,996		904,456 335,375		26,334,137 335,375
			2,167,538 12,949,380		16,500		2,808,610 9,960,180		34,797,646 27,665,947 2,808,610 24,752,281 8,886,569
	30,992,831				38,839,834		28,333,924		98,166,589
			(462,363)					. <u>-</u> -	2,525,856 (67,161,371)
	49,910,298		14,875,110		38,907,330		59,480,336		159,111,639
\$	55,237,130	\$	17,820,934	_\$_	38,960,383	_\$_	71,887,762	\$_	27 <u>9,510,805</u>

Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Assets June 30, 2008

Total Fund Balances - Total Governmental Funds	\$ 159,111,639
Amounts reported for Governmental Activities in the Statement of Net Assets are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the Governmental Funds Balance Sheet. Except for the Internal Service Funds amount of \$6,724,774, the capital assets were adjusted as follows:	
Nondepreciable Assets Depreciable buildings, property, equipment, and infrastructure, net Total Capital Assets	49,463,242 179,355,150 228,818,392
Bond Issuance costs are recorded as an expenditure in the fund financial statements but are capitalized as deferred charges (and subsequently amortized over the life of the bond issue) in the government-wide financial statements.	4,603,219
The net pension asset resulting from the contributions in excess of the annual required contribution (from the issuance of the Pension Obligation Bonds and the subsequent payment to PERS for pension costs) are not financial resources and therefore are not reported in the funds.	36,625,500
In the fund financial statements, the Redevelopment Debt Service Fund shows a long term debt (owed to the Internal Service Fund) while the Internal Service Fund shows an Investment in bonds of Redevelopment Agency. This debt item is eliminated when the item rolls up the government wide financial statements since both debt service fund and internal service fund are shown in governmental activities. This item removes the asset of the Internal Service Fund.	(954,351)
Interest payable on long-term debt does not require current financial resources. Therefore, interest payable is not reported as a liability in Governmental Funds Balance Sheet. Except for the Internal Service Funds amount of \$7,790, the interest payable was adjusted as follows:	(1,362,018)
Internal Service Funds are used by management to charge the costs of certain activities, such as insurance and fleet management, to individual funds. The assets and liabilities of the Internal Service Funds are included in governmental activities in the Government-Wide Statement of Net Assets.	140,953,538
Most deferred revenue in the fund financial statements is not a current financial resource and is therefore not reported in the Government-Wide Financial Statements.	20,098,966
Long-term liabilities are not due and payable in the current period and therefore they are not reported in the Governmental Funds Balance Sheet. Except for the Internal Service Funds amount of \$8,136,076, the long-term liabilities were adjusted as follows: Long-term liabilities - due within one year	(6,499,431)
Long-term liabilities - due in more than one year Total long-term liabilities	(168,870,289) (175,369,720)
Net Assets of Governmental Activities	\$ 412,525,165



Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2008

	Major Funds			
	General Fund	Redevelopment Low/Mod Income Housing Special Revenue	Redevelopment Debt Service	
REVENUES:				
Taxes Property taxes Development fees Special assessments levied	\$ 28,486,363 12,712,212	\$ 7,258,578	\$ 29,034,311	
Licenses, permits and fines Developers' contribution	2,115,660			
Intergovernmental	9,203,537	10,000		
Charges for services	3,620,961	1 000 067	1 402 076	
Investment income	2,141,322	1,002,967	1,497,976	
Miscellaneous	2,628,534	340,092	309,889	
Total revenues	60,908,589	8,611,637	30,842,176	
EXPENDITURES:				
Current:				
Administrative	424,083			
Human resources	735,649 2,784,267			
Finance	28,046,353			
Police	13,131,892			
Fire Public works	9,755,786			
Community services	7,515,393			
Community development	752,968			
Redevelopment agency		2,626,866		
Non-departmental	1,515,801	• •		
Intergovernmental	, ,		7,412,715	
Capital outlay				
Debt service:				
Principal retirement			4,342,766	
Interest			9,599,767	
Fiscal agent fees			744,308	
Special assessment payments			380,451	
Issuance costs				
Total expenditures	64,662,192	2,626,866	22,480,007	
Revenues over (under) expenditures	(3,753,603)	<u>5,984,771</u>	8,362,169	
OTHER FINANCING SOURCES (USES):				
Issuance of debt Bond premium Bond discount		30,000		
Transfers in	10,845,914	425,000	1,660,000	
Transfers out	(4,545,178)	(163,749)	(3,226,865)	
Total other financing sources (uses)	6,300,736	291,251	(1,566,865)	
Net change in fund balances	2,547,133	6,276,022	6,795,304	
FUND BALANCES:				
Beginning of year	20,083,247	37,517,738	(77,280,879)	
End of year	\$ 22,630,380	\$ 43,793,760	<u>\$ (70,485,575)</u>	

City Capital Projects Redevelopment Capital Projects Districts Capital Projects Non-Major Governmental Funds Total Governmental Funds \$ 2,061,537 \$ 990,560 \$ 29,476,923 \$ 2,061,537 \$ 1,977,424 4,720,466 6,697,890 \$ 2,115,660 46,747 46,747 46,747 3,694,362 46,747 14,581,730 27,489,629 2,830,850 \$ 177,416 1,078,257 3,325,271 12,054,059 224,972 1,496,017 49,615 239,380 5,288,499 8,811,721 1,673,433 3,152,043 24,292,390 138,291,989 174,335 598,418 735,649 2,784,267 4,024,994 32,071,347 1,611,590 14,743,482 3,798,463 13,554,249 1,061,429 8,576,822 8,119,827 8,872,795 5,211,785 5,211,785 8,011,515,801
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\$ 1,977,424
3,694,362
3,694,362
3,620,961 2,830,850 \$ 177,416
224,972 1,496,017 49,615 239,380 5,288,499 8,811,721 1,673,433 3,152,043 24,292,390 138,291,989 174,335 598,418
224,972 1,496,017 49,615 239,380 5,288,499 8,811,721 1,673,433 3,152,043 24,292,390 138,291,989 174,335 598,418 735,649 2,784,267 4,024,994 32,071,347 1,611,590 14,743,482 3,798,463 13,554,249 1,061,429 8,576,822 8,119,827 8,872,795 2,584,919 5,211,785
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735,649 2,784,267 4,024,994 32,071,347 1,611,590 14,743,482 3,798,463 13,554,249 1,061,429 8,576,822 8,119,827 8,872,795 2,584,919 735,649 3,094,994 32,071,347 3,798,463 3,798,463 5,768,22 8,119,827 5,211,785
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4,024,994 32,071,347 1,611,590 14,743,482 3,798,463 13,554,249 1,061,429 8,576,822 8,119,827 8,872,795 2,584,919 5,211,785
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2,584,919 5,211,785
1,515,801
112,500 166 7,525,381
24,241,026 1,029,164 900,651 26,170,841
6,051,890 10,394,656
2,403,272 12,003,039
252,458 996,766
380,451
686,566 686,566
<u>24,241,026</u> <u>3,726,583</u> <u>1,587,217</u> <u>27,498,424</u> <u>146,822,315</u>
(15,429,305) (2,053,150) 1,564,826 (3,206,034) (8,530,326)
27,851,722 5,753,278 33,635,000
25.750.002
10/100/110
(1,619,797) (5,552,692) (13,353,294) (28,461,575) 16,735,116 1,607,068 22,321,701 (4,852,919) 40,836,088
20,007,200
1,305,811 (446,082) 23,886,527 (8,058,953) 32,305,762
48,604,487 15,321,192 15,020,803 67,539,289 126,805,877
<u>\$ 49,910.298</u>

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Government-Wide Statement of Activities and Changes in Net Assets For the Year Ended June 30, 2008

Net Change in Fund Balances - Total Governmental Funds	\$ 32,305,762
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental Funds report capital outlay as expenditures in the amount of \$26,170,841. In the Government-Wide Statement of Activities and Changes in Net Assets, a portion of these expenditures, \$16,927,547 are reported as capital assets. Also, \$10,278,722 of developer donated assets were recorded. Additional departmental assets were recorded at \$1,042,139.	28,248,408
In the current year, in the government-wide statement of activities, the governmental activities transferred an asset (included in "transfer out"), the Police Training Center, to the Business-Type Activities (for the ongoing operation and maintenance of the Police Training Facility).	(13,179,731)
Depreciation expense on capital assets is reported in the Government-Wide Statement of Activities and Changes in Net Assets, but they do not require the use of current financial resources. Therefore, depreciation expense is not reported as expenditures in Governmental Funds.	(9,970,591)
Long-term compensated absences are reported in the Government-Wide Statement of Activities and Changes in Net Assets, but they do not require the use of current financial resources. Therefore, the changes in long-term compensated absences are not reported as expenditures in	(1,916,783)
Bond proceeds provide current financial resources to Governmental Funds, but issuing debt increases long-term liabilities in the Government-Wide Statement of Net Assets. Repayment of bond principal is an expenditure in Governmental Funds, but the repayment reduces long-term liabilities in the Government-Wide Statement of Net Assets.	
Current year bond proceeds. Current year long-term debt repayments.	(33,635,000) 10,394,656
In the current year, bond issuance expenses were incurred in the fund financial statements. For the Government Wide Statements, these charges are capitalized and amortized over time.	793,895
Amortization of Net Pension Asset does not take place at the fund financial statement level as this item was recorded as expenditures in the year of bond issuance. For the Government Wide Statements, these charges are capitalized and amortized over time. This amount is the current year amortization of the Net Pension Asset.	(1,356,500)
Amortization of Deferred Charges does not take place at the fund financial statement level as these items are recorded as expenditures. For the Government Wide Statements, these charges are capitalized and amortized over time. This amount is the current year amortization of deferred charges.	(262,683)
Accrued Interest expense on long-term debt is reported in the Government-Wide Statement of Activities and Changes in Net Assets, but they do not require the use of current financial resources. Therefore, accrued interest expense is not reported as expenditures in Governmental Funds. The following amount represents the change in accrued interest from prior year.	88,569
In the Governmental Funds, current year recognition of revenue (from previous year's recorded deferred revenue) has been recorded as certain amounts became "available" (measurable and available) in the current year. However, In the Statement of Changes in Net Assets, this revenue recognition would have already taken place in prior years (as "available" is only a criteria for recognizing revenue in the modified accrual basis of accounting).	(2,285,95 4)
Internal Service Funds are used by management to charge the costs of certain activities, such as insurance and fleet management, to individual funds. The increase in net assets of the Internal Service Funds is reported with Governmental Activities.	(253,849)
Change in Net Assets of Governmental Activities	\$ 8,970,199

The notes to the financial statements are an integral part of this statement.

Statement of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual General Fund For the Year Ended June 30, 2008

	Budgeted	Amounts		Variance with Final Budget-
	Original	Final	Actual	Positive (Negative)
Revenues:				_
Taxes	\$ 31,017,000	\$ 28,835,000	\$ 28,486,363	\$ (348,637)
Property taxes	13,104,000	12,904,000	12,712,212	(191,788)
Licenses, permits and fines	3,639,000	2,357,000	2,115,660	(241,340)
Intergovernmental	9,426,000	9,037,000	9,203,537	166,537
Charges for services	6,629,000	3,640,000	3,620,961	(19,039)
Investment income	1,314,000	1,547,000	2,141,322	594,322
Miscellaneous	1,786,000	1,866,000_	2,628,534	<u>762,534</u>
Total Revenues	66,915,000	60,186,000	60,908,589	722,589
Expenditures:				
Current:			424.002	70.017
Administrative	476,000	495,000	424,083	70,917
Human resources	836,000	762,000	735,649	26,351
Finance	3,131,000	2,894,000	2,784,267	109,733
Police	29,009,000	28,463,000	28,046,353	416,647
Fire	13,110,000	13,272,000	13,131,892	140,108
Public works	11,742,000	10,963,000	9,755,786	1,207,214
Community services	7,796,000	7,077,000	7,515,393	(438,393)
Community development	818,000	754,000	752,968	1,032
Non-departmental	2,070,000	1,837,000	1,515,801	321,199
Total Expenditures	68,988,000	66,517,000	64,662,192	1,854,808
Excess Revenues Over (Under) Expenditures	(2,073,000)	(6,331,000)	(3,753,603)	2,577,397
Other Financing Sources (Uses):				
Transfers in	3,827,000	10,585,000	10,845,914	260,914
Transfers out	(4,533,485)	(7,050,485)	(4,545,178)	2,505,307
Total Other Financing Sources (Uses)	(706,485)	3,534,515	6,300,736	2,766,221
Net change in fund balance	\$ (2,779,485)	\$ (2,796,485)	2,547,133	<u>\$ 5,343,618</u>
Fund Balance - Beginning of Year			20,083,247	
Fund Balance - End of Year			\$ 22,630,380	i

Statement of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Low and Moderate Income Housing Major Special Revenue Fund For the Year Ended June 30, 2008

	Budgeto Original	d Amounts	Actual	Variance with Final Budget- Positive (Negative)
Revenues:				
Property taxes	\$ 7,093,000	\$ 7,301,000	\$ 7,258,578	\$ (42,422)
Intergovernmental	10,000	10,000	10,000	
Investment income	206,000	250,000	1,002,967	752,967
Miscellaneous		347,560_	340,092	(7,468)
Total Revenues	7,309,000	7,908,560	8,611,637	703,077
Expenditures: Current:				
Redevelopment	4,747,000	3,032,000_	2,626,866	405,134
Total Expenditures	4,747,000	3,032,000	2,626,866	405,134
Excess Revenues Over (Under) Expenditures	2,562,000	4,876,560	5,984,771	1,108,211
Other Financing Sources (Uses):				
Proceeds from borrowing			30,000	30,000
Transfers in	425,000	425,000	425,000	
Transfers out	(163,749	(163,749)	(163,749)	
Total Other Financing Sources	261,251	261,251	291,251	30,000
Net change in fund balance	\$ 2,823,251	\$ 5,137,811	6,276,022	\$ 1,138,211
Fund Balance - Beginning of Year			37,517,738	-
Fund Balance - End of Year			\$ 43,793,760	-

Proprietary Fund Financial Statements

Statement of Net Assets Proprietary Funds June 30, 2008

	Major Runds				
	Water Utility	North Bay Treatment Plant	Transportation	Golf Courses	
ASSETS:					
Current Assets Cash and investments Receivables, net Inventory Prepaid items Due from other funds	\$ 42,868,473 5,326,116	\$ 5,806,165 1,007,956	\$ 3,003,800 3,386,555	\$ 13,481 42,254 199,495	
Total current assets	48,194,589	6,814,121	6,390,355	255,230	
Noncurrent Assets Restricted cash and investments Advances to other funds Investment in joint agencies Investment in bonds of Redevelopment Agency	56,805,872 1,522,044	10,822,959		3,200,561	
Notes receivable Deferred charges	1,959,506			2,559,122	
Capital assets: Nondepreciable	53,316,389	2,981,638	1,592,233	10,616,939	
Depreciable, net	39,353,826	29,435,826	9,721,799	7,784,770	
Total capital assets	92,670,215	32,417,464	11,314,032	18,401,709	
Total noncurrent assets	152,957,637	43,240,423	11,314,032	24,161,392	
Total assets	201,152,226	50,054,544	17,704,387	24,416,622	
LIABILITIES: Current Liabilities Accounts payable and other current liabilities Accrued interest payable Due to other funds Deferred revenue Claims and judgements and paybable	3,614,655 2,278,295	813,160	673,182	658,672 296,620 16,500 213,665	
Long-term debt - due within one year	3,915,000			670,000	
Total current liabilities	9,807,950	813,160	673,182	1,855,457	
Noncurrent Liabilities Advances from other funds Claims and judgments payable				16,329,067	
Minority interest in joint agencies	125,361,697	18,711,424		11,125,000	
Long-term debt - due in more than one year Total noncurrent liabilities	125,361,697	18,711,424		27,454,067	
Total liabilities	135,169,647	19,524,584		29,309,524	
NET ASSETS:					
Invested in capital assets, net of related debt Unrestricted	20,199,390 45,783,189	32,417,464 (1,887,504	•	7,928,666 (12,821,568	
Total net assets	\$ 65,982,579	\$ 30,529,960	\$ 17,031,205	\$ (4,892,902	

Major Fund			
 Housing Programs	Police Training Center	Totals	Governmental Activities Internal Service Funds
\$ 535,524	\$ 81,349	\$ 52,308,792	\$ 41,711,970
86,287	12,800	9,861,968	309,188
		199,495	399,372
65,695		65,695	54,903
 			714,260
 687,506	94,149	62,435,950	43,189,693
		70,829,392	
			99,125,365
		1,522,044	DE4 3E1
			954,351 983,010
		4,518,628	905,010
		.,010,010	
407,663	856,126	69,770,988	
 502,400	12,242,231	99,040,852	6,724,774
 910,063	13,098,357	168,811,840	6,724,774
 910,063	13,098,357	<u>245,681,904</u>	107,787,500
 1,597,569	13,192,506	308,117,854	150,977,193
46,540	18,345	5,824,554	603,789
· - •	•	2,574,915	7,790
		16,500	
		213,665	
		. 505 000	1,582,950
 		4,585,000	331,555
 46,540	18,345	13,214,634	2,526,084
		16 220 067	
		16,329,067	4 020 050
		18,711,424	4,920,050
		136,486,697	1,301,521
 		171,527,188	6,221,571
 46,540	18,345	184,741,822	8,747,655
 	10,343	10 1/7 1/022	0// 17/033
በ10 ሰፍን	13 000 357	05 067 077	5,091,698
910,063 640,966	13,098,357 75,804	85,867,972 37,508,060	135,861,840
\$ 1,551,029	\$ 13,174,161	\$ 123,376,032	\$ 140,953,538

Statement of Revenues, Expenses and Changes in Net Assets Proprietary Funds Year Ended June 30, 2008

	Major Funds							
	Water Utility	North Bay Treatment Plant	Transportation	Golf Courses				
OPERATING REVENUES:								
Charges for services Miscellaneous	\$ 28,856,510 682,080	\$ 6,284,495	\$ 2,084,148 122,478	\$ 4,643,199 254,423				
Total operating revenues	29,538,590	6,284,495	2,206,626	4,897,622				
OPERATING EXPENSES:								
Material and supplies Operating and maintenance General and administrative Premiums/provision for insurance claims Depreciation	13,454,328 4,309,742 2,925,234	5,193,988 787,390 912,994	7,150,119 1,211,910 1,638,779	103,876 3,821,439 476,621 838,028				
Total operating expenses	20,689,304	6,894,372	10,000,808	5,239,964				
Operating income (loss)	8,849,286	(609,877)	(7,794,182)	(342,342)				
NONOPERATING REVENUES (EXPENSES):								
Investment income Interest expense Intergovernmental revenue Other revenue (expense)	3,968,339 (4,822,184) 4,01 <u>1,415</u>	942,564 (555,024)	150,128 8,185,148	117,526 (1,705,571)				
Total nonoperating revenues (expenses)	3,157,570	387,540	8,335,276	(1,588,045)				
Income (loss) before contributions and transfers	12,006,856	(222,337)	541,094	(1,930,387)				
Capital contributions		1,072,506	3,193,039					
Transfers: Transfers in Transfers out	(137,057)	(78,441)	(25,093)	545,693 (64,886)				
Total transfers	(137,057)	(78,441)	(25,093)	480,807				
Change in net assets	11,869,799	771,728	3,709,040	(1,449,580)				
NET ASSETS:								
Beginning of year	54,112,780_	29,758,232	13,322,165	(3,443,322)				
End of year	\$ 65,982,579	\$ 30,529,960	\$ 17,031,205	\$ (4,892,902)				

	Major Fund			
	lousing ograms	Police Training Center	Totals	Governmental Activities Internal Service Funds
\$	773,892 19,600	\$ 17,216	\$ 42,659,460 1,078,581	\$ 17,383,974
	793,492	17,216	43,738,041	17,383,974
	14,854 151,389 477,715	5,375 2,939 35,086	124,105 29,774,202 7,298,464	4,137,070 2,493,163 1,825,186
	67,334	179,386	6,561,755	3,315,855 1,182,369
	711,292	222,786	43,758,526	12,953,643
	82,200	(205,570)	(20,485)	4,430,331
	26,666 22,825	100,000	5,205,223 (6,527,755) 8,307,973	2,077,599 (66,216)
			3,456,391	843,872
	49,491	100,000	10,441,832	2,855,255
	131,691_	(105,570)	10,421,347	7,285,586
		13,279,731	17,545,276	
	(9,198)		545,693 (314,675)	2,188,000 (9,727,435)
	(9,198)		231,018	(7,539,435)
	122,493	13,174,161	28,197,641	(253,849)
	4 420 526		05 178 301	141,207,387
	1,428,536	+12 174 161	95,178,391 \$ 123,376,032	\$ 140,953,538
\$	1,551,029	\$13,174,161	\$ 123,370,032	Ψ 1 το, 222, 230

Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2008

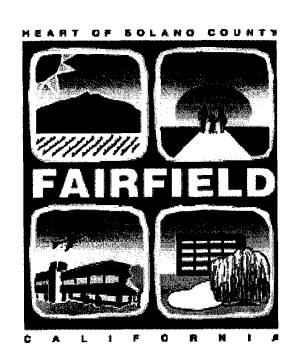
		Major	Funds		
	Water Utility	North Bay Treatment Plant	Transportation	Golf Courses	
CASH FLOWS FROM OPERATING ACTIVITIES:					
Receipts from customers and users	\$ 29,538,590	\$ 6,573,123	\$ 2,199,527	\$ 4,737,618	
Payments to suppliers	(12,347,551)	(3,073,339)	(7,955,807)	(3,553,678)	
Payments to employees	(3,740,456)	(2,116,759)	(684,746)	(101,824)	
Payments for Interfund Services Used		(163,413)		(374,797)	
Net cash provided by (used for) operating activities	13,450,583	1,219,612	(6,441,026)	707,319	
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES: Receipt of lease revenue					
Grants			7,614,199		
Advances from other funds				502,000	
Transfers in				545,693	
Transfers out	(137,057)	(78,441)	(25,093)	(64,886)	
Net cash provided by (used for) noncapital financing activities	(137,057)	(78,441)	7,589,106	982,807	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:					
Proceeds from capital debt	84,402,494				
Principal payments-bonds	(3,750,000)			(640,000)	
Principal payments-notes payable					
Interest paid	(2,932,110)			(607,640)	
Fiscal agent fees paid	(15,947)			(8,911)	
Capital contributions		1,072,506	3,762,309		
Proceeds from sales of capital assets				(40.4.400)	
Purchases of capital assets	(775,245)	(26,776)	(2,972,199)	(404,122)	
Construction of capital assets	(28,476,294)	(1,647,414)			
Net cash used by capital and related financing activities	48,452,898	(601,684)	790,110	(1,660,673)	
CASH FLOWS FROM INVESTING ACTIVITIES:					
Investment income received	3,851,132	928,517	129,662	117,526	
Net cash provided by investing activities	3,851,132	928,517	129,662	117,526	
Net increase (decrease) in cash and cash equivalents	65,617,556	1,468,004	2,067,852	146,979	
CASH AND CASH EQUIVALENTS:					
Beginning of year	34,056,789	15,161,120	935,948	3,067,063	
End of year	\$ 99,674,345	\$ 16,629,124	\$ 3,003,800	\$ 3,214,042	

Majo	r Fund		
Housing	Police Training		Governmental Activities Internal
Programs	Center	Totals	Service Funds
\$ 796,023	\$ 117,216	\$ 43,962,097	\$ 20,342,777
(287,048)	(37,855)	(27,255,278)	(9,932,019)
(239,619)		(6,883,404)	(1,893,598)
(107,848)		(646,058)	(218,906)
161,508	79,361	9,177,357	8,298,254
			65,340
69,454		7,683,653	•
03,131		502,000	
		545,693	2,188,000
(9,198)		(314,675)	(9,727,435)
(4)2307			
60,256		8,416,671	(7,474,095)
		84,402,494	
		(4,390,000)	(210.202)
		(2 520 750)	(319,383)
		(3,539,750)	(68,839)
	100 000	(24,858)	
	100,000	4,934,815	104,532
/1E 4170	(98,012)	(4,291,771)	(909,790)
(15,417)	(90,012)	(30,123,708)	(303,730)
(15,417)	1,988	46,967,222	(1,193,480)
		,,	
24,710		5,051,547	2,077,993
24,710	-	5,051,547	2,077,993
231,057	81,349	69,612,797	1,708,672
		53,525,387	40,003,298
304,467		23,367	10,000,20

Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2008

	<u> </u>	Major	Funds	
	Water Utility	North Bay Treatment Plant	Transportation	Golf Courses
Reconciliation of Operating Income to Net Cash Provided by (Used for) Operating Activities:				
Operating income (loss)	\$ 8,849,286	\$ (609,877)	\$ (7,794,182)	\$ (342,342)
Adjustments to reconcile operating income (loss)				
to net cash provided by (used for) operating activities:				
Depreciation expense	2,925,234	912,994	1,638,779	838,028
(Increase) decrease in receivable	179,077	288,628	(7,099)	(4
(Increase) Decrease in inventory				10,740
(Increase) decrease in prepaid items	373,555	154,368		
(Increase) in advances to other funds				
(Decrease) in deferred revenue				24,394
Increase (decrease) in accounts payable	1,123,431	473,499	(278,524)	320,003
(Increase) in due from other funds				
(Decrease) in due to other funds				(143,500
Total adjustment	4,601,297	1,829,489	1,353,156	1,049,661
Net cash provided by (used for) operating activities	<u>\$ 13,450,583</u>	\$ 1,219,612	\$ (6,441,026)	\$ 707,319
Noncash investing, capital, and financing activities:				
Contributions of capital assets from developers	\$ 3,115,750			

Majo	r Fun	d			
Housing Programs		Police Training Center	 Totals		vernmental Activities Internal rvice Funds
\$ 82,200	\$	(105,570)	\$ 79,515	\$	4,430,331
67,334 20,031		179,386 (12,800)	6,561,755 467,833		1,182,369 546,181
(23,117)		• • •	10,740 504,806		(9,619) (8,128) 979,103
15,060		18,345	24,394 1,671,814		(359,778) 2,687,205
			 (143,500)	_	
79,308		184,931	 9,097,842		3,867,923
\$ 161,508	\$	79,361	\$ 9,177,357	\$	8,298,254



Fiduciary Fund Financial Statements

Statement of Net Assets Fiduciary Funds June 30, 2008

	Agency
	Funds
ASSETS	
Cash and cash equivalents	\$ 8,717,625
Total assets	8,717,625
LIABILITIES	
Accounts payable and other current liabilities	8,717,625
Total liabilities	\$ 8,717,625

Notes to the Basic Financial Statements

1) Summary of Significant Accounting Policies

A. Organization and Reporting Entity

The City of Fairfield (the City) was incorporated on December 12, 1903, under the laws of the State of California. The City is a general law city administered by a Council-Manager form of government. As required by generally accepted accounting principles, these financial statements present the City and its component units, entities for which the City is considered to be financially accountable. Component units are legally separate entities that meet any one of the following three tests:

- 1. The City appoints the voting majority of the board of potential component unit and:
 - is able to impose its will on the component unit and/or
 - is in a relationship of financial benefit or burden with the potential component unit.
- 2. The potential component unit is fiscally dependent upon the City.
- 3. The financial statements would be misleading if data from the potential component unit were not included.

Component units, although legally separate entities, are, in substance, part of the City's operations and so data from these units are combined with data of the City. Based on the above criteria, the accompanying financial statements include the financial activities of these component units:

Fairfield Redevelopment Agency
Fairfield Public Financing Authority
Fairfield Public Improvement Corporation
Fairfield Water Facilities Improvement District No. 1
Fairfield Municipal Park Improvement District No. 1
Fairfield Storm Drain Facilities Improvement District No. 1
Fairfield Community Facilities Districts
Housing Authority of the City of Fairfield

In addition, individual financial statements are available for many of these entities and can be obtained by contacting the City of Fairfield. These entities are legally separate from each other; however, the City Council serves in separate session as the governing body of these related agencies. The financial activities of these entities are integrally related to those of the City and blended with those of the City. Blending involves aggregating/merging component unit data and data from the City at both the Government-Wide and Fund Financial Statement level.

The City also has an ownership interest in the Solano Water Authority, the California Joint Powers Risk Management Authority, and the Housing Authority's Risk Retention Pool. These entities have not met the criteria stated above, and their financial information is not combined with that of the City. The City's equity investment in the Solano Water Authority is reported in the Enterprise Fund.

Notes to the Basic Financial Statements (continued)

Each of the component units or activities included in the Government-Wide and Fund Financial Statements is described as follows:

Fairfield Redevelopment Agency

The Fairfield Redevelopment Agency (the Agency) is organized under the State of California Community Redevelopment Law. The Agency has established the 1) Fairfield Regional Center Project Area, 2) Highway 12 Project Area, 3) City Center Project Area, 4) Cordelia Project Area, and 5) North Texas Street Project area. The projects within each area are financed through debt which is repaid by property tax increment revenues. The Agency participates in low and moderate housing activities including rehabilitation of a low and moderate income rental housing project. The City Council is the governing board of the Agency.

Fairfield Public Financing Authority

The Fairfield Public Financing Authority (the Financing Authority) is a public agency created under a joint exercise of powers agreement between the City and the Agency. The Financing Authority was created for the purpose of providing financing of public capital improvements for the City and the Agency. The City Council is the governing board of the Financing Authority.

Fairfield Public Improvement Corporation

The Fairfield Public Improvement Corporation (the Corporation) is a non-profit tax exempt corporation. The primary purpose of the Corporation is to render financial assistance to the City by issuing debt and financing the construction of public facilities. The Corporation is governed by a board of five directors. New board members are elected by the existing members although the City Council has the authority to disapprove any individual elected by the board.

Fairfield Water Facilities Improvement District No. 1

The Fairfield Water Facilities Improvement District No. 1 (the Water Improvement District) is a voter-approved improvement district formed in 1972 to finance and build water treatment and storage facilities. The City Council is the governing board of the Water Improvement District.

Fairfield Municipal Park Improvement District No. 1

The Fairfield Municipal Park Improvement District No. 1 (the Park Improvement District) is a voter-approved improvement district formed in 1972 to finance acquisition and construction of parks and recreational facilities. The City Council is the governing board of the Park Improvement District.

Fairfield Storm Drain Facilities Improvement District No. 1

The Fairfield Storm Drain Facilities Improvement District No. 1(the Storm Drain Facilities Improvement District) is a voter-approved improvement district formed in 1972 to finance construction of storm drainage facilities. The City Council is the governing board of the Storm Drain Facilities Improvement District.

Fairfield Community Facilities Districts

The City of Fairfield Community Facilities Districts were created in accordance with the State of California Mello-Roos Community Facilities Act of 1972. The Districts were formed to levy special taxes, issue bonds, and obtain loans supported by special taxes for open space and general traffic and street improvements. The City Council is the governing board of the Fairfield Community Facilities District.

Notes to the Basic Financial Statements (continued)

Housing Authority of the City of Fairfield

The Housing Authority of the City of Fairfield (the Housing Authority) is organized under the California Health and Safety Code. The objectives of the Housing Authority are to aid low-income families in obtaining decent, safe and sanitary housing through Federal assistance programs and low/moderate income housing programs. The Housing Authority is governed by a Board of Commissioners composed of five City Council members and two tenants of the Housing Authority.

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for governmental accounting and financial reporting principles. These statements implement all the applicable GASB statements.

B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The accounts of the City and affiliated agencies are organized and operated on the basis of fund accounting. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements.

Government - Wide Financial Statements

The City Government-Wide Financial Statements include a Statement of Net Assets and a Statement of Activities and Changes in Net Assets. These statements present summaries of Governmental and Business-Type Activities for the City accompanied by a total column. Fiduciary activities of the City are not included in these statements.

These statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets, as well as infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Assets. The Statement of Activities presents changes in net assets. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred. The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. The types of transactions reported as program revenues for the City are reported in three categories: 1) charges for services, 2) operating grants and contributions, and 3) capital grants and contributions. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Assets have been eliminated except those representing balances between the governmental activities and the business-type activities, which are presented as internal balances and eliminated in the total primary government column. In the Statement of Activities, internal service fund transactions have been eliminated; however, those transactions between governmental and business-type activities have not been eliminated.

The City applies all applicable GASB pronouncements (including all NCGA Statements and Interpretations currently in effect) as well as the following pronouncements issued on or before November 30, 1989, to the business type activities, unless those pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board (APB) Opinions, and Accounting Research Bulletins (ARB) of the committee on Accounting Procedure. The City applies all applicable FASB Statements

Notes to the Basic Financial Statements (continued)

and Interpretations issued after November 30, 1989, except those that conflict with or contradict GASB pronouncements.

Governmental Fund Financial Statements

Governmental Fund Financial Statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in governmental fund balances as presented in these statements to the net assets presented in the Government-Wide financial statements. The City has presented all major funds that met the applicable criteria.

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheets. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they are "measurable and available"). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period (the City considers all revenues available if they are collected within 60 days after year end). Property taxes, sales tax, franchise taxes, licenses, interest, and special assessments are susceptible to accrual. Other receipts and taxes become measurable and available when cash is received by the government and recognized as revenue at that time. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest, which is recognized when due, and certain compensated absences and claims and judgments, which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

The City of Fairfield reports the following major governmental funds:

The General fund is the general operating fund of the City. It is used to account for all financial resources except those which are restricted as to use.

The Redevelopment Special Revenue fund is used to account for the Redevelopment Agency's low-mod housing activities.

The Redevelopment Debt Service fund accounts for tax increment revenue and other miscellaneous revenue as well as payments of principal and interest on Redevelopment Agency debt.

The City Capital Projects fund is used to account for construction projects. The primary sources of funding have been City-levied development taxes, State Gas Tax, Local Transportation Tax, Traffic Safety funds and temporary loans to projects.

The Redevelopment Capital Projects fund accounts for transactions related to proceeds from bonds and other resources and their use to perform redevelopment related activities within specific redevelopment project areas.

The Assessment and Improvement District's Capital Projects fund accounts for construction projects financed through assessments and issuance of bonds that benefit the properties against which the special assessments are levied. This fund also includes Community Facilities and Benefit Districts.

Proprietary Fund Financial Statements

Proprietary Fund Financial Statements include a Statement of Net Assets, a Statement of Revenues, Expenses and

Notes to the Basic Financial Statements (continued)

Changes in Fund Net Assets, and a Statement of Cash Flows for each major proprietary fund. The City has presented all proprietary funds as major funds because the City believes the financial position and activities of these funds are significant to the City as a whole.

A column representing internal service funds is also presented in these statements. However, internal service balances and activities have been combined with the governmental activities in the Government-Wide financial statements. Internal Service Funds account for the following activities: Central Stores, Automotive Services, Communication Services, Intra-governmental Loans, Insurance and Public Buildings.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or non-current) are included on the Statement of Net Assets. The Statement of Revenues, Expenses and Changes in Fund Net Assets presents increases (revenues) and decreases (expenses) in total net assets. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

The City of Fairfield reports the following major proprietary fund types:

The Water Utility Fund accounts for the operations of the water system. This is a self-supporting activity which provides water services on a user charge basis to residences and businesses located in the City.

The North Bay Treatement Plant is used to account for the operations of a joint water treatment plant built by the cities of Fairfield and Vacaville. This plant supplies treated water to both the cities. City of Fairfield is the designated administrator and operator of the plant.

The Transportation fund accounts for the operations of the City's transportation system for a fixed route and demand response service which, along with fare box revenues, receives grants from the Transportation Development Act (TDA) and the Federal Transit Administration (FTA).

The Golf Course fund accounts for the operations of the two City owned public golf courses (Rancho Solano and Paradise Valley). The revenue generated from the courses is used to pay the debt service payments on the bond issues with which the courses were constructed.

The Housing Program accounts for the operations and maintenance of Senior Manor, a senior housing complex purchased by the Housing Authority.

The Police Training Facility fund accounts for the operations of the new training facility built by the City of Fairfield. The facility includes twenty 25-yard pistol lanes, six 100-yard rifle range, three driving simulators, force option simulator, conference room, and classroom along with other miscellaneous training rooms. The facility is one of the only training centers which offers such a wide range of on-site training in Northern California and will be used by surrounding public safety agencies to support the operational costs.

Fiduciary Fund Financial Statements

Fiduciary Fund Financial Statements include a Statement of Net Assets. The City's Fiduciary funds represent Agency Funds, which are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Fiduciary funds use the accrual basis of accounting. Agency activities include Other Deposits, Payroll Trust, Solid

Notes to the Basic Financial Statements (continued)

Waste, Fairfield-Suisun Sewer District, Downtown Improvement District, North Texas Business Improvement District, Solano Animal Control, Green Valley Maintenance District, Tri-City County Regional Parks and Open Space Group, and Tourism Business Improvement District.

Use of Restricted/Unrestricted Net Assets

When an expense is incurred for purposes for which both restricted and unrestricted net assets are available, the City's policy is to apply restricted net assets first.

Investments

In accordance with Governmental Accounting Standards Board Statement Number 31 (GASB 31), investments are recorded at fair value; changes in fair value are included with investment income in the operating statements.

Cash and Cash Equivalents

For purposes of the Statement of Cash Flows, cash equivalents are defined as investments with original maturities of 90 days or less, which are readily convertible to known amounts of cash and not subject to significant changes in value from interest rate fluctuations. All cash and investments of the proprietary fund types are pooled with the City's pooled cash and investments.

Restricted Cash and Investments

In the Proprietary, Special Revenue, Debt Service, and Capital Projects funds, certain proceeds of debt issues, as well as certain resources, are set aside for their repayment and classified as restricted cash and investments on the balance sheet because their use is limited by applicable bond covenants and/or other agreements.

Unbilled Services Receivable

Utility Revenue is recorded when earned. Customers are billed bi-monthly. The estimated value of services provided but unbilled at year-end has been included in the accompanying financial statements.

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Inventories and Prepaid Items

Inventory is valued at cost using the first in, first out method. Inventory in the Proprietary Funds consists of expendable supplies held for future consumption or capitalization. The cost is recorded as an expense as inventory items are consumed. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

Special Assessments Receivables/Deferred Revenue/Unearned Revenue

The special assessments receivables represent the principal and interest portion of unpaid assessments on real property to provide for the payment of outstanding special assessment bonds. Revenues are recognized when annual assessments are levied (July 1) because of the Teeter Plan (described on page 51). In the Government-wide

Notes to the Basic Financial Statements (continued)

Financial Statements, the total amount of special assessments which have been levied in the current year and are due in the future years is recorded as receivables and revenue. Whereas, special assessments which have not been levied in the current year and are not due until future years are recorded as receivables with an offset to deferred revenue.

Capital Assets

The City's assets are capitalized at historical cost or estimated historical cost. City policy has set the capitalization threshold for reporting general capital assets at \$5,000 and infrastructure at \$100,000. Donations or contributions of capital assets are recorded at fair market value when received. Land held for resale is valued at the lower of cost or estimated net realizable value and is recorded in the special revenue and capital projects funds for redevelopment.

Depreciation is recorded on a straight-line basis over the estimated useful lives of the capital assets as follows:

Buildings	30-60 years
Improvements	
Equipment	
Infrastructure	

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34 which requires the inclusion of infrastructure capital assets in local governments' basic financial statements. In accordance with Statement No. 34, the City has included the value of all infrastructure prior to June 30, 1980 into the Basic Financial Statements.

The City defines infrastructure as the basic physical assets that allow the City to function. The assets include the street system, water purification and distribution system, sewer and water pipes system, park and recreation lands and improvement, storm water conveyance system, and buildings combined with the site amenities such as parking and landscaped areas used by the City in the conduct of its business. Each major infrastructure system can be divided into subsystems. For example, the street system can be subdivided into pavement, curb and gutters, sidewalks, medians, streetlights, traffic control devices (signs, signals and pavement markings), landscaping and land. These subsystems were not delineated in the Basic Financial Statements. The appropriate operating department maintains information regarding the subsystems.

For all infrastructure systems, the City elected to use the Basic Approach as defined by GASB Statement No. 34 for infrastructure reporting. The City commissioned an appraisal of City owned infrastructure and property as of June 30, 2000 and has completed an update for June 30, 2008. This appraisal determined the original cost, which is defined as the actual cost to acquire new property in accordance with market prices at the time of first construction/acquisition. Original costs were developed in one of three ways: 1) historical records; 2) standard unit costs appropriate for the construction/acquisition date; or 3) present cost indexed by a reciprocal factor of the price increase from the construction/acquisition date to the current date. The accumulated depreciation, defined as the total depreciation from the date of construction/acquisition to the current date, is calculated by using the straight-line method for depreciation using the industry accepted life expectancies for each infrastructure subsystem. The book value was then computed by deducting the accumulated depreciation from the original cost.

Compensated Absences Payable

Government-Wide Financial Statements

For governmental and business-type activities, compensated absences are recorded as incurred and related expenses and liabilities are reported.

Notes to the Basic Financial Statements (continued)

Fund Financial Statements

In governmental funds, expenditures and liabilities related to compensated absences are recognized only if they have matured. Thus, the liability that is reported includes the amount of unused reimbursable leave payable to employees who had terminated their employment at the end of the fiscal year. In proprietary funds, compensated absences are expensed and funded by the various funds in the period they are earned.

Implementation of New GASB Pronouncements

In 2008, the City adopted new accounting standards in order to conform to the following Governmental Accounting Standards Board Statements:

- Statement No. 45, Accounting and Financial Reporting by Employers for Post-employment Benefits Other Than Pension
- Statement No. 48, Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues

C. Stewardship, Compliance, and Accountability

Budgetary Information

The City adopts annual budgets for the General and Special Revenue Funds. The City adopts project (versus annual) budgets for the Capital Project Funds. The City also adopts annual budgets for the Enterprise Funds, although it is not legally required to do so. The Debt Service Funds' budgets are adopted when the debt issuances are authorized. The City uses the following procedures in establishing the annual budgets and financial plans: After January 1, the departments prepare estimates for required appropriations for the fiscal year commencing the following July 1. The proposed budget includes estimated expenditures and forecast revenues for the fiscal year. A ten-year financial plan for all funds is included in the proposed budget. The initial budget is presented to the City Manager and the City staff for review. Prior to July 1, the proposed budget is submitted to the City Council and public hearings are conducted at the City Council meetings. After the public hearings are concluded and the public comments are considered, the City Council adopts the budget resolutions. The approved budgets may be amended by the City Council during the year, and were so amended in fiscal year 2008, in accordance with legally adopted budget practices. The effect of the amendments was not material in relation to the original appropriations.

For the General Fund, the City uses an "Expenditure Control Budget" (ECB) whereby funds are appropriated by department without line item detail, and unexpended prior year appropriations are carried forward to the current budget year. The departments (Administrative, Human Resources, Finance, Public Works, Police, Fire, Community Development, and Community Services) are authorized to spend the unexpended prior year appropriation in the current fiscal year in addition to the current year ECB. Total appropriations for General Fund functions are adjusted annually by the sum of the percent change in the San Francisco Consumer Price Index and the percent change in housing units in the City. City Council approval is required to transfer General Fund operating budget appropriations between departments; however, departments may exceed the departmental appropriations provided the total General Fund expenditure control budget and the unspent carryover budget is not exceeded. The government's department heads may make transfers of appropriations within a department. The legal level of budgetary control is at the department level. A deflator procedure is established for reducing the unspent prior year appropriations that are carried over into the next fiscal year in the event of a deficiency of General Fund balance and resources.

Notes to the Basic Financial Statements (continued)

The following table represents the budget carryovers for each department in the General Fund:

EXPENDITURE CONTROL BUDGET CARRYOVER CALCULATION FOR 2007/08 FISCAL YEAR

	Carryover	ECB	Department	Department	Carryover	Carryover
	<u>6/30/2007</u>	<u>Appropriation</u>	<u>Revenue</u>	<u>Expense</u>	<u>Adjustment</u>	6/30/2008
Administration	\$462,698	\$ 254,191	\$ 3,606	\$ 471,490	\$ (230,145)	\$ 18,860
Human Resources	326,616	798,561	3,504	764,887	(333,199)	30,595
Finance	822,430	2,970,314	4,777	2,929,360	(750,987)	117,174
Community Services	1,506,286	5,334,031	2,368,248	7,254,580	(1,663,802)	290,183
Community Development	169,934	779,545	-	785,969	(132,071)	31,439
Police	1,332,834	28,466,665	681,793	28,815,755	(512,907)	1,152,630
Fire	736,532	12,752,227	339,608	13,495,540	206,995	539,822
Public Works	2,495,833	11,112,927	457,036	10,121,206	(3,539,742)	404,848
Totals	\$7,853,163	\$62,468,461	\$3,858,572	\$64,638,787	(\$6,955,858)	\$2,585,551

Note: Carryover adjustment results in all departments ending with a carryover equal to 4% of 2007/08 expense, per section 2 of Resolution 2007-157. Department expense includes transfers to POB and certain other adjustments for carry-over calculations.

For Special Revenue Funds, budgets are appropriated and approved by the City Council at the fund level. Original appropriations for all General and Special Revenue Funds are carried forward and held until spent, with the exception of the Housing Assistance Fund, whose appropriations lapse at year end. The budgets for the General and Special Revenue Funds are adopted on the modified accrual basis (GAAP) consistent with the basis used for financial reporting.

Encumbrances

Encumbrance accounting, under which purchase orders, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the fund balance, is employed in the governmental fund types. Encumbrances are reported as reserved fund balances since they do not constitute expenditures or liabilities.

2) Property Taxes

Property taxes are levied and become a lien on real property at January 1, based on the assessed values determined by the Solano County Assessor (the County). Taxes are due November 1 and February 1 and are delinquent if not paid by December 10 and April 10, respectively. Property tax revenues are recognized when levied.

Article XIII of the California Constitution (more commonly known as "Proposition 13") limits ad valorem taxes on real property to 1 percent of value plus taxes necessary to pay indebtedness approved by voters prior to July 1, 1978. The Article also established the 1975/76 assessed valuation as the basis and limits annual increases to the cost of living, not to exceed 2 percent, for each year thereafter. Property may also be reassessed to full market value after a sale, transfer of ownership, or completion of new construction. The State is prohibited under the Article from imposing new ad valorem, sales or transactions taxes on real property. Local government may impose special taxes (except on real property) with the approval of 2/3 of the qualified electors.

In addition to the City's property tax levies for voter-approved debt, Solano County levies property taxes limited to \$1 per \$100 of assessed valuation for county, cities, schools and special districts' operating expenditures. This additional property tax levy is distributed to the different governmental agencies under the State mandated alternate

Notes to the Basic Financial Statements (continued)

method of apportioning taxes (commonly referred to as the "Teeter Plan") whereby all local agencies with historical tax delinquency rates less than three percent, including cities, receive from the county 100% of their respective shares of the amount of ad valorem taxes levied, without regard to the actual collection of taxes levied. This method was placed in effect by Solano County in the 1965/66 tax year and remains in effect unless the County Board of Supervisors orders its discontinuance.

3) Interfund Transactions

The City had numerous transactions between funds to finance operations, provide services, construct assets, and service debt. As discussed above, these transactions are classified as transfers in/out, due to/from other funds or advances to/from other funds. The following tables summarize interfund transactions (as presented in the City's Fund Financial Statements) for the fiscal year ended June 30, 2008:

		Sp	ecla	Reven	μe		 Debt S	en	rice
Transfers Out:	General Fund	Maint. Districts		ublic afety	Low/N Incor Housi	ne	Redev. Agency		Pension bligation
(fund making transfer)									
General Fund		\$ 155,000	•				 	\$	1,904,485
Special Revenue Runds: State Gas Tax Public Safetv	\$ 427,000								
Public Safety Public Safety Enhancement Development Tax	6,582,659								122,618
Development (ax Special Programs Maintenance Districts Low/Moderate Income Housing Comm. Devel. Block Grant Housing Assistance							\$ 110,000		2,487 7,219 53,749 3,341 16,574
Total Special Revenue Funds	7,009,659						 110,000		205,99
Debt Service Runds: Redevelopment Agency Assessment & Improvement Dist. Total Debt Service Funds									
Capital Project Runds: Redevelopment Agency Assessment & Improvement Dist.			\$	25,000			1,550,000		69,79 2,91
Total Capital Project Funds		_	7	25,000			 1,550,000		72,70
Enterprise Funds: Water Utility North Bay Treatment Plant									137,05 78,44
Transportation Golf Courses Housing Programs		61,000							25,09 3,88 9,19
Total Enterprise Funds		61,000					 		253,67
Internal Service Funds: IGS Loan Fund Stores	3,836,255				\$ 425	5,000			5,24
stores Automotive Services Communication Services Public Buildings Insurance									30,47 13,14 3,33 17,03
Total Internal Service Funds	3,836,255				425	,000	 		69,23
Totals	\$ 10,845,914	\$ 216,000	\$	25,000	\$ 42!	5,000	\$ 1,660,000	\$	2,506,09

Notes to the Basic Financial Statements (continued)

Transfer-in (fund receiving transfers)

	ice	Internal Service							ects	Capita				
Totals	ublic Idings		rance_	ŀ	olf rses	C	essmnt Imp stricts	1		Redev Agency		City Projects	City Projects	
\$ 4,545,17			40,000	\$ 1	5,693	\$							_	
3,015,46 427,00												3,015,460	\$	
6,705,27 3,045,93 2,48	48,000	\$										2,797,934		
7,21 163,74 3,34														
16,57 13,387,04	48,000											5,813,394		
	10/445											_3,013,394		
3,226,86 130,00							130,000	\$,865	3,226,8	\$			
3,356,86							130,000		,865	3,226,8	-			
1,619,79														
5,552,69											_	5,524,780		
7,172,48												5,524,780		
137,05														
78,44 25,09														
64,88														
9,19														
314,67														
9,658,19												5,396,942		
5,24 30,47														
13,14														
3,33														
17,03 9,727,43					-							5,396,942	_	
\$ 38,503,68											-	2,230,272		

Notes to the Basic Financial Statements (continued)

		Due	to Other Funds (fund receiving loa	л):
	Special Revenue	Capital	Projects	Enterprise	
		Assessment	City	Golf	
Due From Other Funds:	CDBG	<u>Districts</u>	Projects	Courses	Totals
(fund making loan)					
Special Revenue Funds:					
Low/Mod Income Housing	\$ 71,229				\$ 71,229
Internal Service Funds:					
IGS Loan Fund	177,760	\$ 20,000	\$ 500,000	\$ 16,500	714,260
Totals	\$ 248,989	\$ 20,000	\$ 500,000	\$ 16,500	\$ 785,489
		Advances From (fund recei			
	Special	Debt	Capital		
	Revenue	Service	<u>Projects</u>	<u>Enterprise</u>	
	Low/Mod				
	Income	Redev.	Redev.	Golf	
Advances to Other Funds: (fund making loan)	Housing	Agency	Agency	Courses	Totals
Special Revenue Funds:	 -				\$ 269,685
Home Program	\$. 269,685	\$ 2,824,015	\$ 1,077,269		\$ 269,685 3,901,284
Low/Mod Income Housing		\$ 2,824,015 682,057	\$ 1,077,209	\$ 5,212,418	5,894,475
Development Tax					
Totał Speciał Revenue Funds	269,685	3,506,072	1,077,269	5,212,418	10,065,444
Internal Service Funds:		00 000 745		11,116,649	99,125,365
IGS Loan Fund		88,008,716			
Totals	\$ 269,685	\$ 91,514,788	\$ 1,077,269	\$16,329,067	\$ 109,190,809

4) Cash and Investments

The City manages the cash of the City and affiliated agencies on a pooled basis. Funds are invested in accordance with Section 53601 of the State government code and the City's established investment policy. All monies not required for immediate expenditure are invested or deposited to earn the maximum yield consistent with safety and liquidity. All investments have the City as registered owner or are kept in the custody of the City or a qualified safekeeping institution. A quarterly report is submitted to the City Manager and City Council showing a description of the investments, purchase price, purchase date, current market value for all securities with a maturity of more than 12 months, maturity date, par value, discount or premium if any, cost, yield, safekeeping institution for each deposit or investment, average weighted maturity and effective yield of the portfolio. A portion of the portfolio is

Notes to the Basic Financial Statements (continued)

deposit or investment, average weighted maturity and effective yield of the portfolio. A portion of the portfolio is managed by third party investment managers.

In accordance with GASB Statement No. 40, *Deposit and Investment Disclosures (Amendment of GASB No. 3)*, certain disclosure requirements, if applicable, for Deposits and Investment Risks are specified in the following areas:

- Interest Rate Risk
- Credit Risk
- Custodial Credit Risk
- Concentrations of Credit Risk

In addition, other disclosures are specified including use of certain methods to present deposits and investments, highly sensitive investments, credit quality at year-end and other disclosures.

A. Deposits

The carrying amounts of the City's cash deposits at June 30, 2008 were \$810,598 and the bank balance was \$1,705,508. The entire bank balance was covered by federal depository insurance or by collateral held by the City's agent in the City's name as discussed below.

The California Government code requires California banks and savings and loan associations to secure the City's cash deposits by pledging securities as collateral. This Code states that collateral pledged in this manner shall have the effect of perfecting a security interest in such collateral superior to those of a general creditor. Thus, collateral for cash deposits is considered to be held in the City's name.

B. Investments

The investment policy restricts investments to the following:

Certificates of Deposit must be FDIC insured or fully collateralized. They must also be purchased from banks or financial institutions located in California.

Negotiable Certificates of Deposit may not exceed 30% of the City's invested funds.

Bankers' Acceptances must be issued by domestic branches or subsidiaries of foreign banks, the short term paper of which is rated in the highest category by Moody's Investor Services, Inc. ("Moody's") or by Standard and Poor's Corporation ("Standard and Poor's"). The issuing bank must be domiciled in a country rated AAA by Moody's, or by Fitch.

Treasury Bills and Notes with a maximum maturity of five years.

Federally-Sponsored Credit Agency Securities with a maximum maturity of five years.

Repurchase Agreements may only be purchased from the 15 largest banks in the U.S. and are used solely as a short-term investment, not to exceed 90 days. Repurchase agreements are supported by eligible investments, of which physical delivery to or safekeeping documentation from a qualified safekeeping institution is required.

Notes to the Basic Financial Statements (continued)

Local Agency Investment Fund (LAIF) deposits may be made in this fund up to the State of California limit of \$40,000,000 for each government entity. The City and its affiliated agencies have four accounts with LAIF, therefore the maximum deposit that may be made is \$160,000,000.

Savings Accounts, Money Market Accounts and General Checking Accounts may be used to deposit idle cash. No account may be opened without written authorization from the City Treasurer.

Commercial Paper must be rated prime quality (A1 by Moody's or P1 by Standard and Poor's). Eligible paper is further limited to notes issued by corporations organized and operating within the U.S. and having total assets in excess of \$500,000,000 and having an "A" or higher rating in other long term debt.

Corporate Medium-Term Notes must be rated at least A by both Moody's and Standard and Poor's. The maximum maturity of medium-term notes may not exceed five years. No more than 25% of the City's portfolio may be invested in this category. "Asset Backed Securities" (i.e., credit card securities) purchases are only allowed with approval of the Finance Director; must be rated AAA; and no more than 20% of the portfolio may be invested in this category.

Reverse Repurchase Agreements, Financial Futures and Options, U.S. Zero Coupons and Bonds and Small Business Administration Guaranteed Notes may not be invested in without specific instruction from the Finance Director.

Wire Transfers - Non repetitive wire transfers to vendors may only be made to accounts in the name of the City or the Agency and must be specifically approved by any two of the following four individuals: Finance Director, Financial Services Manager, Revenue Officer, or Principal Accountant.

C. Risk Disclosures

Interest Rate Risk is defined as the risk that changes in interest rates demanded by the market will adversely affect the fair value of an investment. As a means of limiting its exposure to fair value losses arising from rising interest rates, State law and the City's investment policy limits the City's investment portfolio to maturities not to exceed five years from the time of purchase. Information about the sensitivity of the fair values of the City's investments to market interest rate fluctuations is provided by the following table that shows the fair values of investments held by the City grouped by maturity at June 30, 2008:

Maturity

Current to one year (365 days)	\$ 128,719,407
One to two years (366 to 730 days)	40,197,658
Two to five years (731 to 1825 days)	95,895,084
	\$ 264,812,149

Credit Risk This is a risk that a security or a portfolio will lose some or all of its value due to a real or perceived change in the ability of the issuer to repay its debt. Generally, this is measured by the assignment of a rating by a Nationally Recognized Statistical Rating Organization (NRSRO) (see credit quality ratings in section D). The City's credit quality risk policy is discussed in section B above, within the individual security types.

Notes to the Basic Financial Statements (continued)

Custodial Credit Risk This is the risk that in the event of the failure of the counterparty (e.g., broker-dealer), the City will not be able to recover the value of its investment or collateral securities that are held by the counterparty. All of the City's investments in securities are held in the name of the City and are held via book entry at the location of the City's third party custodian. Therefore, the City has no custodial credit risk.

Concentration Risk Credit risk also can arise in the wake of a failure to adequately diversify investments. The City's investment policy is attempt to limit the City's investments in any one bank or corporation to no more than 20% of the total portfolio (at the time of purchase). Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of the total City's investment portfolio are as follows:

U.S. Agencies	Amount Invested	Percentage of Investments
Federal National Mortgage Association (FNMA)	\$ 26,278,727	9.92%
Federal Home Loan Bank (FHLB)	42,355,344	15.99%
Federal Home Loan Mortgage Corporation (FHLMC)	34,102,575	12.88%
	\$ 102,736,646	38.80%

Investments in Local Agency Investment Funds

The City's investments with the Local Agency Investment Fund (LAIF), a State of California investment pool, at June 30, 2008, included a portion of the pool funds invested in Structured Notes and Asset-Backed Securities.

Structured Notes are debt securities (other than asset- backed securities) whose cash flow characteristics (coupon rate, redemption amount, or stated maturity) depend upon one or more indices and/or that have embedded forwards or options.

Asset-Backed Securities, the bulk of which are mortgage-backed securities, entitle their purchasers to receive a share of the cash flow from a pool of assets such as principal and interest repayments from a pool of mortgages (such as Collateralized Mortgage Obligations) or credit card receivables.

As of June 30, 2008, the City had \$75,996,217 invested in LAIF which had invested 14.72% of the pool investment funds in Structured Notes and Asset-Backed Securities. The City valued its investments in LAIF as of June 30, 2008, by multiplying its account balance with LAIF of \$76,000,000 by a fair value factor determined by LAIF. The fair value factor was determined by dividing all LAIF participants' total aggregate fair value by total aggregate amortized cost resulting in a factor of .999950219.

Notes to the Basic Financial Statements (continued)

D. Summary of Cash and Investments

The following is a summary of cash and investments at June 30, 2008:

	Gov	emment-Wide Sta	tement of Net A	ssets	Fur	nds Financials	
		Governmental Activities	Business Type Activities	Totai	St	uclary Funds atement of Net Assets	Total
Cash and Investments Restricted Cash and Investments	\$	192,504,252 37,928,204	\$ 52,308,792 70,829,392	\$ 244,813,044 108,757,596	\$	8,717,625	\$253,530,669 108,757,596
	<u>\$</u>	230,432,456	\$ 123,138,184	\$ 353,570,640	\$	8,717,625	\$ 362,288,2 <u>65</u>

At June 30, 2008, the City had the following deposits and investments (with corresponding credit quality ratings):

	Credit Quality Ratings	Pair Value
City Treasury:		
Investments		
Securities of US Gov't Agencies		+ 26 270 727
FNMA	AAA	\$ 26,278,727
FHLB	AAA	42,355,344
FHLMC	AAA	34,102,575
FFCB	AAA	11,360,020
GNMA	AAA	2,783
TVA	AAA	1,652,89 4
US Treasury Notes	Not rated	25,401,079
Total Securities of US Gov't Agencies		141,153,422
Medium Term Notes	AAA	8,359,886
Medium Term Notes	AA	15,093,866
Medium Term Notes	A	990,630
Commercial Paper	A-1+	1,125,000
Mutual Funds	AAA	22,093,128
Local Agency Investment Funds	Not rated	75,996,217
Total City Treasury		264,812,149
Cash with Fiscal Agents:		
Deposits		810,598
Investments		
Securities of US Gov't Agencies		
FNMA	AAA	10,990,428
FHLB	AAA	1,801,177
FHLMC	AAA	3,981,873
Mutual Fund	AAA	79,892,040
Total Cash with Fiscal Agents		97,476,116
Total Cash and Investments		\$ 362,288,265

Notes to the Basic Financial Statements (continued)

5) Receivables

Receivables as of June 30, 2008 for the fund financial statements, including the applicable allowances for uncollectable accounts, are as follows:

Governmental Activities						Major Funds						_	Other				
	-		Genera Fund		Redevelopment Agency Debt Service			City Capital Projects	 Redevelopment Agency Capital Projects		Redevelopment Agency Low Mod		Assessment District Cap Proj		Non-Major overnmental Funds	Go	Total overnmental Funds
Taxes	\$	1,374,564										\$	32,504	\$	1,407,068		
Interest and other	-	371,889	\$	390,652	\$	446,469	\$ 20,052	\$	119,159	\$	158,049		225,883		1,732,153		
Accounts		745,526		-		629,336			6,141				9,090,543		10,471,546		
Intergovernmental						1,742,721							20,000		1,762,721		
Notes				3,967,431			3,921,934		15,139,431				14,585,415		37,614,211		
Total Receivables, Net	\$	2,491,979	\$	4,358,083	\$	2,818,526	\$ 3,941,986	\$	15,264,731	\$	158,049	\$	23,954,345		52,987,699		

Add Internal Service Fund Receivables Total Receivables, Net 1,292,198 \$ 54,279,897

Business-Type Activities					Mi	ojor F	unds	 			
Danies Type Netter Case	-	Vater Jtility	North Bay Treatment Plant	Tr	ansportation	G	olf Courses	Housing Programs	P	olice Training Center	Totaí
Interest and other	\$	438,493	\$ 153,378	\$	30,457	\$	7,298	\$ 4,621			\$ 634,247
Accounts	4	,887,623	854,578		8,854 3,347,244		34,956	81,666	\$	12,800	5,025,899 4,201,822
Intergovernmental Total Receivables, Net	\$ 5	.326,116	\$ 1.007.956	\$	3,386,555	\$	42,254	\$ 86,287	\$	12,800	\$ 9,861,968

6) Net Pension Asset

The City is a member of the California Public Employees' Retirement System (PERS), a public employees defined benefit retirement program. In fiscal year 2004/2005, the City issued \$41,745,000 in Pension Obligation Bonds in order to refund the City's unamortized, unfunded actuarial accrued liability with PERS. This payment to PERS resulted in the City recording (in fiscal 04/05) a Net Pension Asset in the Government Wide Financial Statements in the original amount of \$40,695,000. This amount is being amortized on a straight line basis over the thirty year life of the bonds. The balance of the Net Pension Asset at June 30, 2008 is \$36,625,500.

Notes to the Basic Financial Statements (continued)

7) Capital Assets

In accordance with GASB Statement No. 34, the City has reported all capital assets including infrastructure in the Government-Wide Statement of Net Assets. The City elected to use the "basic approach" as defined by GASB Statement No. 34 for infrastructure reporting. All capital and infrastructure systems were reported using the basic approach whereby accumulated depreciation and depreciation expense have been recorded. The following table presents summary information on infrastructure assets as of June 30, 2008:

Asset Description	Cost to Build June 30, 2008	Accumulated Decpreciation	Balance June 30, 2008
Governmental activites:			
Bridges and box culverts	\$ 22,255,417	\$ (9,908,383)	\$ 12,347,034
Retention and catch basins	6,446,966	(2,441,000)	4,005,966
Manholes	17,795,722	(6,523,631)	11,272,091
Pavement	115,421,481	(61,234,431)	54,187,050
Pump stations - sewer	784,954	(382,964)	401,990
Sewer pipes	11,784,894	(4,945,491)	6,839,403
Sidewalks, curbs and gutters	36,957,531	(18,095,403)	18,862,128
Storm drains and open channels	41,013,273	(22,503,931)	18,509,342
Street lights	12,551,317	(6,285,832)	6,265,485
Traffic signals	<u>8,389,447</u>	(6,128,205)	2,261,242
Total governmental activities	273,401,002	(138,449,281)	134,951,731
Business - type activities:			
Water	92,313,410	(50,719,769)	41,593,641
Total business - type activities	92,313,410	(50,719,769)	41,593,641
Total infrastructure assets	\$365,714,412	\$(189,169,050)	\$ 176,545,372

For the year ended June 30, 2008, depreciation expense on capital assets was charged to the governmental functions as follows:

Administration	\$	482,918
Finance		954
Police		387,235
Fire		427,647
Public Works		8,103,943
Community Development		31,829
Community Services		536,065
Governmental Funds Depreciation Expense		9,970,591
Internal Service Depreciation Expense		1,182,369
Total Governmental Activities Depreciation Expense	<u>\$</u>	11,152,960

Notes to the Basic Financial Statements (continued)

Capital Assets of the City for the year ended June 30, 2008, consisted of the following:

Asset Description	Balance July 1, 2007	Additions	Retirements	Transfers	Balance June 30, 2008
Governmental activites:					
Non-depreciable assets:					
Land	\$ 29,633,452	\$ 3,357,736	\$ (80,000)	\$ (856,126)	\$ 32,055,062
Construction in progress	17,508,818	12,949,277		(13,049,915)	17,408,180
Total Non-depreciable assets	47,142,270	16,307,013	(80,000)	(13,906,041)	49,463,242
Depreciable assets:					
Land improvements	9,015,482	196,114	(+ = + = = = =)	726,310	9,937,906
Buildings and improvements	61,163,325	333,736	(404,298)		61,092,763 28,907,285
Machinery and equipment Infrustructure	28,757, 4 29 263,122,280	2,122,610 10,278,722	(1,972,754)		273,401,002
Total depreciable assets	362,058,516	12,931,182	(2,377,052)	726,310	373,338,956
, our oop and to					
Accumulated depreciation:		(0.00 4.00)			(4 500 222)
Land improvements	(1,321,194)	(269,139)	40.4.700		(1,590,333)
Buildings and improvements	(28,554,559)	(1,674,182)	404,298		(29,824,443) (17,394,975)
Machinery and equipment	(17,212,554)	(2,155,175)	1,972,754		(138,449,281)
Infrustructure	(131,394,817)	(7,054,464)	2 277 0E2		
Total accumulated depreciation	(178,483,124)	(11,152,960)	2,377,052		(187,259,032)
Total depreciable assets, net	183,575,392	1,778,222		726,310	186,079,924
Total governmental activities	230,717,662	18,085,235	(80,000)	(13,179,731)	235,543,166
Business - type activities:					
Non-depreciable assets:	14 226 004			856,126	15,183,020
Land	14,326,894 24,464,261_	30,123,707		0.00,120	54,587,968
Construction in progress		30,123,707		856,126	69,770,988
Total Non-depreciable assets	38,791,155	30,123,707		030,120	
Depreciable assets:	44 555 045	00.131			11 752 076
Land improvements	11,655,845	98,131	(00.700)	11 722 200	11,753,976
Buildings and improvements	56,736,728	190,557 3,598,343	(88,208) (580,032)	11,733,380 590,225	68,572,457 26,465,809
Machinery and equipment Infrustructure	22,857,273 88,792,918	3,520,492	(300,032)	J 30, 223	92,313,410
Total depreciable assets	180,042,764	7,407,523	(668,240)	12,323,605	199,105,652
total depreciable assets	180,042,704	7,707,323	(000,210)	12,323,003	133,103,032
Accumulated depreciation:					,
Land improvements	(6,341,322)	(420,056)			(6,761,378)
Buildings and improvements	(22,444,722)	(1,523,291)	88,208		(23,879,805)
Machinery and equipment	(17,279,007)	(2,004,873)	580,032		(18,703,848)
Infrustructure	(48,106,235)	(2,613,534)			(50,719,769)
Total accumulated depreciation	(94,171,286)	(6,561,754)	668,240	0	(100,064,800)
Total depreciable assets, net	85,871,478	845,769		12,323,605	99,040,852
Total business - type activities	124,662,633	30,969,476		13,179,731	168,811,840
Total net capital assets	\$ 355,380 <u>,2</u> 95	\$ 49,054,711	\$ (80,000)	<u> </u>	\$ 404,355,006
•					

Notes to the Basic Financial Statements (continued)

8) Accounts Payable and Other Current Liabilities

Accounts payable and other current liabilities as of June 30, 2008 for the fund financial statements are as follows:

Governmental Activities				М	ajor Funds						- 1	Non-Major		
										sessment &		Fund		
		R	edevelopment	Rec	ievelopment	City	R	ledevelopment	In	provement		Other		Total
	General		Agency		Agency	Capital		Agency		District	Go	vernmental	Go	vernmental
	Fund		Low Mod	De	ebt Service	Projects	C	apital Projects	Ca	pital Projects		Runds		Funds
Accounts Payable	\$ 655,840	\$	36,553	\$	189,960	\$ 2,937,215	\$	101,058	\$	33,053	\$	507,568	\$	4,463,247
Deposit Payable	54,755					1,889,617						122,112		2,066,484
Total Accounts Payable & Other	\$ 710,595	\$	38,553	\$	189,960	\$ 4,826,832	\$	101,058	\$	33,053	\$	629,680		6,529,731
Current Liabilities	•													

Add: Internal Service Accounts Payable and Other Current Liabilities Total Accounts Payable & Other Current Liabilities

603,789 7,133,520

Business-Type Activities	Major Funds							_			
ing mean type received	 Water Utaty		North Bay Treatment Plant	Trar	esportation		Golf Courses	Housing Programs	Po	Police Training Facilities	Total
Accounts Payable Deposit Payable	\$ 3,424,985 189,670	\$	813,160	\$	670,748 2,434	\$	523,969 134,703	\$ 26,196 20,344	\$	18,345	\$ 5,477,403 347,151
Total Accounts Payable & Other Current Liabilities	\$ 3,614,655	\$	813,160	\$	673,182	\$	658,672_	\$ 46,540	\$	18,345	\$ 5,824,554

9) Long-Term Obligations

The following is a summary of long-term obligation transactions of the City for the year ended June 30, 2008:

	Balance July 1, 2007	Incurred or Issued	Satisfied or Matured	Balance June 30, 2008	Due within One Year	More than One Year	
Governmental Activities:							
General Obligation bonds	\$ 12,393,808		\$ 421,890	\$ 11,971,918	\$ 421,890	\$ 11,550,028	
Pension Obligation bonds	40,945,000		4,600,000	36,345,000		36,345,000	
Special Assessment District bonds	6,960,000		960,000	6,000,000	395,000	5,605,000	
Open Space revenue bonds	680,000		70,000	610,000	70,000	540,000	
Community Facilities District bonds		\$ 33,605,000		33,605,000		33,605,000	
Redevelopment revenue bonds	73,940,000		3,665,000	70,275,000	3,800,000	66,475,000	
Long-term notes payable	6,484,249	30,000	545,914	5,968,335	431,555	5,536,780	
Compensated absences	10,310,760	3,375,193	1,458,410	12,227,543	1,712,542	10,515,001	
Claims and judgements payable	7,652,409	339,904	1,489,313	6,503,000	1,582,949	4,920,051	
Total Governmental Activities	\$ 159,366,226_	\$ 37,350,097	\$ 13,210,527	\$ 183,505,796	\$ 8,413,936	\$ 175,091,860	
Business-Type Activities:							
Utility-Water revenue bonds	\$ 48,560,000	\$ 84,466,697	\$ 3,750,000	\$ 129,276,697	\$ 3,915,000	\$ 125,361,697	
Recreational revenue bonds	12,435,000		640,000	11,795,000	670,000	11,125,000	
Total Business-Type Activities	\$ 60,995,000	\$ 84,466,697	\$ 4,390,000	\$ 141,071,697	\$ 4,585,000	\$ 136,486,697	

Notes to the Basic Financial Statements (continued)

General Obligation Debt

The general obligation debts are repaid from property tax revenues, and the City is obligated under the law to levy a property tax sufficient to service the debt.

The City has contracted to pay the Solano County Water Agency for the North Bay Aqueduct project costs. The unpaid obligation of \$11,971,918 is payable in annual installments through 2035/36. The City is obligated under the agreement to levy a zone of benefit property tax sufficient to service the contractual payments. The debt does not bear interest. The debt is serviced through the Debt Service Fund.

The annual debt service requirements for the General Obligation Debt are as follows:

Fiscal Year	General Obligation Debt								
Ending	F	rincipal	Interest		<u>Total</u>				
2009	\$	421,890		\$	421,890				
2010	,	421,890			421,890				
2011		421,890			421,890				
2012		421,890			421,890				
2013		421,890			421,890				
2014 - 2018		2,109,450			2,109,450				
2019 - 2023		2,109,450			2,109,450				
2024 - 2028		2,109,450			2,109,450				
2029 - 2033		3,534,118			3,534,118				
Total	\$	11,971,918	<u> </u>	<u>\$</u>	11,971,918				

Pension Obligation Bonds

The City is a member of the California Public Employees' Retirement System (PERS), a public employees defined benefit retirement program. In fiscal year 04/05, the City issued \$41,745,000 in order to refund the City's unamortized, unfunded actuarial accrued liability with PERS (see Note 11 for more information on PERS pension plan). Series 2004 A is a variable rate debt in the face amount of \$8,920,000; series 2004 B is fixed rate debt and was issued in the face amount of \$20,995,000; and series 2005 A2 is variable rate debt and was issued in the face amount of \$11,830,000. Series A2 has had bond calls in the current year to bring the balance down to \$6,430,000. The fixed rate debt bears interest at rates ranging from 4.82% to 5.42% and matures in 2034. At present time, the variable rate debt bears interest at a weekly rate and adjusts weekly (rate was 2.48% at June 30, 2008) relative to the LIBOR (London International Bank Offering Rate); the variable rate debt also matures in 2034. With respect to the variable rate debt, the City can, at its option, convert the interest rate to a monthly rate, a long-term rate, or a fixed rate. These Pension Obligation Bonds (POB's) are backed by the full faith and credit of the City. Payment of the variable rate bonds, series 2004 A and 2005 A2 are secured by a letter of credit; payment of the fixed rate series 2004 B bonds is insured by a financial guaranty insurance policy.

Notes to the Basic Financial Statements (continued)

At June 30, 2008, the outstanding balance is \$36,345,000. The debt is serviced through the debt service fund and the annual debt service requirements for the POB's are as follows:

Fiscal Year	Pension Obligation Bonds							
Ending		Principal	Interest			Total		
2009		-	\$	1,974,512	\$	1,974,512		
2010		-		1,974,512		1,974,512		
2011		-		1,974,512		1,974,512		
2012		-		1,974,512		1,974,512		
2013		-		1,974,512		1,974,512		
2014 - 2018	\$	1,660,000		9,762,858		11,422,858		
2019 - 2023		5,165,000		8,964,969		14,129,969		
2024 - 2028		9,750,000		7,097,851		16,847,851		
2029 - 2033		15,750,000		3,821,849		19,571,849		
2034 - 2038		4,020,000_		219,248		4,239,248		
Total	\$	36,345,000	\$	39,739,335	<u>\$</u>	76,084,335		

Redevelopment Tax Allocation Bonds

The Highway 12 Redevelopment Project Tax Allocation Bonds, Series 1985, were issued by the Agency and purchased by the Intragovernmental Loan Fund (Internal Service Fund) of the City at their par value of \$16,180,000, less a discount of \$809,000, in December 1985. The Intragovernmental Loan Fund currently holds \$954,351 of these bonds. The bonds bear interest at rates ranging from 8% to 9%, and interest is payable only as tax increment funds become available to the Agency. As of June 30, 2008, the outstanding balance is \$954,351.

Since both the Redevelopment funds and the Intergovernmental Loan Fund (Internal Service) are included in governmental activities at the Government Wide Statement of Net Assets, the "Investment in Bonds of Redevelopment Agency" and the corresponding Long-Term debt have been eliminated. Therefore, the debt service of the 1985 Tax Allocation Bonds has been removed for tie-out (to Government-Wide Statement of Net Assets) purposes.

Special Assessment District Bonds

Various bonds were issued pursuant to the 1915 Assessment Act and are secured by and repaid from assessments levied against the benefiting property. These bonds are limited obligations of the City payable solely from assessments, specific reserves, and the proceeds from property foreclosures. At June 30, 2008, the outstanding balance is \$6,000,000 with interest ranging from 4.25% to 7.7%.

Notes to the Basic Financial Statements (continued)

The debt service requirements on the assessment district bonds are as follows:

Fiscal Year	Assessment District Bonds								
Ending	I	Principal Interest							Total
2009	\$	395,000	\$	426,555	\$	821,555			
2010	•	425,000		397,075		822,075			
2011		455,000		365,225		820,225			
2012		485,000		330,796		815,796			
2013		525,000		293,414		818,414			
2014 - 2018		2,980,000		850,706		3,830,706			
2019 - 2023		735,000		27,103		762,103			
Total	\$	6,000,000	<u>\$</u>	2,690,874	\$	8,690,874			

Open Space Revenue Bonds

In May, 1998, the City issued \$1,160,000 of revenue bonds to refund a previous bank loan, which was originally used to assist the Solano County Farmlands and Open Space Foundation in acquiring open space property known as Lynch Canyon. These bonds (\$610,000 outstanding as of June 30, 2008) are secured by the pledge of proceeds of special taxes from Community Facilities District #1 until the bonds are retired in 2018. In fiscal year 2008, CFD #1 revenue was \$257,015 while principal and interest on the bonds totaled \$101,930; debt service was 40% of pledged revenue. The debt bears interest ranging from 4.0% to 5.5%. The debt service requirements on the Open Space Revenue Bonds are as follows:

Fiscal Year	Open Space Revenue Bonds								
Ending	Principal			nterest	Total				
2009	\$	70,000	\$	28,668	\$	98,668			
2010	4	80,000	,	25,140		105,140			
2010		85,000		21,303		106,303			
2012		85,000		17,265		102,265			
2013		90,000		12,975		102,975			
2013 - 2018		200,000		10,863		210,863			
Total	\$	610,000	\$	116,213	\$_	726,213			

Communities Facilities District (CFD) Bonds

In April, 2008, the City issued two separate bonds issues under the Mello-Roos Community Facilities Act of 1982, totaling to the amount of \$33,605,000. The first bond issued in the amount of \$15,510,000 was for the financing of public infrastructure facilities for the Communities Facilities District No. 3 in the North Cordelia area. These bonds are payable from special tax revenues which consist of a special tax levied on properties within the district. Interest rates on these bonds range from 3% to 5.75%

Also, in April 2008, the City issued \$18,095,000 for the City of Fairfield Community Facilities District No. 2007-1 (Fairfield Commons) for the purpose of financing the acquisition and construction of public improvements (the Northern Connector) in another portion of the North Cordelia area. These bonds are payable from the levy of special taxes on properties within this particular Community Facilities District. Interest rates on these bonds range from 5.25% to 7%.

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Notes to the Basic Financial Statements (continued)

At June 30, 2008, the outstanding balance of both CFD bonds is \$33,605,000. The debt service requirements on the bonds are:

Fiscal Year		Community Facilities District Bonds							
Ending	P	rincipal	Interest			<u>Total</u>			
2009	\$	<u>-</u>	\$	1,913,083	\$	1,913,083			
2010		25,000		2,099,350		2,124,350			
2011		40, 000		2,098,375		2,138,375			
2012		60,000		2,096,800		2,156,800			
2013		80,000		2,094,425		2,174,425			
2014 - 2018		1,165,000		10,358,912		11,523,912			
2019 - 2023		2,825,000		9,852,856		12,677,856			
2024 - 2028		5,220,000		8,701,266		13,921,266			
2029 - 2033		8,575,000		6,563,750		15,138,750			
2034 - 2038		13,695,000		3,030,138		16,725,138			
2039 - 2043		1,920,000_		66,000		1,986,000			
Total	\$ 3	3,605,000	\$	48,874,954	\$	82,479 <u>,954</u>			

Redevelopment Revenue Bonds

On August, 1, 2003, to take advantage of lower interest rates, the Redevelopment Agency issued \$84,265,000 in Revenue Bonds to refund (retire) the following debt issues: 1996 Redevelopment Tax Allocation Bond (original issue amount of \$4,565,000 related to the Casa-Nova Mobile Home Park); the 1993 Redevelopment Revenue Bonds (original issue amount \$83,535,000); the 1994 Refunding Public Facility Lease Revenue Bonds (original issue amount \$5,364,000; the 1995 FPFA Revenue Bonds (original issue amount of \$2,500,000); and the 1989 FPFA Revenue Bonds (undefeased portion at original issue amount of \$5,360,000). As of June 30, 2008, the outstanding balance of the refunding issue is \$70,275,000. This new debt issue has interest rates ranging from 2.00% - 4.35% and has a final maturity date in 2029. The bonds are secured by a pledge of Redevelopment tax increment revenue until the bonds are retired in 2033. Debt service for fiscal 2008 was 23% of the total tax increment revenue. Tax increment revenue was \$29,034,311 while principal and interest on the bonds totaled to \$6,595,006.

Notes to the Basic Financial Statements (continued)

The debt service requirements on the redevelopment revenue bonds are as follows:

Fiscal Year	Redevelopment Revenue Bonds								
Ending	Principal			Interest		Total			
2009	\$	3,800,000	\$	2,782,756	\$	6,582,756			
2010	•	3,955,000		2,629,081		6,584,081			
2011		3,575,000		2,479,956		6,054,956			
2012		3,710,000		2,335,756		6,045,756			
2013		3,860,000		2,185,494		6,045,494			
2014 - 2018		21,745,000		8,455,871		30,200,871			
2019 - 2023		24,500,000		3,627,052		28,127,052			
2024 - 2028		4,830,000		299,056		5,129,056			
2029 - 2033		300,000		6,825		306,825			
Total	\$	70,275,000	<u>\$</u>	24,801,847		95,076,847			

Utility-Water Revenue Bonds

In April, 2003, the City issued \$9,280,000 in revenue bonds with interest rates ranging from 1.1% to 4.625% to defease and refund on a current basis the Water Enterprise 1993 Refunding Bonds. Although the refunding resulted in a loss on refinancing of \$246,656, the City reduced its debt service payments by \$1,278,790 over the next 20 years and obtained an economic gain (difference between the present values of the old and new debt service payments) of \$987,287. The loss and the issuance costs are reported as "deferred charges" on the balance sheet and will be amortized over the next 20 years (shorter of the remaining life of the old debt or the life on the new debt). As of June 30, 2008 the remaining balance of the deferred liability is \$357,537. The 2003 Revenue Bonds with a maturity date of April 2023 are payable solely from and secured by the revenues received from the City's Municipal Water Utilities. Annual principal and interest payments on the bonds are expected to require less than 13% of net revenues. The total principal and interest remaining to be paid on the bonds is \$7,560,000 and \$2,888,125, respectively.

In March 2005, the City issued \$47,085,000 in revenue bonds with interest rates ranging from 3% to 5% to fully defease and refund the outstanding amount of \$51,680,562 of the 1996 revenue bonds with an interest rate ranging from 4.25% to 5.37%. Although the defeasance resulted in a loss on refinancing of \$429,364, the City reduced its aggregate debt service payments by \$10,327,093 over the next 12 years and also obtained an economic gain (difference between the present values of the old and new debt service payments) of \$3,590,228. The loss and the issuance costs on refinancing is reported as "deferred charges" on the balance sheet and will be amortized over the shorter of the remaining life of the new debt or the life of the old debt. In this case, the remaining life of the new debt and the life of the old debt being the same, the deferred amount on refunding is being amortized over the next 12 years. As of June 30, 2008 the remaining balance of the deferred liability is \$669,530. These Revenue Bonds mature in 2017 and are payable solely from and secured by the revenues received from the City's Municipal Water Utilities. Annual principal and interest payments on the bonds are expected to require less than 24% of net revenues. The total principal and interest remaining to be paid on the bonds is \$37,250,000 and \$9,295,399, respectively.

Notes to the Basic Financial Statements (continued)

In November 2007, the City issued \$84,466,697 in revenue bonds with interest rates ranging from 4.66% to 5.01% to finance the modernization of the current treatment plant and the construction of water distribution systems. The cost of issuance is reported as "deferred charges" on the balance sheet and will be amortized over the life of the debt. As of June 30, 2008, the remaining balance of the deferred liability is \$932,439. The 2007 Revenue Bonds with a maturity date of April 2042 are payable solely from and secured by the revenues received from the City's Municipal Water Utilities. Annual principal and interest payments on the bonds are expected to require less than 14% of net revenues up to 2021 and increasing to 55% thereafter. The total principal and interest remaining to be paid on the bonds is \$84,466,697 and \$52,986,599. In addition, there will be accrued interest of \$73,703,303 payable on the Capital Appreciation Certificates component of this bond.

At June 30, 2008, the water revenue bonds consist of the following:

2003 Water Refunding Revenue Bonds	\$ 7,560,000
2005 Water Refunding Revenue Bonds	37,250,000
2007 Water Revenue Bonds	84,466,697
Total	\$ 129,276,697

The debt service requirements on the utility water revenue bonds are as follows:

Fiscal Year		Utility-Water Revenue Bonds								
Ending		Principal	Interest			Total				
2009	\$	3,915,000	\$	4,106,672	\$	8,021,672				
2010		4,030,000		3,981,823		8,011,823				
2011		4,160,000		3,857,073		8,017,073				
2012		4,315,000		3,705,398		8,020,398				
2013		4,520,000		3,493,898		8,013,898				
2014 - 2018		25,815,000		14,086,917		39,901,917				
2019 - 2023		22,726,464		16,484,081		39,210,545				
2024 - 2028		13,532,119		25,664,506		39,196,625				
2029 - 2033		10,392,754		28,803,871		39,196,625				
2034 - 2038		8,020,360		31,176,264		39,196,624				
2039 - 2043		27,850,000		3,513,350		31,363,350				
Total	<u>\$</u>	129,276,697	\$ 1	138,873,853	\$ 2	68,150,550				

Notes to the Basic Financial Statements (continued)

Recreational Revenue Bonds

The City issued its 1988 revenue bonds which were used to acquire land and build the Rancho Solano Golf Course. In 1993, the City issued revenue bonds to advance refund the 1988 revenue bonds, and to finance the acquisition and construction of the Paradise Valley Golf Course. In order to obtain debt service savings and to restructure its debt service requirements, in May 1998 the City issued \$17,415,000 revenue bonds thereby advance refunding the above prior obligations in their entirety. The debt bears interest ranging from 4.0% to 5.5%, paid semi-annually through 2023.

The pledged revenue to pay debt service includes all charges received and all other income and revenues derived by the City from the ownership and operation of the golf courses. To the extent funds are insufficient to pay the operating and maintenance costs and pay the debt service on the bonds, the Council is authorized to levy a tax on taxable property within the Municipal Park Improvement District No. 1 in order to pay such debt service. If revenues are insufficient, tax will be levied annually until the Park District Bonds are paid or until there is sufficient tax to pay debt service. In FY 2008, available revenue in the amount of \$2,849,922 is pledged to pay the current principal and interest debt service of \$1,247,640. these amounts represent 44% pledged revenue coverage of the current debt service.

As of June 30, 2008, the outstanding balance is \$11,795,000. The debt service requirements on the recreational revenue bonds are as follows:

Fiscal Year	Recreational Revenue Bonds								
<u>Ending</u>	Principal			nterest	Total				
2009	\$	670,000	\$	578,165	\$	1,248,165			
2010		700,000		546,990		1,246,990			
2011		735,000		513,618		1,248,618			
2012		765,000		477,985		1,242,985			
2013		800,000		439,625		1,239,625			
2014 - 2018		4,705,000		1,488,439		6,193,439			
2019 - 2023		2,915,000		432,625		3,347,625			
2024 - 2028		505,000		12,623		517,623			
Total	\$	11,795,000	\$ 4	4,490,070	\$	16,285,070			

Long-term Notes Payable

At June 30, 2008, long-term notes payable consist of the following:

\$ 2,141,499
983,010
1,210,750
551,217
 1,081,859
\$ 5,968,335
\$

Notes to the Basic Financial Statements (continued)

The Agency has two long-term notes in the Highway 12 Project Area totaling \$2,141,499 (which include accrued interest). These notes are subordinate to other debts of the Agency. In September, 1981, the Agency issued a long-term note for \$931,081 to reimburse a developer for the cost of oversizing for storm drainage facilities in the Highway 12 Project Area. Interest accrued at 10% compounded annually through September 1, 1989 after which the note became non-interest bearing. Total unpaid interest is \$1,032,040, which has been added to the note. In February 1982, the Agency issued a non-interest bearing long-term note to reimburse a developer for the cost of oversizing for storm drainage facilities in the Highway 12 Project Area for \$178,378.

In 1992, the Agency and the City entered into an agreement under which the Agency purchased a leasehold interest in the City Hall at the Mall in the Regional Center Project Area for \$2,288,010. The Agency's obligation is shown as a long-term note payable balance at June 30, 2008 is \$983,010. Graduated installment payments of principal and interest at 12% per annum are due semi-annually through 2017. Under the terms of the agreement, the Agency leases the City Hall at the Mall to the City for a nominal amount.

In FY 2001, loans were issued using HELP program funds for the purpose of rehabilitating properties to provide housing for low/moderate income households. The loans have an interest rate of 3% and are secured by the deeds of trust on the properties. In the current year, \$30,000 in additional funds were received.

In March 2002, the City acquired a loan from Wells Fargo Bank in the amount of \$1,200,000 which is to be used for upgrading its co-generation plant's energy management system. The loan has a fixed interest rate of 4.95% with principal and interest payments due semi-annually through March, 2012.

In April, 2003, the City obtained a long term loan from the California Energy Commission in the amount of \$2,002,821 which is to be used for upgrading its co-generation plant. The loan has a fixed interest rate of 3% with principal and interest payments due semi-annually through June, 2013.

The debt service requirements on the long-term notes payable are as follows:

Fiscal Year	Long Term Notes Payable						
Ending	Principal			Interest		Total	
2009	\$	431,554	\$	393,241	\$	824,795	
2010		1,654,868		402,507		2,057,375	
2011		462,190		407,355		869,545	
2012		475,763		417,849		893,612	
2013		339,451		425,840		765,291	
2014 - 2018		463,010		1,938,558		2,401,568	
2019 - 2023		2,141,499				2,141,499	
Total	\$	5,968,335	\$	3,985,350	<u>\$</u>	9,953,685	

Compensated Absences

For governmental type activities, the City's liability for vested and unpaid compensated absences has been accrued and amounts to \$12,227,543 at June 30, 2008. Compensated absences have been liquidated primarily by the general fund.

Notes to the Basic Financial Statements (continued)

10) Self-Insurance Program

The City is partially self-insured for workers' compensation insurance with a \$750,000 retention per occurrence and general liability coverage with a \$500,000 retention per occurrence. The City is completely self-insured for unemployment insurance, short-term disability insurance, and dental insurance coverage programs. Separate general liability insurance coverage is maintained for the Housing Authority federal housing assistance programs.

The expenses of the self-insurance programs are recorded in the Internal Service Fund. In 2007, an independent actuary performed an analysis of the City's self-insured workers' compensation reserves (i.e. payable claims). Estimates for incurred but not reported claims (IBNR) are included in the reserve estimates recommended by the actuary. Based on the actuarial analysis, which used a rate of 4.5% to discount future investment earnings at a 50% confidence level, the City's actuarial liability is \$5,016,000; at June 30, 2008, the City has funded cash reserves of \$6,757,313.

In 2007, an independent actuary performed an analysis of the City's self-insured general liability reserves (i.e. payable claims). Estimates for incurred but not reported claims (IBNR) are included in the reserve estimates recommended by the actuary. Based on the actuarial analysis, which used a rate of 4.5% to discount future investment earnings at a 50% confidence level, the City's actuarial liability is \$1,487,000; at June 30, 2008 the City has funded cash reserves of \$2,171,126.

In the current fiscal year 2008, the City reduced the confidence level from 70% to 50% for both general liability and workers compensation reserves; this adjustment was based on the city's loss experience. There have also been no settlements exceeding the insurance coverages for each of the past three fiscal years.

The changes in balances of claims liabilities during the past years (including General Liability and Workers' Compensation) are as follows:

	FY 07/08	FY 06/07
Unpaid Claims (Beginning of Fiscal Year) Incurred Claims including IBNR's Claims Payments	\$7,652,409 339,905 (1,489,314)	\$7,614,900 1,839,016 (1,801,507)
Unpaid Claims (End of Fiscal Year)	\$6,503,000	\$7,652,409

For worker's compensation, the City purchases excess insurance coverage (above and beyond the retention limit of \$750,000) from a governmental joint powers authority up to a level of \$300,000,000 per occurrence.

For general liability, the City is a member of the California Joint Powers Risk Management Authority (CJPRMA), a joint exercise of powers agency which provides the City with an additional \$39,500,000 liability coverage over and above the self-insured retention of \$500,000. A property insurance policy is purchased by the member entities of CJPRMA. The deductible amount is \$25,000. The CJPRMA is a legal entity separate and distinct from its member entities, as permitted by the California Government Code. The CJPRMA is governed by a 23-member Board of Directors appointed by the member agencies. Member agencies include approximately 124 California cities. The purpose of the CJPRMA is to spread the adverse effects of losses among the member agencies and to provide excess coverage as a group, thereby reducing its expense. The City contributes its pro rata share of anticipated losses to a pool administered by CJPRMA. Should actual losses among participants be greater than the anticipated losses, the City will be assessed its pro rata share of that deficiency. Conversely, if actual losses are less than anticipated, the City will be refunded its pro rata share of the excess. The City has approximately a 3% interest in the assets, liabilities and equity of the CJPRMA as of June 30, 2008.

Notes to the Basic Financial Statements (continued)

Summary financial information taken from the audited financial statements of the CJPRMA as of June 30, 2008 is as follows:

Total assets	\$93,325,490
Total liabilities	52,628,651
Total net assets	\$40,696,839
Revenues, expenses & change in net assets: Revenues:	
Member contributions	\$ 19,491,373
Fees earned	11,000
Expenses:	
Current year loss provision	9,977,789
Prior year loss reserve adjustment	(1,134,508)
Insurance premiums	6,651,808
General & administrative;	
Maintenance and operation	1,522,266
Operating income	2,485,018
Investment income	7,556,705
Net income	10,041,723
Net assets-beginning of year	35,955,258
Refunds to members	(5,300,142)
Net assets-end of year	\$40,696,839

The Housing Authority is a member of the Housing Authorities' Risk Retention Pool (HARRP), an unincorporated association organized under the intergovernmental cooperation laws of the States of Washington, Oregon, California and Nevada. California Government Code sections 6500 to 6516 provide authority for California public housing authorities to enter into intergovernmental cooperation agreements to establish a group of self-insurance programs.

HARRP is governed by a nine member Board of Directors elected by the approximately 89 member agencies. Summary financial information taken from the audited financial statements of the HARRP as of December 31, 2007 is as follows:

Total assets	\$27,884,216
Total liabilities	4,432,675
Total member balances	\$ 23,451,541
Underwriting income: Premium earned	\$ 4.998,077
Losses, loss adjustments expenses, and experience rating refunds	(3.046,827)
Underwriting expenses	(1,212,106)
Investment income, net of expenses	1,610,821
Other income	68,054
Net income	\$ 2,418,019

Notes to the Basic Financial Statements (continued)

HARRP provides property insurance up to a \$3,000,000 blanket limit applying to all property owned by each housing authority for which it is legally responsible. HARRP also provides a comprehensive general liability insurance policy covering the operation of each housing authority member and directors and officers liability insurance including errors and omissions with a combined single limit of \$3,000,000 per occurrence.

11) Classification of Net Assets

In the Government-Wide Financial Statements, net assets are classified in the following categories:

<u>Invested In Capital Assets, Net of Related Debt</u> – This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduces this category as follows:

Invested In Capital Assets, Net of Related Debt

	Governmental Activities	Business-Type Activities	Totals
Capital Assets	\$ 235,543,166	\$ 168,811,840	\$ 404,355,006
Less Long Term Debt and Liabilites applicable to capital assets:			
Long Term Debt Due w/in 1 yr	(8,413,936)	(4,585,000)	(12,998,936)
Long Term Debt Due in more than 1 yr.	(175,091,860)	(136,486,697)	(311,578,557)
Total Long Term Debt	(183,505,796)	(141,071,697)	(324,577,493)
Less Long Term Debt Items not applicable to Capital Assets:			
Remaining Bond proceeds on hand (debt service reserves)	37,353,727	58,127,829	95,481,556
Compensated absences	12,227,543		12,227,543
Claims and judgements payable	6,503,000		6,503,000
Pension Obligation Bonds	36,345,000		36,345,000
sub-total of non-applicable items related to long term debt	92,429,270	58,127,829	150,557,099
Total long term debt applicable to capital assets	(91,076,526)	(82,943,868)	(174,020,394)
Invested in Capital Assets, Net of Related Debt	\$ 144,466,640	\$ 85,867,972	\$ 230,334,612

Notes to the Basic Financial Statements (continued)

In the Governmental Activities, out of the \$37,928,204 restricted cash and investments, \$37,353,727 represents remaining (unspent) bond proceeds for debt service reserves, while \$574,477 represents other restrictions that were not funded by bond proceeds.

In the business-type activities, out of the \$70,829,392 restricted cash and investments, \$58,127,829 represents remaining (unspent) bond proceeds and debt service reserves, while \$12,701,563 represents other restrictions that were not funded by bond proceeds.

<u>Restricted Net Assets</u> – This category presents external restrictions imposed by creditors, grantors, contributors or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation. Additionally, this category presents restrictions placed on the categories of Capital Projects, Debt Service, and Specific Projects and Programs as established by the City Council.

<u>Unrestricted Net Assets</u> – This category represents the net assets of the City, which are not restricted for any project or other purpose.

In the Fund Financial Statements, reserves segregate portions of fund balance that are either not available or have been earmarked for specific purposes. The various reserves are established by actions of the City Council and Management and can be increased, reduced or eliminated by similar actions. As of June 30, 2008, reservations of fund balance are described below:

<u>Reserved for Encumbrances</u> - These reserves represent the portion of purchase orders and contracts awarded for which goods and services have not yet been received.

Reserved for Endowment – These reserves represent the fund balance of the Outreach Independence Permanent Fund. This amount represents the endowment principal, which under terms of the agreement cannot be spent.

Reserved for Notes Receivable and Advances to Other Funds - These reserves were established to reflect the non-current portion of Notes Receivable and Advances to other funds so that they will not be considered as current available funds.

<u>Reserved for Major Maintenance</u> - These reserves were established to reflect the Maintenance Districts legally restricted funds.

Reserved for Debt Service - These reserves were established to provide for future debt service.

Reserved for Land Held for Development - This reserve was established to reflect non-current resources so they will not be considered as current available funds.

<u>Reserved for Low and Moderate Income Housing</u> - This designation represents 20% of tax increment revenues generated by the Redevelopment Project Area to increase and improve the supply of low and moderate income housing.

Reserved for Specific Projects and Programs - These reserves represent specific projects and programs for which the City has made a commitment towards completion through adoption of the City Budget.

Notes to the Basic Financial Statements (continued)

Unreserved fund balances in the Fund Financial Statements are recorded by Management as follows:

General Fund

Unappropriated Fund Balance Total General Fund	<u> </u>	18,518,973 21,104,524
Subsequent Year's Expenditures/ECB Reserve	\$	2,585,551

12) Pension Plan

<u>Plan Description</u> - The City contributes to the Public Employees Retirement System (PERS) an agent multiple-employer system that acts as a common investment and administrative agent for participating public entities within the state of California. Benefit provisions and all other requirements are established by State statute and City ordinance. Copies of PERS' annual financial report may be obtained from its Executive Office located at Lincoln Plaza, 400 Q Street, Sacramento California 95814.

All full-time City employees are eligible to participate in PERS. Benefits vest after five years of service. Employees are eligible to retire at or after age 50 having attained five years of credited service and are entitled to an annual retirement benefit payable monthly for life in an amount equal to a percent of their highest annual salary for each year of service credit. PERS also provides death and disability benefits. These benefit provisions and all other requirements have been established by State statute and by specific agreements with City labor groups.

<u>Funding Policy</u> - Active plan members are required to contribute 10.5 percent for miscellaneous and 11.25 percent for safety employees of their annual covered salary. The City is required to contribute at an actuarially determined rate. The contribution rate for the fiscal year 2007/2008 for miscellaneous and safety employees are 8.472 percent and 14.852 percent of covered payroll respectively.

<u>Annual Pension Cost</u> - For the fiscal year ended June 30, 2008 the City's annual pension cost of \$5,402,200 was equal to the City's required and actual contributions.

Three Year Trend Information

Fiscal Year	Pe	Annual ension Cost (APC)	Percentage of APC <u>Contributed</u>	Net Pension Obligation		
6/30/06	\$	4,154,303	100%	\$	-	
6/30/07		5,103,614	100%		-	
6/30/08		5,402,200	100%		-	

The City's contributions to the plan in 2005 included \$40,695,000 from the proceeds of the Pension Obligation Bonds see (note 6).

The required contribution was determined as part of the June 30, 2005 actuarial valuation using the entry age normal cost method. The actuarial assumptions at June 30, 2005 included a) 7.75 percent investment rate of return net of administrative expenses and b) projected annual salary increases ranging from 3.25 percent to 14.45 percent for miscellaneous and 3.25 percent to 13.15 percent for safety employees depending on age service and type of employment. Both a and b included an inflation component of 30 percent. The actuarial value of PERS assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a fifteen year period. PERS unfunded actuarial accrued liability is being amortized as a level percentage of pro-

Notes to the Basic Financial Statements (continued)

jected payroll on a closed basis. The average remaining amortization period as of June 30, 2005 was 32 years for both miscellaneous and safety.

<u>Funding Status and Funding Progress</u> - As of June 30, 2007 (the most recent actuarial valuation date) the plan was 94.2 percent funded. The actuarial accrued liability for benefits was \$307.9 million, and the actuarial value of assets was \$289.9 million, resulting in an unfunded actuarial accrued liability (UAAL) of \$17.9 million. The covered payroll (annual payroll of active employees covered by the plan) was \$46.2 million, and the ratio of the UAAL to the covered payroll was 38.9 percent.

The schedule of funding progress, presented as Required Supplementary Information (RSI) following the notes to the financial statements, present multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

13) Other Post-Employment Benefits (OPEB)

Pursuant to new reporting requirements established in Statement 45 issued by the Government Accounting Standards Board (GASB) effective this year, the City provides information below about its post-employment benefits other than pension payments (OPEB).

<u>Plan Description</u> - The City's Retiree Health Plan is a single-employer defined benefit healthcare plan. The plan is broken into two groups: Executive Management and Non-Executive Management.

Executive Management: The City provides post retirement health care benefits to certain retired executive management employees and retired City officials as approved by City resolution. Eligibility requirements include: (1) a minimum of ten continuous years of service with the City, age of at least 50 upon leaving office; (2) after at least four years of continuous service as an executive management employee and at least 53 years of age upon leaving service; and receipt of Public Employees Retirement System (PERS) benefits. The eligible official/employee must elect to be included in this program immediately upon retirement. Currently, eighteen individuals are covered under this program.

<u>Non-Executive Management</u>: Employees who retire directly from the City and are at least age 50 and have five years of service with CalPERS are eligible to remain on the City's medical and dental plans after retirement by paying the full premium cost at their own expense. Currently, 104 individuals are covered under this program.

Participants as of June 30, 2008	Executive Management	Non-Executive Management	Total
Retirees	18	104	122
Active Employees	10	624	634
Total	28	728	756

<u>Funding Policy</u>-For the executive management group discussed above, the City pays 100% of the medical and dental premiums for retirees and their dependents. For the executive management group, the City contributed \$341,000 to the plan in fiscal 2008. For the non-executive management group, who are other retirees remaining on the City's medical and dental plans, the retirees pay the premium themselves. For fiscal year, 2008, the non-executive management employees contributed \$551,000 to the plan. These two amounts combine to total contributions during fiscal year 2008 of \$892,000.

Notes to the Basic Financial Statements (continued)

Annual OPEB Cost and Net OPEB Obligation

Within parameters of GASB statement No. 45, an actuarial study was performed on these OPEB items as of June 30, 2008. The City's annual OPEB cost (expense) is calculated based on the Annual Required Contribution (ARC), an amount actuarially determined. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB costs for the year, the amount actually contributed to the plan and changes in the City's net OPEB liability:

Annual Required Contribution (ARC):	Executive Management		 n-Executive anagement	Total	
Cash Implied Subsidy**	\$	405,000 162,000	\$ 1,601,000	\$	405,000 1,763,000
		567,000	1,601,000		2,168,000
Less Contributions made in FY 2008		(341,000)	 (551,000)		(892,000)
Net OPEB Obligation	\$	226,000	\$ 1,050,000	<u>\$</u>	1,276,000

(** Implied Subsidy is an actuarially determined amount and is defined as the employer cost for allowing retirees to participate in the plan, irrespective of employer contribution)

The City Retiree Health annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB liability for 2008, were:

Year	Annual	Annual Percentage of	Net		
Ended	OPEB Cost	OPEB Cost contributed	OPEB Obligation		
6/30/2008	\$ 2.168.000	41%	\$ 1,276,000		

Note: Information for the prior two years was not available because this is the first year of implementing GASB 45.

<u>Funding Status and Funding Progress</u>: As of June 30, 2008, the most recent actuarial valuation date, the Actuarial Accrued Liability (AAL) for benefits was \$29,776,000. As of June 30, 2008, the Plan Assets were \$1,759,638, resulting in an Unfunded Actuarial Accrued Liability (UAAL) of \$28,016,362. The covered payroll was \$44.3 million, and the ratio of the UAAL to the covered payroll was 63%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as Required Supplementary Information following the notes to the financial statements, presents multi-year trend

Notes to the Basic Financial Statements (continued)

information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions:

The actuarial amounts were determined using the entry age normal cost method. The actuarial assumptions at June 30, 2008 are: a) an assumed 4.5% investment rate of return; b) amortization period of 30 years; c) amortization method is level percent of payroll; d) annual healthcare cost trend rate of 8.5% to 10.5% depending on the plan and type of health care service involved, reduced to an ultimate rate of 4.5% after nine years; and a dental cost trend rate of 3%; e) a general inflation rate of 3%; and f) projected annual payroll increases of 3.25%.

14) Commitments and Contingent Liabilities

In September 1997, the Agency assisted the Fairfield Housing Authority and the Pacific Estates Residents' Association in the acquisition of a 175-space mobile home park known as Casa Mobile Home Park. Under the terms of the purchase agreement, the Fairfield Housing Authority issued mortgage revenue bonds in the amount of \$5,546,189, which were subsequently purchased by the park's prior owners. These bonds are special and limited obligation bonds of the Housing Authority. Should the net revenues of the park be insufficient to cover the bond payments, the Agency would provide a stand-by source of revenue for the payment of the bonds for 30 years up to 2029 by pledging its low and moderate-income funds. These bonds would have annual debt service of \$500,000 per year and bear interest at 8.25%. It is neither expected nor likely that the Agency would need to make payments on these bonds; therefore, the liability for the bonds is not recorded in the financial statements.

In December, 1998, the Housing Authority issued \$9,180,000 in refunding revenue bonds to advance refund the outstanding remaining principal from a \$7,125,000 bond issue (done by the Housing Authority in 1994) related to the original acquisition of Creekside Estates Mobile Home Park. These bonds are special and limited obligation bonds of the Housing Authority. Should the net revenues of the park be insufficient to cover the bond payments, the Redevelopment Agency would provide a stand-by source of revenue for the payment of the bonds for 25 years up to 2023 by pledging its low and moderate income funds. These bonds would have annual debt service ranging from \$685,763 to \$690,630 and bear interest at rates ranging from 3.7% to 5.625%. This pledge would be subordinate to the 2003 Redevelopment Revenue Bonds, Series B, in the amount of \$4,810,000 (see Note 9). It is neither expected nor likely that the Agency would need to make payments on these bonds; therefore, the liability for the bonds is not recorded in the accompanying financial statements.

Various claims and lawsuits are pending against the City. Although the outcome of these claims and lawsuits is not presently determinable, in the opinion of the City's management, on advice of legal counsel, it is unlikely that they will have a material adverse effect on the accompanying financial statements.

The City and the Housing Authority have received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to request for reimbursement for expenditures disallowed under the terms of the grant. The amount, if any, of expenditures that may be disallowed by the granting agencies cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

Notes to the Basic Financial Statements (continued)

15) Budget Variances and Decrease in Net Assets

In the business-type activities the decrease in net assets is due to the following reason: the golf course program reflects a change in net assets of (\$1,449,580), which is a result of an increase of interest expense, caused by an addition to the outstanding debt.

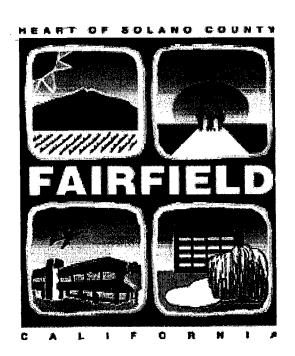
In the General Fund the following negative variances exist due to the following reasons:

- a. Taxes were lower due to a lower than expected sales and real property transfer taxes received.
- b. Property taxes were lower due to drop in real estate prices within Solano County.
- c. License and Permits were lower due to drop in the number of building permits issued because of the slow down in the building industry.
- d. Charges for Services were lower due to fewer people registering for Community Services activities provided by the City.
- e. Community Services exceeded their budgeted expenditure due to lower collection of service fees which would have otherwise covered some of their expenses.

In the Special Revenue, Low and Moderate Income Fund, property taxes were lower than the budget due to lower than expected tax revenues.

16) North Bay Treatment Plant

The North Bay Treatment Plant was constructed through a joint exercise of powers agreement between the City and the City of Vacaville to operate and maintain facilities for supplying potable water to their respective service areas. A Joint Powers Policy Committee (JPPC) handles the organization and administration of the North Bay Treatment Plant. The JPPC is composed of the Director of Public Works from the City and the Director of Public Works from Vacaville or their designated alternates. The City presents the North Bay Treatment Plant as a proprietary major fund in the accompanying financial statements. The City of Vacaville's share of net assets, at approximately 37% interest, is presented as a "Minority interest in joint agencies" in the amount of \$18,711,424 at June 30, 2008.



PUBLIC EMPLOYEES RETIREMENT SYSTEM SCHEDULE OF FUNDING PROGRESS

	Valuation date	Actuarial Accrued Liability (a)	Actuarial Value of Assets (AVA) (b)	Unfunded Liability (b)-(a)	Funded Ratio (AVA) (b)/(a)	Annual Covered Payroll	Unfunded Liability As a Percentage of Payroll
	6/30/2005	137,116,763	131,659,965	(5,456,798)	96.0%	25,260,080	21.6%
Miscellaneous Plan	6/30/2006	152,466,774	143,148,937	(9,317,837)	93.9%	27,467,261	33.9%
ran	6/30/2007	165,474,910	156,588,969	(8,885,941)	94.6%	28,419,790	31.3%
Safety	6/30/2005	116,924,445	113,839,933	(3,084,512)	97.4%	14,786,287	20.9%
Plan	6/30/2006	130,148,674	122,550,478	(7,598,196)	94.2%	17,101,562	44.4%
	6/30/2007	142,420,867	133,360,922	(9,059,945)	93.6%	17,768,906	51.0%
Total	6/30/2005	254,041,208	245,499,898	(8,541,310)	96.6%	40,046,367	21.3%
iotai	6/30/2006	282,615,448	265,699,415	(16,916,033)	94.0%	44,568,823	38.0%
	6/30/2007	307,895,777	289,949,891	(17,945,886)	94.2%	46,188,696	38.9%

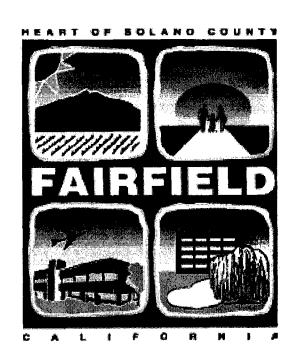
Note: In fiscal year 2005, the City issued \$41,745,000 in Pension Obligation Bonds in order to refund the City's unamortized, unfunded actuarial accrued liability with the Public Employees Retirement System (PERS). See notes 6, 9 and 12 for more information.

RETIREE HEALTH PLAN SCHEDULE OF FUNDING PROGRESS

	Actua	rial						
Actuarial	Accr	ie d			Unfunded		Annual	UAAL as a
Valuation Date	Liabi (AAL	•	of	Value assets (b)	AAL (UAAL) (b)-(a)	Funded Ratio (b)/(a)	Covered Payroli	% of covered Payroll
6/30/2008	\$ 29,7	76,000	\$	1,759,638	(28,016,362)	5.90%	\$44,250,000	63%



SUPPLEMENTARY INFORMATION



NON-MAJOR GOVERNMENTAL FUNDS

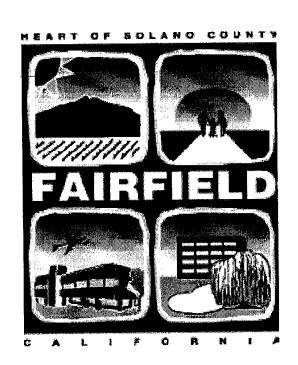
Combining Balance Sheet Non-Major Governmental Funds June 30, 2008

ASSETS	State Gas Public Tax Safety		Home Program	Public Safety Enhancement	Development Tax
Assets:					
Cash and investments	\$ 3,033,659	\$ 13,302	\$ 22,630	\$ 15,515	\$ 12,634,193
Receivables, net	663,740	32,504	11,121,399	18,378	
Restricted cash and investments			200.000		E 804 47E
Advances to other funds			269,685		5,894,475
Total assets	3,697,399	45,806	11,413,714	33,893	18,528,668
LIABILITIES AND FUND BALANCES					
Liabilities:					
Accounts payable and other current liabilities		2,194		15,512	41,331
Due to other funds					3 484 043
Deferred revenue			997,334		2,181,943
Total liabilities		2,194	997,334	15,512	2,223,274
Rund balances:					
Reserved:					12,886
Encumbrances					12,000
Endowment Notes receivable and Advances to Other Fund	le .		10,373,571		3,712,532
Major maintenance	15		10,5,5,1		-,,,
Debt service					
Special projects and programs	3,697,399	43,612	42,809_	18,381	12,579,976
Total fund balances	3,697,399	43,612	10,416,380	18,381	16,305,394
Total liabilities and fund balances	\$ 3,697,399	\$ 45,806	\$ 11,413,714	\$ 33,893	\$ 18,528,668

Special Revenue							
Special Programs	Maintenance Districts	Community Development Block Grant	Housing Assistance				
\$ 1,906,588 304,454	\$ 12,234,475 112,551	\$ 3,572,779	\$ 1,353,539 12,757 74,960				
2,211,042	12,347,026	3,572,779	1,441,256				
47,369	203,794	2,652 248,989	102,241				
139,738 187,107	203,794	134,201 385,842	102,241				
11,280	820,622	59,668					
	2,808,610	3,051,688					
2,012,655	8,514,000	75,581	1,339,015				
2,023,935	12,143,232	3,186,937	1,339,015				
\$ 2,211,042	<u>\$ 12,347,026</u>	\$ 3,572,779	\$ 1,441,256				

Combining Balance Sheet Non-Major Governmental Funds June 30, 2008

	**************************************	Debt Service	Permanent Fund		
	General Obligation	Assessment & Improvement Districts	Pension Obligation Bonds	Outreach Independence	Total Non-Major Governmental Funds
ASSETS					
Assets:	1570 440	A 4 507 670	\$ 721.037	\$ 342,318	\$ 34,357,069
Cash and investments	\$ 572,143	\$ 1,507,670 8 106 161	\$ 721,037 6.069	3,553	23,954,345
Receivables, net		8,106,161 7,224,752	112,476	3,333	7,412,188
Restricted cash and investments		1,227,132	112,170		6,164,160
Advances to other funds		46 020 502	930 593	345,871	71,887,762
Total assets	572,143	16,838,583	839,582	343,671	/1,807,702
LIA BILITIES AND FUND BALANCES					
Liabilities:					620,600
Accounts payable and other current liabilities	210, 94 5	203	3,439		629,680 248,989
Due to other funds					246,969 11,528,757
Deferred revenue		8,075,541			12,407,426
Total liabilities	210,945	8,075,744	3,439		12,407,420
Fund balances:					
Reserved:					904,456
Encumbrances				335,375	335,375
Endowment Notes receivable and Advances to Other Funds	•			202/27	17,137,791
					2,808,610
Major maintenance Debt service	361,198	8,762,839	836,143		9,960,180
Special projects and programs	,			10,496	28,333,924
Total fund balances	361,198	8,762,839	836,143	345,871	59,480,336
Total liabilities and fund balances	\$572,143	\$ 16,838,583	\$ 839,582	\$ 345,871	\$ 71,887,762



Combined Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds For the Year Ended June 30, 2008

			Special Revenu	je	
	State Gas Tax	Public Safety	Home Program	Public Safety Enhancement	Development Tax
REVENUES:		A 424 250			t 500 310
Taxes Property taxes		\$ 424,250			\$ 566,310
Special assessments levied					
Intergovernmental	\$ 1,882,387	417,842	\$ 690,701		
Investment income Miscellaneous	259,255	58	8,401	\$ 329,881 187,694	1,515,587
Total revenues	2,141,642	842,150	699,102	517,575	2,081,897
EXPENDITURES:					
Current: Administrative Police		456,087	-	2,646,056	
Fire		150,002		1,593,104	
Public works	72,600				133,232
Community services			00.004		97,248
Community development			29,381		
Intergovermental Debt service:					
Principal retirement					
Interest					
Fiscal agent fees					
Total expenditures	72,600	456,087	29,381	4,239,160	230,480
Revenues over (under) expenditures	2,069,042	386,063	669,721	(3,721,585)	1,851,417
OTHER FINANCING SOURCES (USES):					
Issuance of debt					
Transfers in	(2.015.460)	(427,000)		25,000 (6,705,277)	(3,045,934)
Transfers out	(3,015,460)	(427,000)		(6,680,277)	(3,045,934)
Total other financing sources (uses)	(3,015,460)	(427,000)			
Net change in fund balances FUND BALANCES:	(946,418)	(40,937)	669,721	(10,401,862)	(1,194,517)
	4 543 017	04 540	0.746.650	10 420 242	17 400 011
Beginning of year	4,643,817	84,549	9,746,659	10,420,243	17,499,911
End of year	\$ 3,697,399	<u>\$ 43,612</u>	\$ 10,416,380	\$ 18,381	\$ 16,305,394

Special Revenue					
Special Programs	Maintenance Districts	Community Development Housin Block Grant Assistar			
\$ 3,600,087 85,323 9,250 3,694,660	\$ 3,444,321 61,881 660,156 15,497 4,181,855	\$ 837,981 23,084 400 861,465	\$ 7,090,851 100,042 26,441 7,217,334		
174,335 887,169 18,486		35,682			
839,302	3,462,888	129,743 82,040 301,079	7,789,367		
1,919,292	3,462,888	548,544	7,789,367		
1,775,368	718,967	312,921	(572,033)		
	216,000				
(2,487)	(7,219)	(3,343)	(16,574)		
(2,487)	208,781	(3,343)	(16,574)		
1,772,881	927,748	309,578	(588,607)		
251,054	11,215,484	2,877,359	1,927,622		
\$ 2,023,935	<u>\$ 12,143,232</u>	\$ 3,186,937	\$ 1,339,015		

Combined Statement of Revenues, Expenditures and Changes in Fund Balances Non-Major Governmental Funds For the Year Ended June 30, 2008

	Debt Service			Permanent Fund	Tobal
	General Obligation	Assessment & Improvement Districts	Pension ObligationO Bonds	utreach Independence	Total Non-Major Governmental Funds
REVENUES:					
Taxes Property taxes Special assessments levied Intergovernmental Investment income	\$ 434,983	\$ 1,276,145 238,968	\$ 82,792	\$ 21,72 4	\$ 990,560 434,983 4,720,466 14,581,730 3,325,271
Miscellaneous		98			239,380
Total revenues	434,983	1,515,211	82,792	21,724	24,292,390
EXPENDITURES:					
Current: Administrative Police Fire Public works				42,839	174,335 4,024,994 1,611,590 3,798,463 1,061,429
Community services Community development				42,039	8,119,827
Intergovernmental		166			166
Debt service:					
Principal retirement	421,890	1,030,000	4,600,000		6,051,890
Interest		523,886	1,879,386		2,403,272
Fiscal agent fees	28,303	106,937	117,218		252,458
Issuance costs Total expenditures	450,193	1,660,989	6,596,604	42,839	27,498,424
Revenues over (under) expenditures	(15,210)	(145,778)	(6,513,812)	(21,115)	(3,206,034)
OTHER FENANCING SOURCES (USES):					
Issuance of debt Transfers in		5,753, 27 8 (130,000)	2,506,097		5,753,278 2,747,097 (13,353,294)
Transfers out			2 505 007		
Total other financing sources (uses)		5,623,278	2,506,097	-	(4,852,919)
Net change in fund balances	(15,210)	5,477,500	(4,007,715)	(21,115)	(8,058,953)
RIND BALANCES:	376,408	3,285,339	4,843,858	366,986	67,539,289
Beginning of year					
End of year	<u>\$ 361,198</u>	\$ 8,762,839	\$ 836,143	\$ 345,871	\$ 59,480,336

Internal Service Funds

CENTRAL STORES - To account for the printing, copying, and mail services provided to the various City departments; as well as accounting for public work maintenance supplies for the various City departments.

AUTOMOTIVE SERVICES - To account for automotive services performed for the various City departments as well as accounting for the City's Vehicle Replacement Fund.

COMMUNICATION SERVICES - To account for the charges to the various departments for the use and maintenance of the main power supplies for various communication devices such as hand radios, phones, and computers.

INTRAGOVERNMENTAL LOAN - To account for loans made to City funds or affiliated agencies.

INSURANCE - To account for all insurance activities of the City.

PUBLIC BUILDINGS - To account for the operation of the cogeneration facilities, and major maintenance of the Civic Center complex.

Combining Statement of Net Assets Internal Service Funds June 30, 2008

ASSETS:	Stores		Automotive Services		Communication Services	
Current Assets Cash and investments Receivables, net Due from other funds	\$ 530,2 4,7		4,728,593 41,820	\$	4,036,531 38,208	
Inventory Prepaid items	49,6 21,3		349,741		33,548	
Total Current Assets	605,9	<u>64 </u>	5,120,154		4,108,287	
Noncurrent Assets Advances to other funds Notes receivable Investment in bonds of Redevelopment Agency Capital Assets: Depreciable buildings, property, equipment and infrastructure, net			3,679,602		219,273	
Total Noncurrent Assets			3,679,602		219,273	
Total assets	605,9	64	8,7 <u>99,756</u>		4,327,560	
LIABILITIES:						
Current Liabilities Accounts payable and other current liabilities Accrued interest payable Claims and judgements payable - due within one Long-term debt - due within one year	10,4 year	954 	294,976		152,673	
Total current liabilities	10,4	154	294,976		152,673	
Noncurrent Liabilities Net OPEB obligation Claims and judgments payable - due in more tha Long-term debt - due in more than one year	n one year					
Total noncurrent liabilities						
Total liabilities	10,	<u> 154 </u>	294,976	-	152,673	
NET ASSETS:						
Invested in Capital Assets, net of Related Debt Restricted			3,679,602		219,273	
Unrestricted	595,	510	4,825,178		3,955,614	
Total net assets	_\$ 595,	510 _	8,504,780	<u> </u>	4,174,887	

Intra- Governmental		Public	
Loan	Insurance	Buildings	Totals
\$ 19,914,802	\$ 11,865,708	\$ 636,133	\$ 41,711,970
110,240	108,118	6,027	309,188
714,260			714,260 399,372
			54,903
20,739,302	11,973,826	642,160	43,189,693
99,125,365			99,125,365
983,010			983,010
954,351			954,351
		2,825,899	6,724,774
101,062,726		2,825,899	107,787,500
121,802,028	11,973,826	3,468,059	150,977,193
-			
	20,137	125,549	603,789
		7,790	7,790
	1,582,950	224 555	1,582,950 331,555
		331,555	
	1,603,087	464,894	2,526,084
	1,276,000		1,276,000
	4,920,050		4,920,050
		1,301,521	1,301,521
	6,196,050	1,301,521	7,497,571
	7,799,137	1,766,415	10,023,655
		1,192,823	5,091,698
10: 500 000	4 4 7 4 6 0 0	FA0 021	135,861,840
121,802,028	4,174,689	508,821	
<u>\$ 121,802,028</u>	<u>\$ 4,174,689</u>	<u>\$ 1,701,644</u>	\$ 140,953,538

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Internal Service Funds
For the Year Ended June 30, 2008

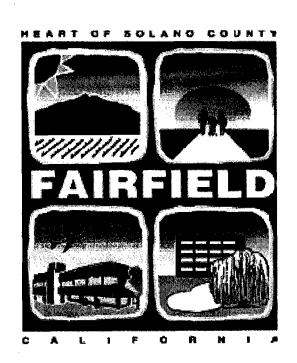
OPERATING REVENUES:	Stores	Automotive Services	Communication Services
Charges for services	\$ 694,261	\$ 4,850,423	\$ 2,291,378
Total operating revenues	694,261	4,850,423	2,291,378
OPERATING EXPENSES:			
Material and supplies	320,706	2,359,459	883,764
Operating and maintenance	147,737	1,255,188	654,130
General and administrative	156,996	170,981	569,492
Premiums/provision for insurance claims Depreciation		919,274	98,601
Total operating expenses	625,439	4,704,902	2,205,987
Operating Income (loss)	68,822	145,521	85,391
NONOPERATING REVENUES (EXPENSES):			
Investment income Interest expense	28,480	245,834	234,707
Other revenue (expense)		104,532	
Total nonoperating revenues (expenses)	28,480	350,366	234,707
Income (loss) before transfers	97,302	495,887	320,098
Transfers:			
Transfers in Transfers out	(5,243)	(30,476)	(13,146)
	(5,243)	(30,476)	(13,146)
Total transfers	(3,273)	(30, 170)	(10/11/0)
Change in net assets	92,059	465,411	306,952
NET ASSETS:			
Beginning of year	503,451	8,039,369	3,867,935
End of year	\$595,510	\$ 8,504,780	<u>\$ 4,174,887</u>

Intra-			
Governmental	T	Public Puildings	Totals
Loan	Insurance	Buildings	TOtals
\$ 6,912,795	\$ 1,524,866	\$ 1,110,251	\$ 17,383,974
6,912,795	1,524,866	1,110,251	17,383,974
		573,141	4,137,070
		436,108	2,493,163
78,804	848,913	16.606	1,825,186
	3,299,159	16,696	3,315,855 1,182,369
		164,494	1,102,309
78,804	4,148,072	1,190,439	12,953,643
-		(00.400)	4 420 721
6,833,991	(2,623,206)	(80,188)	4,430,331
898,774	635,265	34,539	2,077,599
030,774	033,203	(66,216)	(66,216)
65,340	674,000		843,872
964,114	1,309,265	(31,677)	2,855,255
			- 225 526
7,798,105	(1,313,941)	(111,865)	7,285,586
	1,940,000	248,000	2,188,000
(9,658,197)	(17,037)	(3,336)	(9,727,435)
(9,658,1 <u>97)</u>	1,922,963	244,664	(7,539,435)
(1,860,092)	609,022	132,799	(253,849)
	D T45 447	4 560 045	141 207 207
123,662,120	3,565,667_	1,568,845	141,207,387
<u>\$ 121,802,028</u>	<u>\$ 4,174,689</u>	<u>\$ 1,701,644</u>	<u>\$ 140,953,538</u>

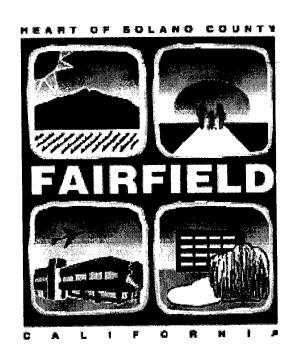
Combining Statement of Cash Flows Internal Service Funds For the year Ended June 30, 2008

	Stores	Automotive Services	Communication Services
CASH FLOWS FROM OPERATING ACTIVITIES:			
Receipts from customers and users	\$ 694,261	\$ 4,850,423	\$ 2,291,378
Payments to suppliers	(491,184)	(3,191,344)	(1,637,242)
Payments to employees	(127,943)	(879,617)	(336,805)
Payments for Interfund Services Used	(00//2 10/	(150,391)	(50,959)
Net cash provided by (used for) operating activities	75,134	629,071	266,372
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:			
Receipt of lease revenue			
Transfers in			
Transfers out	(5,243)	(30,476)	(13,146)
Net cash provided by (used for) noncapital			
financing activities	(5,243)	(30,476)	(13,146)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:			
Principal payments			
Interest paid			
Proceeds from sales of capital assets		104,532	
Purchases of capital assets		(799,268)	(110,522)
Net cash used by capital and related financing activities	-	(694,736)	(110,522)
CASH FLOWS FROM INVESTING ACTIVITIES:			
	27,458	245,245	230,274
Investment income received	27,458	245,245	230,274
Net cash provided by investing activities	27,430	213,213	200,27
Net increase (decrease) in cash and cash equivalents	97,349	149,104	372,978
CASH AND CASH EQUIVALENTS:			
Beginning of year	432,854_	4,579,489	3,663,553
End of year	<u>\$ 530,203</u>	\$ 4,728,593	\$ 4,036,531
Reconciliation of Operating Income to Net Cash Provided by (Used for) Operating Activities:			
Operating income (loss)	\$ 68,822	\$ 145,521	\$ 85,391
Adjustments to reconcile operating income (loss)			
to net cash provided by (used for) operating activities:			
Depreciation expense		919,274	98,601
(Increase) decrease in inventory	1,520	(11,139)	
(Increase) decrease in prepaid items	(2,111)		(6,017)
(Increase) decrease in advances to other funds			
(Increase) decrease in receivables	6.003	(434 505)	00 207
Increase (decrease) in accounts payable	6,903	(424,585)	88,397
Increase (decrease) in claims and judgements payable			
Increase (decrease) in due from other funds Non-cash item OPEB expense	***************************************		
Total adjustment	6,312	483,550	180,981
Net cash provided by (used for) operating activities	\$ 75,134	\$ 629,071	\$ 266,372

G	Intra- overnmental		Public	
	Loan	Insurance	Buildings	Totals
	A 071 FA9	\$ 1,524,866	\$1,110,251	\$ 20,342,777
\$	9,871,598	\$ 1,524,866 (2,897,707)	(939,478)	(9,932,019)
	(775,064)	(449,120)	(100,113)	(1,893,598)
		(112,220)	(17,556)	(218,906)
	9,096,534	(1,821,961)	53,104	8,298,254
	65,340			65,340
	00,0.0	1,940,000	248,000	2,188,000
	(9,658,197)	(17,037)	(3,336)	(9,727,435)
_,	(-)//			
	(9,592,857)	1,922,963_	244,664	(7,474,095)
_	(3,332,031)			
			(319,383)	(319,383)
			(68,839)	(68,839)
				104,532
				(909,790)
		-		
				(4.403.400)
			(388,222)	(1,193,480)
	897,100	643,377	34,539	2,077,993
	897,100	643,377	34,539	2,077,993
	400,777	744,379	(55,915)	1,708,672
				40 002 200
	19,514,025	11,121,329	692,048	40,003,298
<u>\$</u>	19,914,802	\$ 11,865,708	\$ 636,133	\$41,711,970
	6,833,991	¢ (2.623.206)	\$ (80,188)	\$ 4,430,331
	0,033,991	\$ (2,623,206)	\$ (00,100)	4 1/ 100/000
			164,494	1,182,369
				(9,619)
				(8,128)
	979,103			979,103
	546,235		(54)	546,181
		655	(31,148)	(359,778)
		(1,149,410)		(1,149,410)
	737,205	1,950,000		2,687,205
	0.262.545	004 345	122 202	2 067 022
	2,262,543	801,245	133,292	3,867,923
4	9,0 <u>96,534</u>	\$ (1,821,961)	\$ 53,104	\$ 8,298,254
	7/2/0/001	т	7 777	



Combining Financial Statements Government Activities by Fund Type



General Fund

The General Fund is used to account for sources and uses of financial resources applicable to the general government operations of the City of Fairfield.

The General Fund consists of the following sub-funds:

- General Fund, which accounts for all general operating revenues and expenditures which are not restricted as to use.
- Redevelopment General Fund, which accounts for interest bearing advances from the City to the Redevelopment Agency.
- Community Services Grants, which accounts for cultural arts awards made to groups outside City government.

Balance Sheet General Fund June 30, 2008

Assets:		
Cash and investments	\$	20,848,996
Receivables, net		2,491,979
Total Assets		23,340,975
Liabilities and Fund Balance:		
Liabilities:		
Accounts payable and other current liabilities		710,595
Total Liabilities		710,595
Fund Balance:		
Reserved for:		
Encumbrances		1,525,856
Unreserved:		
Designated for subsequent years' expenditures		2,585,551
Unreserved		18,518,973
Total Fund Balance		22,630,380
Total Liabilities and Fund Balance	<u>\$</u>	23,340,975

General Fund Statement of Revenues, Expenditures and Changes in Fund Balance For the Year Ended June 30, 2008

Revenues:	
Taxes	\$ 28,486,363
Property taxes	12,712,212
Licenses, permits and fines	2,115,660
Intergovernmental	9,203,537
Charges for services	3,620,961
Investment income	2,141,322
Miscellaneous	2,628,534
Total Revenues	60,908,589
Expenditures:	
Current:	
Administrative	424,083
Human resources	735,649
Finance	2,784,267
Police	28,046,353
Fire P. Managara	13,131,892
Public works	9,755,786 7,515,393
Community services	7,515,393 752,968
Community development	1,515,80 <u>1</u>
Non-departmental	1,515,601
Total Expenditures	64,662,192
Excess Revenues Over (Under) Expenditures	(3,753,603)
Other Financing Sources (Uses):	
Transfers in	10,845,914
Transfers out	(4,545,178)
Total Other Financing Sources (Uses)	6,300,736
Net change in fund balance	2,547,133
Fund Balance - Beginning of Year	20,083,247
Fund Balance - End of Year	\$ 22,630,380



Special Revenue Funds

- STATE GAS TAX To account for monies received and expended from State Gas Tax allocation to cities.
- PUBLIC SAFETY To account for monies: received and expended from fines paid to the City under the State Motor Vehicle Code; and monies received and expended under Proposition 172, which is a halfcent increase on the State sales tax rate earmarked for public safety services.
- HOME PROGRAM To account for monies received and expended under the Home Investment Partnerships Program (HOME). Funds are provided by the Federal Government and passed through the State of California.
- PUBLIC SAFETY ENHANCEMENT To account for resources set aside from the General Fund reserves
 which will fund new police and fire positions.
- DEVELOPMENT TAX To account for monies received from taxes levied by the City on new residential
 construction based on the number of bedrooms in each unit, square footage of all new commercial
 construction and units of residential construction. City ordinance restricts these monies to funding
 construction, major maintenance and debt service for park, street, drainage and public safety facilities.
- SPECIAL PROGRAMS To account for monies received from Federal, State and City grants and for monies received and expended from the Redevelopment Agency for revitalizing the central business district. State grants include a housing revolving loan program.
- MAINTENANCE DISTRICTS To account for maintenance districts monies received from taxes levied on property owners located within the districts.
- LOW/MODERATE INCOME HOUSING To account for monies received and expended by the Redevelopment Agency for financing development and rehabilitation of low and moderate income housing units, including related loan programs.
- COMMUNITY DEVELOPMENT BLOCK GRANT To account for monies received and expended by the City
 as a participant in the Federal Community Development Block Grant program, including accounting for
 activity related to the revolving loan fund program.
- HOUSING ASSISTANCE To account for monies received and expended in housing assistance to low and moderate income families. Funds are provided by receipts from the Federal Section 8 Housing and Urban Development (HUD) program.

Combining Balance Sheet Special Revenue Funds June 30, 2008

	State Gas	Public Safety	Home Program	Public Safety Enhancement	Development Tax
Assets:					
Cash and investments	\$ 3,033,659	\$ 13,302	\$ 22,630	\$ 15,515	\$ 12,634,193
Receivables, net	663,740	32,504	11,121,399	18,378	
Due from other funds					
Advances to other funds			269,685		5,894,475
Restricted cash and investments					
Land held for development					
Total assets	3,697,399	45,806	11,413,714	33,893	18,528,668
Liabilities:					
Accounts payable and other current liabilities		2,194		15,512	41,331
Due to other funds					
Advances from other funds					
Deferred revenue			997,334		2,181,943
Total liabilities		2,194	997,334	15,512	2,223,274
Fund balances:					
Reserved for:					12,886
Encumbrances			40 333 534		3,712,532
Notes receivable and Advances to other Funds			10,373,571		3,712,332
Land held for development					
Major maintenance					
Low and moderate income housing	3,697,399	43,612	42,809	18,381	12,579,976
Specific projects and programs		75,012	12,003		
Total fund balances	3,697,399	43,612	10,416,380	18,381	16,305,394
Total liabilities and fund balances	\$ 3,697,399	\$ 45,806	\$ 11,413,714	\$ 33,893	\$ 18,528,668

Special Programs	Maintenance Districts	Low/Mod Income Housing	Community Development Block Grant	Housing Assistance	Totals
\$ 1,906,588	\$ 12,234,475	\$ 12,810,637		\$ 1,353,539	\$ 44,024,538
304,454	112,551	15,264,731	\$ 3,572,779	12,757	31,103,293
		71,229			71,229
		3,901,284			10,065,444
				74,960	74,960
		14,716,567			14,716,567
2,211,042	12,347,026	46,764,448	3,572,779	1,441,256	100,056,031
47,369	203,794	38,553	2,652	102,241	453,646
,	,	•	248,989		248,989
		269,685			269,685
139,738		2,662,450	134,201		6,115,666
187,107	203,794	2,970,688	385,842	102,241	7,087,986
11,280	820,622	4,714,807 15,475,817	59,668 3,051,688		5,619,263 32,613,608
		14,716,567			14,716,567
	2,808,610	0.000 500			2,808,610
	0.514.000	8,886,569	75,581	1,339,015	8,886,569
2,012,655	8,514,000		/5,361	1,339,015	28,323,428
2,023,935	12,143,232	43,793,760	3,186,937	1,339,015	92,968,045
\$ 2,211,042	\$ 12,347,026	\$ 46,76 4,448	\$ 3,572,779	\$ 1,441,256	\$ 100,056,031

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Special Revenue Funds For the Year Ended June 30, 2008

Revenues:	State Gas Tax	Public Safety	Home Program	Public Safety Enhancement	Development Tax
Taxes Property taxes Special assessments levied		\$ 424,250			\$ 566,310
Intergovernmental Investment income Miscellaneous	\$ 1,882,387 259,255	417,842 58	\$ 690,701 8,401	\$ 329,881 187,694	1,515,587
Total Revenues	2,141,642	842,150	699,102	517,575	2,081,897
Expenditures: Current: Administrative Police Fire Public works Community services Community development Redevelopment	72,600	456,087	29,381	2,646,056 1,593,104	133,232 97,248
Total Expenditures	72,600	456,087	29,381	4,239,160	230,480
Excess of Revenues Over (Under) Expenditures	2,069,042	386,063	669,721	(3,721,585)	1,851,417
Other Financing Sources (Uses): Issuance of debt Transfer in Transfer out	(3,015,460)	(427,000)		25,000 (6,705,277)	(3,045,934)
Total Other Financing Sources (Uses)	(3,015,460)	(427,000)		(6,680,277)	(3,045,934)
Net change in fund balances	(946,418)	(40,937)	669,721	(10,401,862)	(1,194,517)
Fund Balances - Beginning of Year Fund Balances - End of Year	4,643,817 \$ 3,697,399	84,549 \$ 43,612	9,746,659 \$ 10,416,380	10,420,243 \$ 18,381	17,499,911 \$ 16,305,394

opot		intenance Districts	Low/Mod Income Housing	Community Development Block Grant			Housing Assistance		Totals	
								\$	990,560	
			\$ 7,258,578					·	7,258,578	
	\$	3,444,321	4 //===/=:						3,444,321	
\$ 3,600,087	4	61,881	10,000	\$	837,981	\$	7,090,851		14,591,730	
85,323		660,156	1,002,967	•	23,084		100,042		3,984,754	
9,250		15,497	340,092		400		26,441		579,374	
					001 465		7 217 224		30,849,317	
3,694,660		4,181,855	8,611,637		861,465	_	7,217,334		30,649,317	
									174,335	
174,335					35,682				4,024,994	
887,169					33,002				1,611,590	
18,486		2 462 000			129,743				3,798,463	
000 300		3,462,888			82,040				1,018,590	
839,302					301,079		7,789,367		8,119,827	
			2,626,866			_			2,626,866	
1,919,292		3,462,888	2,626,866		548,544		7,789,367	_	21,374,665	
1,775,368		718,967	5,984,771		312,921		(572,033)		9,474,652	
			30,000						30,000	
		216,000	425,000						666,000	
(2,487)		(7,219)	(163,749)		(3,343)	_	<u>(16,574)</u>		(13,387,043)	
(2,487)		208,781	291,251		(3,343)		(16,574)		(12,691,043)	
1,772,881		927,748	6,276,022		309 , 578		(588,607)		(3,216,391)	
									ac 101 155	
251,054		11,215,484	37,517,738		2,877,359	- —	1,927,622		96,184,436	
\$ 2,023,935		12,143,232	\$ 43,793,760	<u> </u>	3,186,937	. 🚢	1,339,015	=	92,968,045	

		State Gas Tax	ж		
Revenues:	Budget	Actual	Variance		
Taxes Property taxes Special assessments levied Intergovernmental Investment income Miscellaneous	\$ 1,437,000 196,000	\$ 1,882,387 259,255	\$ 445,387 63,255		
Total Revenues	1,633,000	2,141,642	508,642		
Expenditures:					
Current: Administrative Police Fire Public works Community services Community development Redevelopment	73,000	72,600	400		
Total Expenditures	73,000	72,600	400		
Excess of Revenues Over (Under) Expenditures	1,560,000	2,069,042	509,042		
Other Financing Sources (Uses):					
Issuance of debt Transfer in Transfer out	(1,835,000)	(3,015,460)	(1,180,460)		
Total Other Financing Sources (Uses)	(1,835,000)	(3,015,460)	(1,180,460)		
Net change in fund balances	\$ (275,000)	(946,418)	\$ (671,418)		
Fund Balances-Beginning of Year Fund Balances-End of Year		4,643,817 \$ 3,697,399			

	P	ubl	ic Safety			Home Program				
	Budget	Actual		Variance			Budget		Actual	Variance
\$	401,000	\$	424,250	\$	23,250					
	425,000 5,000		417,842 58		(7,158) (4,942)	\$	690,701 8,401	\$	690,701 8,401	
_	831,000		842,150		11,150		699,102	_	699,102	
	482,000		456,087		25,913					
							29,381		29,381	
	482,000		456,087		25,913		29,381		29,381	
	349,000	_	386,063		37,063		669,721		669,721	-
	(349,000)		(427,000)		(78,000)					
	(349,000)		(427,000)		(78,000)					
\$	-		(40,937)	\$	(40,937)	<u></u> \$	669,721		669,721	-
		\$	84,549 43,612					\$	9,746,659 10,416,380	

	Publi	c Safety Enhance	ement	Development Tax				
Revenues:	Budget	Actual	Variance	Budget	Actual	Variance		
Taxes Property taxes Special assessments levled				\$ 543,000	\$ 566,310	\$ 23,310		
Intergovernmental Investment income Miscellaneous	\$ 367,000 137,000	\$ 329,881 187,694	\$ (37,119) 50,694	500,000	1,515,587	1,015,587		
Total Revenues	504,000	517,575	13,575	1,043,000	2,081,897	1,038,897		
Expenditures:								
Current: Administrative Police Fire Public works Community services Community development Redevelopment	2,521,000 1,553,000	2,646,056 1,593,104	125,056 (40,104)	193,000 98,000	133,232 97,248	59,768 752		
Total Expenditures	4,074,000	4,239,160	84,952	291,000	230,480	60,520		
Excess of Revenues Over (Under) Expenditures	(3,570,000)	(3,721,585)	(151,585)	752,000	1,851,417	1,099,417		
Other Financing Sources (Uses): Issuance of debt								
Transfer in Transfer out	25,000 (6,836,000)	25,000 (6,705,277)	130,723	(3,548,000)	(3,045,934)	502,066		
Total Other Financing Sources (Uses)	(6,811,000)	(6,680,277)	130,723	(3,548,000)	(3,045,934)	502,066		
Net change in fund balances	\$ (10,381,000)	(10,401,862)	\$ (20,862)	\$ (2,796,000)	(1,194,517)	\$ 1,601,483		
Fund Balances-Beginning of Year Fund Balances-End of Year		10,420,243 \$ 18,381			17,499,911 \$ 16,305,394	- •		

SI	oecial Programs		Maintenance Districts				
Budget	Actual	Variance		Budget	Actual	Variance	
\$ 4,335,000 33,572	\$ 3,600,087 85,323 9,250	\$ (734,913) 51,751 9,250	\$	3,452,000 487,000	\$ 3,444,321 61,881 660,156 15,497	\$ (7,679) 173,156 15,497	
4,368,572	3,694,660	(673,912)		3,939,000	4,181,855	180,974	
210,666 1,259,000 35,000 671,000	174,335 887,169 18,486 839,302	36,331 371,831 16,514 (168,302)		3,611,781	3,462,888	148,893	
2,175,666	1,919,292	256,374		3,611,781	3,462,888	148,893	
2,192,906	1,775,368	(417,538)		327,219	718,967	391,748	
	<u>(2,487)</u> (2,487)	(2,487)		216,000 (7,219) 208,781	216,000 (7,219) 208,781		
\$ 2,192,906	1,772,881	\$ (420,025)	\$	536,000	927,748	\$ 391,748	
	251,054 \$ 2,023,935				11,215,484 \$ 12,143,232		

	Low/Moderate Income Housing							
Revenues:		Budget		Actual	v	arlance		
Taxes Property taxes Special assessments levied Intergovernmental Investment income Miscellaneous	\$	7,301,000 10,000 250,000 347,560	\$	7,258,578 10,000 1,002,967 340,092	\$	(42,422) - 752,967 (7,468)		
Total Revenues	_	7,908,560		8,611,637		703,077		
Expenditures:								
Current: Administrative Police Fire Public works Community services Community development Redevelopment		3,032,000		2,626,866		405,134		
Total Expenditures		3,032,000		2,626,866		405,134		
Excess of Revenues Over (Under) Expenditures		4,876,560		5,984,771	_	1,108,211		
Other Financing Sources (Uses):								
Issuance of debt Transfer in Transfer out		425,000 (163,749)		30,000 425,000 (163,749)		30,000		
Total Other Financing Sources (Uses)		261,251		291,251		30,000		
Net change in fund balances	\$	5,137,811		6,276,022	\$	1,138,211		
Fund Balances-Beginning of Year Fund Balances-End of Year			<u>\$</u>	37,517,738 43,793,760				

		inity Developm Block Grant	ent	Housing Assistance					
	Budget	Actual	Actual Variance		Actual Variance Budget		Actual	Variance	
\$	848,000 7,000	\$ 837,981 23,084 400	\$ (10,019) 16,084 400	\$ 8,108,000 43,000	\$ 7,090,851 100,042 26,441	\$ (1,017,149) 100,042 (16,559)			
	855,000	861,465	6,465	8,151,000	7,217,334	(933,666)			
		35,682	(35,682)						
	291,000	129,743 82,040	161,257 (82,040)						
	651,000	301,079	349,921	8,040,000	7,789,367	250,633			
	942,000	548,544	393,456	8,040,000	7,789,367	250,633			
	(87,000)	312,921	399,921	111,000	(572,033)	(683,033)			
		(3,343)	(3,343)	<u>.</u>	(16,574)	(16,574)			
_	(07.000)	(3,343)	(3,343) \$ 396,578	\$ 111,000	(16,574) (588,607)	(16,574) \$ (699,607)			
<u>\$</u>	(87,000)	309,578 2,877,359 \$ 3,186,937	\$ 330,370	7 111,000	1,927,622 \$ 1,339,015	T			

Taxes \$ Property taxes Special assessments levled	944,000 7,301,000 3,452,000 15,853,701	7,2 <u>5</u> 3,44	90,560 8,578 14,321	Va \$	46,560
Property taxes Special assessments levied	7,301,000 3,452,000 15,853,701	7,2 <u>5</u> 3,44	8,578	\$	46,560
Special assessments levied	3,452,000 15,853,701	3,44			
	15,853,701		14,321		(42,422)
Intergovernmental 1		14.59			(7,679)
	4 000 000	,	1,730	(1	,261,971)
Investment income	1,853,973	3,98	34,754	2	,130,781
Miscellaneous	527,560	57	9,374		51,814
Total Revenues	29,932,234	30,84	9,317		917,083
Expenditures:					
Current:					
Administrative	210,666		4,335		36,331
Police	4,262,000		24,994		237,006
Fire	1,588,000		1,590		(23,590)
Public works	4,168,781		8,463		370,318
Community services	769,000		18,590		(249,590)
Community development	8,720,381	•	19,827		600,554
Redevelopment	3,032,000	2,64	6,866		405,134
Total Expenditures	22,750,828	21,37	4,665	1	1,376 <u>,163</u>
Excess of Revenues Over					
(Under) Expenditures	7,181,406	9,4	4,652		2,293,246
Other Financing Sources (Uses):					
Issuance of debt		3	30,000		30,000
Transfer in	666,000	66	66,000		•
Transfer out	12,738,968)	(13,38	37,043)		(648,075)
Total Other Financing Sources (Uses)(12,072,968)	(12,69	1,043)		(61 <u>8,</u> 075)
Net change in fund balances	(4,891,562)	(3,2	16,391)	\$ 1	1,675,171
Fund Balances-Beginning of Year		96,18	34,436		
Fund Balances-End of Year		\$ 92,96	58,045		

Debt Service Funds

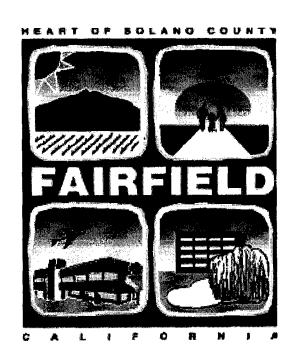
- GENERAL OBLIGATION To account for property tax monies and zone of benefit taxes levied for the
 payment of voter approved debt principal and interest and payment of contractual obligations.
- PENSION OBLIGATION BONDS To account for the proceeds of the bonds issued to refund the City's
 unfunded liability to the CalPERS retirement system; and to account for the ongoing accumulation of
 resources used in making payments on this debt.
- REDEVELOPMENT AGENCY To account for tax increment revenue and the payment of all long-term debt incurred by the Agency.
- ASSESSMENT AND IMPROVEMENT DISTRICTS To account for the financing of public improvements or services deemed to benefit the properties against which special assessments are levied. Assessment bonds issued to finance improvements in special assessment districts are secured by liens against the assessed properties. In addition, to account for the repayment of the debt issued by the City's Community Facilities Districts.

Combining Balance Sheet Debt Service Funds June 30, 2008

Assets:	General Obligation	Pension Obligation Bonds	Redevelopment Agency	Assessment & Improvement Districts	Totals
Cash and investments Receivables, net Restricted cash and investments	\$ 572,143	\$ 721,037 6,069 112,476	\$ 14,036,320 4,358,083 7,104,770	\$ 1,507,670 8,106,161 7,224,752	\$ 16,837,170 12,470,313 14,441,998
Total Assets	572,143	839,582	25,499,173	16,838,583	43,749,481
Liabilities and Rund Balances:					
Liabilities:					
Accounts payable and other current liabilities Advances from other funds Deferred revenue	210,945	3,439	189,960 91,514,788 4,280,000	203 8,075,541	404,547 91,514,788 12,355,541
Total Liabilities	210,945	3,439	95,984,748	8,075,744	104,274,876
Fund Balances:					
Reserved for Debt Service Unreserved, Undesignated	361,198	836,143	14,792,101 (85,277,676)	8,762,839	24,752,281 (85,277,676)
Total Fund Balances	361,198	836,143	(70,485,575)	8,762,839	(60,525,395)
Total Liabilities and Fund Balances	\$ 572,143	\$ 839,582	\$ 25,499,173	\$ 16,838,583	\$ 43,749,481

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Debt Service Funds For the Year Ended June 30, 2008

	General Obligation	Pension Obligation Bonds	Redevelopment Agency	Assessment & Improvement Districts	Totals
Revenues: Property taxes Special assessments levied Investment income Miscellaneous Total Revenues	\$ 434,983 434,983	\$ 82,792 	\$ 29,034,311 1,497,976 309,889 30,842,176	\$ 1,276,145 238,968 98 1,515,211	\$ 29,469,294 1,276,145 1,819,736 309,987 32,875,162
lotal Revenues	434,303	02,72			
Expenditures: Intergovernmental			7,412,715	166	7,412,881
Debt Service: Principal retirement Interest	421,890	4,600,000 1,879,386	4,342,766 9,599,767	1,030,000 523,886	10,394,656 12,003,039
Fiscal agent fees Special assessment payments	28,303	117,218	744,308 380,451	106,937	996,766 380,451
Total Expenditures	450,193	6,596,604	22,480,007	1,660,989	31,187,793
Excess of Revenues Over (Under) Expenditures	(15,210)	(6,513,812)	8,362,169	(145,778)	1,687,369
Other Financing Sources (Uses): Issuance of debt Transfers in		2,506,097	1,660,000 (3,226,865)	5,753,278 (130,000)	5,753,278 4,166,097 (3,356,865)
Transfers out		2,506,097	(1,566,865)	5,623,278	6,562,510
Total Other Financing Sources					8,249,879
Net change in fund balances	(15,210)	(4,007,715)	6,795,304	5,477,500	•
Fund Balances - Beginning of Year	376,408	4,843,858	(77,280,879)	3,285,339	(68,775,274)
Fund Balances - End of Year	\$ 361,198	\$ 836,143	\$ (70,485,575)	\$ 8,762,839	\$ (60,525,395)



Capital Projects Funds

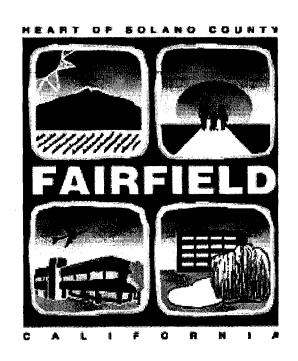
- CITY PROJECTS These funds have been established to account for current construction projects which
 include Parks and Recreation, Streets and Highways, Storm Drainage, Public Buildings, Special Projects
 and Sewer Mains. The primary sources of funding have been the City-levied development taxes, State
 Gas Tax, Local Transportation Tax, Traffic Safety Fund and temporary loans to projects.
- REDEVELOPMENT AGENCY To account for financial resources for the construction of infrastructure within the Regional Center, Highway 12, City Center, Cordelia, and North Texas project areas. The primary sources of funding have been proceeds of bonds secured by property tax increment.
- ASSESSMENT AND IMPROVEMENT DISTRICTS To account for the construction of public improvements
 deemed to benefit the properties against which special assessments are levied. Activities financed
 through assessments include street lighting and paving, utility and other general infrastructure improvements. In addition, to account for the activities in the Community Facilities Districts and the Rancho
 Solano and North Texas Benefit Districts.

Combining Balance Sheet Capital Projects Funds June 30, 2008

Assets:	City Projects		Redevelopment Agency		Assessments & Improvement Districts		Totals	
Cash and investments	\$	52,418,604	\$	929,568	\$	15,391,088	\$	68,739,260
Receivables, net		2,818,526		3,941,986		158,049		6,918,561
Restricted cash and investments				12 040 790		23,411,246		23,411,246 12,949,380
Land held for development				12,949,380			_	
Total Assets		55,237,130		17,820,934		38,960,383	_	112,018,447
Liabilities and Rund Balances:								
Liabilities:						B3 053		4.000.043
Accounts payable and other current liabilities		4,826,832		101,058		33,053		4,960,943 520,000
Due to other funds		500,000		1,077,269		20,000		1,077,269
Advances from other funds Deferred revenue				1,767,497				1,767,497
						F2 0F2		
Total Liabilities		5,326,832		2,945,824	_	53,053		8,325,709
Fund Balances:								
Reserved for:		18,917,467		220,555		50.996		19,189,018
Encumbrances Notes receivable		10,317,707		2.167,538		16.500		2,184,038
Land held for development				12,949,380		•,		12,949,380
Special Projects and Programs		30,992,831		, .		38,839,834		69,832,665
Unreserved, undesignated				(462,363)				(462,363)
Total Fund Balances		49,910,298		14,875,110		38,907,330		103,692,738
Total Liabilities and Fund Balances	_\$_	55,237,130	<u>\$</u>	17,820,934	<u>\$</u>	38,960,383	<u>\$</u>	112,018,447

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Capital Projects Funds For the Year Ended June 30, 2008

Revenues:	City Projects	Redevelopment Agency	Assessments & Improvement Districts	Totals
Development fees Special assessments levied Developers' contributions	\$ 2,061,537		\$ 1,977,424 46,747	\$ 2,061,537 1,977,424 46,747
Intergovernmental Investment income Miscellaneous	3,694,362 2,830,850 224,972	\$ 177,416 1,496,017	1,078,257 49,615	3,694,362 4,086,523 1,770,604
Total Revenues	8,811,721	1,673,433	3,152,043	13,637,197
Expenditures:				
Current: Administrative Intergovernmental Capital Outlay	24,241,026	2,584,919 112,500 1,029,164	900,651	2,584,919 112,500 26,170,841
Debt Service: Issuance Costs			686,566	686,566
Total Expenditures	24,241,026	3,726,583	1,587,217	29,554,826
Excess of Revenues Over (Under) Expenditures	(15,429,305)	(2,053,150)	1,564,826	(15,917,629)
Other Financing Sources (Uses):				-
Issuance of debt Bond Premium Bond Discount		2 224 045	27,851,722 156,881 (264,210) 130,000	27,851,722 156,881 (264,210) 20,091,981
Transfers in Transfers out	16,735,116	3,226,865 (1,619,797)	(5,552,692)	(7,172,489)
Total Other Financing Sources (Uses)	16,735,116	1,607,068	22,321,701	12,919,492
Net change in fund balances	1,305,811	(446,082)	23,886,527	24,746,256
Fund Balances - Beginning of Year	48,604,487	15,321,192	15,020,803	<u>78,946,482</u>
Fund Balances - End of Year	\$ 49,910,298	\$ 14,875,110	\$ 38,907,330	\$ 103,692,738



Permanent Fund

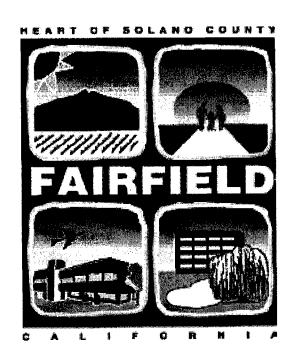
OUTREACH INDEPENDENCE – to account for monies donated to the City and the Friends of the Senior Center for disbursements relating to senior citizen outreach programs.

Balance Sheet Permanent Fund June 30, 2008

A SSETS	Outreach Independence
Assets:	
Cash and cash equivalents Receivables, net	\$ 342,318 3,553
Total assets	<u>345,871</u>
LIA BILITIES AND FUND BALANCES	
Liabilities: Accounts payable	<u></u>
Total liabilities	
Fund Balances: Reserved for endowment Reserved for special projects and programs	335,375 10,496
Total fund balances	345,871_
Total liabilities and fund balances	\$ 345,871

Statement of Revenues, Expenditures and Changes in Fund Balances Permanent Fund For the Year Ended June 30, 2008

	Outreach Independence	
REVENUES:		
Investment income	\$ 21,724	
Total revenues	21,724	
EXPENDITURES:		
Community services	42,839	
Total expenditures	42,839	
Revenues over (under) expenditures	(21,115)	
Net change in fund balance	(21,115)	
FUND BALANCE:		
Beginning of year	366,986	
End of year	<u>\$ 345,871</u>	



Agency Funds

- OTHER DEPOSITS To account for deposits received from outside parties. Some of the large items
 include deposits for: environmental impact fees and special recreation fees, restitution for crimes committed and donations for the expansion of the Senior Center.
- PAYROLL TRUST To account for cash transferred from the various funds (expense/expenditures) from which actual cash is remitted to the employees and various agencies.
- SOLID WASTE To account for the collection and disbursement of the residential garbage service franchise in the City.
- FAIRFIELD-SUISUN SEWER DISTRICT To account for the collection and disbursement of sewer service fees to the Fairfield-Suisun Sewer District.
- DOWNTOWN IMPROVEMENT DISTRICT To account for collections and disbursements of the downtown district established to promote downtown business.
- NORTH TEXAS BUSINESS IMPROVEMENT DISTRICT To account for collections and disbursements for the North Texas District established to promote the North Texas Business.
- SOLANO ANIMAL CONTROL AUTHORITY To account for monies for the operation of the Solano Animal Control Authority.
- GREEN VALLEY MAINTENANCE DISTRICT To account for maintenance district monies received from taxes levied on properties located in Solano County for acquisition of open space and maintenance in Green Valley.
- TRI-CITY-COUNTY REGIONAL PARKS AND OPEN SPACE GROUP To account for monies contributed from Solano County and the cities of Benicia, Fairfield and Vallejo for the study and development of a coordinated system of recreation and open space between the three cities.
- TOURISM BUSINESS IMPROVEMENT DISTRICT To account for the collection and disbursement of local hotel assessments that is used to promote tourism.

Combining Balance Sheet Agency Funds June 30, 2008

	Other Deposits	Payroll	Solid Waste	Fairfield- Suisun Sewer District	Downt Improve Disti	ement
ASSETS						
Cash and cash equivalents Total assets	\$ 2,912,438 2,912,438	\$ 3,086,247 3,086,247	\$ 176,300 176,300	\$ 1,146,066 1,146,066	\$	8,994 8,994
LIABILITIES						
Deposits payable Total liabilities	2,912,438 \$ 2,912,438	3,086,247 \$ 3,086,247	176,300 \$ 176,300	1,146,066 \$ 1,146,066	\$	8,994 8,994

N. Texas Business Improvement District	Solano Animal Control	Green Valley Open Space Maintenance District	Tri-City/County Open Space Maintenance District	Tourism Business Improvement District	Totals
\$ 17,603	\$ 57,952	\$ 1,262,464	\$ 48,445	\$ 1,116	\$ 8,717,625
17,603	57,952	1,262,464	48,445	1,116	8,717,625
17,603	57,952	1,262,464	48,445	1,116	8,717,625
\$ 17,603	\$ 57,952	\$ 1,262,464	\$ 48,445	\$ 1,116	\$ 8,717,625

Combining Statement of Changes in Assets and Liabilities Agency Funds For the Year Ended June 30, 2008

OTHER DEPOSITS

	Balances June 30, 2007	Additions	Deductions	Balances June 30, 2008
ASSETS				
Cash and cash equivalents Total assets	\$ 2,856,898 2,856,898	\$ 2,032,605 2,032,605	\$ 1,977,065 1,977,065	\$ 2,912,438 2,912,438
LIABILITIES				
Deposits payable Total liabilities	2,856,898 \$ 2,856,898	2,032,605 \$ 2,032,605	1,977,065 \$ 1,977,065	2,912,438 \$ 2,912,438
<u>PAYROLL</u>				
	Balances June 30, 2007	Additions	Deductions	Balances <u>June 30, 2008</u>
ASSETS				
Cash and cash equivalents Total assets	\$ 2,738,929 2,738,929	\$ 117,864,990 117,864,990	\$ 117,517,672 117,517,672	\$ 3,086,247 3,086,247
LIABILITIES				
Deposits payable Total liabilities	2,738,929 \$ 2,738,929	117,864,990 \$ 117,864,990	117,517,672 \$ 117,517,672	3,086,247 \$ 3,086,247

Combining Statement of Changes in Assets and Liabilities Agency Funds For the Year Ended June 30, 2008

SOLID WASTE

Total liabilities

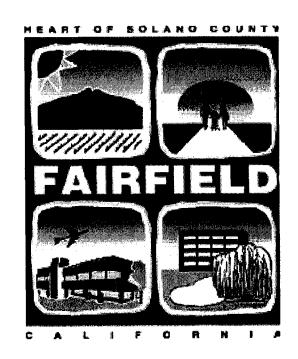
SOLID WASTE				
	Balances June 30, 2007	Additions	Deductions	Balances June 30, 2008
ASSETS				
Cash and cash equivalents Total assets	\$ 175,475 175,475	\$ 825 825	-	\$ 176,300 176,300
LIABILITIES				
Deposits payable Total liabilities	175,475 \$ 175,475	\$ 825 \$ 825	<u> </u>	176,300 \$ 176,300
<u> FAIRFIELD-SUISUN SI</u>	EWER DISTRICT			
	Balances June 30, 2007	Additions	Deductions	Balances June 30, 2008
ASSETS				
Cash and cash equivalents Total assets	\$ 1,162,790 1,162,790	\$ 11,457,267 11,457,267	\$ 11,473,991 11,473,991	\$ 1,146,066 1,146,066
LIABILITIES				
Deposits payable	1,162,790	11,457,267	11,473,991	1,146,066

1,162,790

1,146,066

\$ 11<u>,473,</u>991

\$ 11,457,267



Statistical Section

This part of the City of Fairfield's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

In May, 2004 the Governmental Accounting Standards Board (GASB) issued Statement 44, Economic Reporting: the Statistical Section. For the City of Fairfield, 2006 was the first required year of implementation. As permitted by the Statement, the City is applying these new tables on a prospective basis. As future years go by, ultimately, ten years of information will be presented for each table.

Contents	Page
Financial Trends These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	142-147
Revenue Capacity These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.	148-151
<u>Debt Capacity</u> These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	152-159
Demographic and Economic Information These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	160-161
Operating Information These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	162-163

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

City of Fairfield Net Assets by Component (accrual basis of accounting) By Fiscal Year

Table 1

	2006	2007	2008
Governmental activities			
Invested in capital assets, net of related debt	\$ 97,102,642	\$ 130,259,605	\$ 144,466,640
Restricted	197,438,267	194,826,606	233,279,120
Unrestricted	84,136 <u>,</u> 262	78,468,755	34,779,405
Total governmental activities net assets	\$ 378,677,171	\$ 403,554,966	\$ 412,525,165
Business-type activities			
Invested in capital assets, net of related debt	\$ 24,435,740	\$ 70,196,110	\$ 85,867,972
Unrestricted	58,667,801	24,982,281	37,508,060
Total business-type activities net assets	\$ 83,103,541	\$ 95,178,391	\$ 123,376,032
Primary Government			
Invested in capital assets, net of related debt	\$ 121,538,382	\$ 200,455,715	\$ 230,334,612
Restricted	197,438,267	194,826,606	233,279,120
Unrestricted	142,804,063	103,451,036	72,287,465
Total primary government net assets	\$ 461,780,712	\$ 498,733,357	\$ 535,901,197

Changes in Net Assets (accrual basis of accounting) By Fiscal Year

Table 2

		2006		2007	 2008
E penses					
Governmental activities				2 455 274	2 202 417
Administrative	\$	1,073,844	\$	2,466,271	\$ 2,703,412
Human Resources		713,005		798,078	806,325
Finance		2,704,510		2,992,096	3,227,684
Police		25,865,919		29,097,140	34,098,909 16,015,598
Fire		12,950,385		14,188,653	, ,
Public Works		30,745,284		32,719,994	30,105,784
Community development		8,297,262		9,452,161	9,118,440
Community services		7,983,924		8,227,424	10,428,660
Redevelopment agency		13,579,272		15,922,327	15,173,773
Non-departmental		3,584,354			-
Interest on long-term debt		5,920,276_		5,710,735	 5,080,479
Total governmental activities expenses		113,418,035		121,574,878	 126,759,064
Business-type activities		24,246,741		23,526,513	25,511,488
Water		6,476,534		6,877,858	7,449,396
North Bay Treatment Plant		8,246,921		8,889,780	10,000,808
Transportation		6,925,820		7,165,848	6,945,535
Golf Courses		956,957		703,006	711,292
Housing Program Police Training Center		-			 222,786
Total business-type activities expenses		46,852,973		47,163,005	 50,841,305
Total primary government expenses	<u>\$</u>	160,271,008	\$	168,737,883	\$ 177,600,369
Program Revenues					
Governmental activities:					
Charges for services:					
Public Works	\$	3,956,977	\$	313,881	\$ 3,901,358
Community Services		2,091,940		5,552,264	2,208,774
Other activities		1,676,503		2,252,110	2,544,820
Operating grants and contributions		17,316,936		18,946,450	17,098,716
Capital grants and contributions		24,928,691		13,627,419	 17,211,846
Total governmental activities program revenues		49,971,047		40,692,124	 42,965,514
Business-type activities:					
Charges for services:					
Water		29,627,575		30,712,881	29,538,590
North Bay Treatment Plant		6,077,388		5,858,763	6,284,495
Transportation		1,507,264		1,900,707	2,206,626
Golf Courses		4,623,537		5,046,888	4,897,622
Housing Program		702,826		737,276	793,492
Police Training Center		-		-	17,216
Operating grants and contributions		5,400,328		9,427,582	12,319,388
Capital grants and contributions		2,282,197	_	2,319,174	 4,365,545
Total business-type activities program revenues		50,221,115		56,003,271	 60,422,974
Total primary government program revenues	_ \$	100,192,162	\$	96,695,395	\$ 103,388,488

City of Fairfield Changes in Net Assets (accrual basis of accounting) By Fiscal Year

Table 2

	2006	2007	2008
Net (expense)/revenue Governmental activities	± (62.446.000)	+ (00 000 TEA)	+ (02.702.550)
Business-type activities	\$ (63,446,988) 3,368,142	\$ (80,882,754) 8,840,266	\$ (83,793,550) 9,581,669
Total primary government net expense	\$ (60,078,846)	\$ (72,042,488)	<u>\$ (74,211,881)</u>
General Revenues and Other Changes In Net Assets Governmental activities Taxes			
Property taxes	\$ 44,950,233	\$ 49,110,181	\$ 51,191,170
Sales taxes	18,734,988	18,777,868	17,480,626
Other Taxes	10,887,280	11,846,398	10,831,669
Intergovernmental	16,204,963	8,566,798	8,811,864
Investment earnings	6,685,891	11,917,294	14,547,234
Miscellaneous	7,284,399	5 ,789,7 20	3,311,935
Gain on sale of property	46,326	-	-
Transfers	329,837	(247,710)	(13,410,749)
Total governmental activities Business-type activities	105,123,917	105,760,549	92,763,749
Investment earnings	1,616,861	2,986,874	5,205,223
Transfers	(329,837)	247,710	13,410,749
Total business-type activities	1,287,024	3,234,584	18,615,972
Total primary government	\$ 106,410,941	\$ 108,995,133	\$ 111,379,721
Change in Net Assets			
Governmental activities	\$ 41,676,929	\$ 2 4, 877,795	\$ 8,970,199
Business-type activities	4,655,166	12,074,850	28,197,641
Total primary government	\$ 46,332,095	\$ 36,952,645	\$ 37,1 <u>67,840</u>

City of Fairfield Governmental Activities Tax Revenues By Source (accrual basis of accounting) **By Fiscal Year**

Table 3

Fiscal Property Year Tax		Property Tax		Sales Tax	 Other Tax	 Total		
2006	s	44,950,233	\$	18,734,988	\$ 10,887,280	\$ 74,572,501		
2007	*	49,110,181	•	18,777,868	11,846,398	79,734,447		
2008		51,191,170		17,480,626	10,831,669	79,503,465		

Fund Balances of Governmental Funds (accrual basis of accounting) By Fiscal Year

Table 4

	2006	2007	2008
General Fund			
Reserved	\$ 1,467,233	\$ 258,376	\$ 1,525,856
Unreserved	<u> 15,469,384</u>	19,824,871	21,104,524
Total general fund	\$ 16,936,617	\$ 20,083,247	\$ 22,630,380
All other governmental funds			
Reserved	\$ 186,690,278	\$ 184,003,509	\$ 222,221,298
Unreserved, reported in:			
Debt Service Funds	(79,577,232)	(77,280,879)	(85,277,676)
Capital Project Funds			(462,363)
Total all other governmental funds	\$ 107,113,046	\$ 106,722,630	\$ 136,481,259

Changes in Fund Balances of Governmental Funds (accrual basis of accounting) By Fiscal Year

Table 5

			2000
	2006	2007	2008
Revenues	474 00C EEE	\$78,448,932	\$ 78,917,007
axes	\$74,826,555	4,784,023	2,061,537
Development fees	8,726,452	6,542,903	6,697,890
Secial assessments levied	7,178,654		2,115,660
icenses, permits and fines	4,337,521	4,736,691	46,747
Developers' contribution	596,246	149,287	
ntergovernmental	28,963,506	28,712,150	27,489,629
Charges for services	3,614,617	3,621,960	3,620,961
investment income	5,126,605	9,168,006	12,054,059
Miscellaneous	7,095,168	6,531,524	5,288,499
Total revenues	140,465,324	142,695,476	138,291,989
Expenditures			_
Administrative	984,681	604,085	598,418
Human Resources	666,759	766,469	735,649
Finance	2,570,159	2,585,752	2,784,267
Police	24,300,194	27,644,076	32,071,347
Fire	12,027,026	13,574,118	14,743,482
Public Works	13,231,659	14,096,477	13,554,249
Community Services	7,362,916	7,501,782	8,576,822
	8,197,756	9,258,036	8,872,795
Community development	4,808,222	6,241,665	5,211,785
Redevelopment agency	939,284	1,533,710	1,515,801
Non-departmental	8,171,254	6,650,439	7,525,381
Intergovernmental	22,512,036	31,921,255	26,170,841
Capital outlay	22,312,030	01/30-/	
Debt service:	7,891,213	8,044,227	10,394,656
Principal	12,630,065	12,940,688	12,003,039
Interest	770,119	680,110	996,766
Fiscal agent fees		376,252	380,451
Special assessment payments	373,911	370,232	686,566
Issuance costs			
Total expenditures	127,437,254	144,419,141	146,822,315
Excess of revenues	12 029 070	(1,723,665)	(8,530,326)
over (under) expeidntures	13,028,070	(1,725,005)	(0,000,020)
Other financing sources (uses)			22 625 000
Issuance of debt	30,000	30,000	33,635,000
Bond premium	46,326		156,881
Bond discount			(264,210)
Transfers in	21,661,833	28,720,620	35,769,992
Transfers out	_(17,325,978)	(24,270,741)	(28,461,575)
Total other financing sources (uses)	4,412,181	4,479,879	40,836,088
Net change in fund balances	\$ 8,615,889	\$ 2,756,214	\$ 32,305,762
Debt service as a pecentage of noncapital			
expenditures	19.56%	18.65%	18.56%

Assessed Value and Estimated Actual Value of Taxable Property (accrual basis of accounting) By Fiscal Year

Table 6

	Real Pro	perty	Personal Property	Less:	Total Taxable	Direct Tax Rate	
Fiscal Year	Residential Property	Commercial Property	Unsecured Property	Tax Exempt Real Property	Assessed Value		
2006	8,170,187,302	2,254,086,090	873,579,376	445,841,298	10,852,011,470	0.00670	
2007	8,944,300,988	2,587,193,830	441,933,965	486,465,618	11,486,963,165	0.00580	
2008	8,439,577,899	2,768,639,825	469,363,269	495,292,495	11,182,288,498	0.00510	

Source: Solano County Assessor Office and the City of Fairfield

City of Fairfield
Property Tax Rates
Direct and Overlapping Governments

Table 7

	Total	Direct & Overlapping Rates	1.072667 1.067421 1.063670	
		Special Districts	0.020000 0.020000 0.020000	
		Total School Millage	0.045967 0.041621 0.038570	
\$	>-	Debt Service Millage	0.045967 0.041621 0.038570	
Overlapping Rates		Operating Millage	, , ,	
0 0			Total County Millage	1.000000 1.000000 1.000000
		Debt Service Millage		
		Operating Millage	1.000000 1.000000 1.000000	
		Total City Millage	0.006700 0.005800 0.005100	
	City	Debt Service Millage	0.006700 0.005800 0.0051000	
		Operating Millage		
		Fiscal	2006 2007 2008	

Source: Solano County Assessor's Office

City of Fairfield Principal Property Taxpayers June 30, 2008

Table 8

			2008				2006	
Taxpayer		Faxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value		Rank	Percentage of Total Taxable Assessed Value
Anheuser-Busch	\$	267,097,516	1	2.39%	\$	300,099,258	1	2.77%
Solano Mali LLC	•	96,655,219	2	0.86%		92,553,418	2	0.85%
Amcor Pet Packaging USA Inc.		50,243,538	3	0.45%		49,778,756	3	0.46%
RO Funding Company LLC		47,421,156	4	0.42%		45,736,546	4	0.42%
SBC Services		31,983,570	5	0.29%		43,006,113	5	0.40%
General Electric Capital Corposition		30,124,001	6	0.27%		-		-
Copart Inc.		26,844,914	7	0.24%		22,327,871	9	0.21%
Fairfield Fee Land LLC		25,756,071	8	0.23%		-		-
Meyer Cookware Industries, Inc.		24,737,482	9	0.22%		•		-
Kaiser Foundation Hospitals		23,875,799	10	0.21%		-		-
Bridgeport Ranch Limited Partnership		-		•		30,225,000	6	0.28%
Guittard Chocolate Company		-		•		28,450,710	7	0.26%
Fairfield Property Group LLC		-		-		22,644,288	8	0.21%
Giroy Energy Center LLC					•	25,355,768	10	0.23%
Total Principle Taxpayers Assessed Value		624,739,266		5.59%		660,177,728		6.08%
Total City Assessed Value	\$ 1	11,182,288,498		100.00%	<u>\$ 1</u>	0,852,011,470		100.00%

The amounts shown above include assessed value data for both the City and the Redevelopment Agency.

Property Tax Levies and Collections By Fiscal Year

Table 9

Total Collections to Date	Percentage of Levy	100%	100%	700%
Total Coll	Amount	\$ 42,081,331	45,622,353	48,972,355
Collections in	Subsequent Years	•	•	i
Fiscal Year of the Levy	Percentage of Levy	100%	100%	100%
Fiscal Ye	Amount	\$ 42,081,331	45,622,353	48,972,355
Levy for	Fiscal Year	\$ 42,081,331	45,622,353	48,972,355
Ended	December 31	2006	2007	2008

county, city, school and special district operating expenses. This additional property tax levy is distributed to the different governmental agencies under the State mandated alternate method of apportioning taxes (commonly referred to as the "Teeter Plan") whereby all local agencies, including cities, receive from the county 100% of their respective shares of the amount of ad valorem taxes levied, without regard to the actual collection of the taxes levied. This method was placed in effect by Solano County in the 1965-66 tax year and remains in effect unless the County Board of Supervisors orders In addition to the City's property tax levies for voter-approved debt, Solano County levies property taxes limited to \$1 per \$100 of assessed valuation for its discontinuance.

Ratios of Outstanding Debt by Type By Fiscal Year

Table 10

Governmental Activities

_	Fiscal Year	General Obligation Bonds	Pension Obligation Bonds	Special Assmt District Bonds		Open Space Revenue Bonds		Community Facilities District	
	2006	\$ 12,815,698	\$ 41,745,000	\$	8,240,000	\$	750,000	\$	-
	2007	12,393,808	40,945,000		6,960,000		680,000		-
	2008	11,971,918	36,345,000		6,000,000		610,000	33,6	05,000

Source: City of Fairfield

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

City of Fairfield Ratios of Outstanding Debt by Type By Fiscal Year

Table 10 (cont'd)

Governmental Activities			Business-Type Activities							
	Redevelopment Long Term Revenue Notes Bonds Payable		Utility- Water Bonds	Recreational Revenue Bonds		Total Primary Government	Percentage of Personal Income	Per Capita		
\$	77,460,000 73,940,000 70,275,000	\$	8,292,029 6,484,249 5,968,335	\$ 52,205,000 48,560,000 129,276,697	\$	13,050,000 12,435,000 11,795,000	\$214,557,727 202,398,057 305,846,950	9.91% 7.41% 11.05%	1,	,043 ,863 ,791

City of Fairfield Demographic and Economic Statistics **By Fiscal Year**

Table 15

			 Per Capita			
Fiscal Year	Population	 Personal Income	ersonal Income	Median Age	School _Enrollment_	Unemployment Rate
2006 2007 2008	105,026 108,649 109,591	\$ 2,165,321,042 2,731,544,509 2,767,939,887	\$ 20,617 25,141 25,257	31.0 32.5 33.1	28,384 28,218 28,269	5.6% 8.3% 8.0%

Source: City of Fairfield

Fairfield-Suisun School District

U.S. Census Bureau

City of Fairfield Principal Employers Current Year

Table 16

	2008				2006			
			Percentage of Total City			Percentage of Total City		
<u>Employer</u>	Employees	<u>Rank</u>	<u>Employment</u>	Employees	<u>Rank</u>	<u>Employment</u>		
Travis Air Force Base	14,353	1	30%	14,904	1	31%		
County of Solano	3,000	2	6%	3,000	2	6%		
Fairfield-Suisun Unified School District	2,120	3	4%	2,300	3	5%		
Northbay Medical Center	1,119	4	2%	1,301	4	3%		
Solano Community College	650	5	1%	650	6	1%		
City of Fairfield	606	6	1%	650	5	1%		
Jelly Belly Candy Co.	480	7	1%	400	9	1%		
Anheuser-Busch Brewery	420	8	1%	465	7	1%		
Sutter Regional Medical Foundation	400	9	1%					
Westamerica Bancorporation	360	10	1%	450	8	1%		
Macy's				320	10	1%		

City of Fairfield Full-time Equivalent City Government Employees by Function As of June 30

Table 17

	2006	2007	2008
<u>Function</u>			
Administrative	11	12	11
Human Resources	11	11	10
Finance	46	45	45
Police	213	218	215
Fire	70	70	68
Public Works	115	116	106
Community development	32	32	29
Community services	51	52	40
Water Utility	58	60	60
Transportation	14	14	14
Golf Courses	1	1	1
Housing program	10_	10	7
Total	632	641	606

City of Fairfield Operating Indicators by Function By Fiscal Year

Table 18

	2006	2007	2008
<u>Function</u>			
Police			
Physical arrests	3,993	4,621	4,351
Parkng citations	2,763	3,086	2,574
Fire			
Number of emergency calls	8,117	8,059	8,126
Inspections	1,189	842	1,362
Public Works:			
Street resurfacing (miles)	12	18	24
Community Services			
Number of recreation classes	78	74	82
Number of facility rentals	8	19	19
Community Development			
Number of new business	1,255	1,640	1,137
New commercial square footage developed	381,384	420,533	234,679
Water			
New connections	710	2,065	223
Average daily consumption	20.7	20.9	21.5
(millions of gallons)			
Transportation			
Total miles covered by bus system	1,286,715	1,802,636	1,844,101
Total passengers	809,837	868,238	999,208
Golf Courses			
Golf rounds played	113,199	119,025	118,102

Sources: Various City Departments

Capital Assets Statistics by Function By Fiscal Year

Table 19

	2006	2007	2008
<u>Function</u>			
Police			
Stations	1	1	1
Patrol Cars	95	116	121
Fire			
Fire stations	5	5	5
Public Works			
Streets (miles)	271	277	282
Streetlights	12,000	12,068	12,173
Traffic signals	80	84	
Community Services			
Parks acreage	233	233	233
Parks	21	21	21
Tennis courts	8	8	8
Community centers	3	3	3
Water			
Water mains (miles)	318	320	329
Fire hydrants	2,465	2,489	2,759
Maximum daily capacity	38.6	38.6	38.6
(millions of gallons)			
Transportation			
Number of buses	56	62	64
Golf Courses			
Number of city courses	2	2	2

Sources: Various City departments.

Note: No capital asset indicators are available for the general government function (administrative, human resources, finance)



INDEPENDENT AUDITORS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

To the Honorable Mayor and Members of City Council of the City of Fairfield Fairfield, California

Compliance

We have audited the compliance of the City of Pairfield, California (City), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2008. The City's major federal programs are identified in the summary of the auditors' results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards in the United States; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audit of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2008.

Internal Control over Compliance

The management of the City is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

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The Honorable Mayor and Members of City Council of the City of Fairfield
Fairfield, California
Page Two

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

Schedule of Expenditures of Federal Awards

We have audited the basic financial statements of the City as of and for the year ended June 30, 2008, and have issued our report thereon dated November 14, 2008. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as whole.

This report is intended for the information of the City Council, management, federal awarding agencies, and pass-through entities. However, this report is a matter of public record and its distribution is not limited.

Oakland, California

Capanici & Carson

Oakland, California November 14, 2008

Schedule of Expenditures of Federal Awards For the Year Ended June 30, 2008

Federal Grantor/Pass-Through Grantor/ Program Title	Federal CFDA Number	Grantor's Number	Expenditures
U.S. Department of Housing and Urban Development (HUD)			
Section 8 Housing Choice Vouchers	14.871	N/A	\$7,090,851
Community Development Block Grant	14.218	ŊΑ	837,981
Passed through the California Department of Housing			
and Community Development			6 001
HOME Funds	14.239 14.239	04-HOME-0721 06-HOME-2365	6,091 684,610
	14.239	00-1 KH-12-2-305	
			8,619,533
U.S. Department of Homeland Security-Federal Emergency Management	agement Agency		
Passed through the California Governor's Office			
of Emergency Services FFMA	97.036	FEMA-1628-DR-CA	39,632
PD'IA	\$7,122		
U.S. Department of Transportation			746
Federal Transit Administration	20.507	CA-90-0598	746 2,196,190
	20.507	CA-90-4551	2,196,190
	20.507	CA-03-0467 CA-90-0467	7,926
	20.507 20.507	CA-90-0298	40,625
	20.507	<u> </u>	·
Passed through the California Department of Transportation	20,205	STPL-5132 (028)	400,000
Surface Transportation Program	20.205	3171-3132 (020)	100,000
Passed through the California Office of Traffic Safety		77 00477	10,000
Seat Belt Compliance Campaign	20.602 20.600	CT08137 PT0827	60,571
Selective Traffic Enforcement Program	20.000	110027	
			2,727,476
U. S Department of Education			
Passed through the California Department of Education	40 220	40 5022 4 51	3,246
Adult Day Care Food Program (1)	10.558	48-5033-1 N	
U.S. Department of Justice			
Passed through the Office of Community Oriented			
Policing Services			
Technology Grant	16.710	2002-CK-WX-0035	329,000
Technology Grant	16.710	2006-CK-WX-0287	21,410
			350,410
T. 1.5. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1.			\$11,740,29
Total Federal Assistance			4-41: 10122
* Major Program as defined by OMR Circular A-133			

^{*} Major Program as defined by OMB Circular A-133

Note (1) - This is an ongoing grant with no specific award amount.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of City Council of the City of Fairfield
Fairfield, California

We have audited the financial statements of the City of Fairfield (the City) as of and for the year ended June 30, 2008, and have issued our report thereon dated November 14, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the City's financial statements that is more than inconsequential will not be prevented or detected by the City's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the City's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. However, we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

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To the Honorable Mayor and Members of City Council of the City of Fairfield Fairfield, California Page 2

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The result of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

We noted no certain matters that required to be reported to management of the City.

This report is intended solely for the information and use of management, the City Council, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Caponici & Conson

Oakland, California November 14, 2008

A. SUMMARY OF AUDIT RESULTS

- 1. The auditors' report expresses an unqualified opinion on the basic financial statements of the City of Fairfield (City).
- 2. No reportable conditions relating to the audit of the financial statements are reported in the basic financial statements.
- 3. No instances of noncompliance material to the financial statements of the City were disclosed during the audit.
- 4. No reportable conditions relating to the audit of the major federal award programs is reported in the basic financial statements.
- 5. The auditors' report on compliance for the major federal award programs for the City expresses an unqualified opinion.
- 6. Audit findings relative to the major federal award programs for the City are reported in Part C of this Schedule below.
- The programs tested as major programs include:

Section 8 Housing Choice Vouchers	\$7,090,851	
Total	\$7,090,851	60.40%

The auditee meets the criteria for a low-risk auditee. Consequently, the major programs tested were required to be in the aggregate at least 25% of total federal awards expended.

- 8. The threshold for distinguishing Types A and B programs was \$352,209.
- 9. The City was determined to be a low risk auditee.

B. FINDINGS - FINANCIAL STATEMENTS AUDIT

None

C. FINDINGS AND QUESTIONED COSTS - MAJOR FEDERAL AWARD PROGRAM AUDIT
None

D. STATUS OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS - 2007

There were no findings for the fiscal year ended June 30, 2007